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                 SOUTHEAST REGIONAL ADVISORY COUNCIL
                            PUBLIC MEETING
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                         Saxman Community Hall
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                            Saxman, Alaska
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                      March 11, 1998 - 9:00 a.m.
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14
                              VOLUME III
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16 COUNCIL MEMBERS PRESENT:
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18 Mr. William C. Thomas, Sr. - Chairman
19 Ms. Dolly Garza - Vice Chairman
20 Ms. Patricia A. Phillips - Secretary
21 Mr. Herman Kitka, Sr.
22 Ms. Mary Rudolph
23 Ms. Mim McConnell
24 Mr. John Vale
25 Mr. Gabriel D. George
26 Mr. John Feller
27 Ms. Vicki LeCornu
28 Mr. Jeff G. Nickerson
29 Mr. Lonnie Anderson (Telephonically)
31 Mr. Fred Clark - Coordinator
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PROCEEDINGS

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(On record - 9:00 a.m.)

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CHAIRMAN GARZA: We'll call the meeting back to order. Well, I assume everybody met in caucus last night and we've resolved the issues on Proposals 9 through 12 since Jeff and 8 Vicki are sitting so close together and smiling. If we look at 9 the agenda we have hardly touched it and today is the last day 10 so we have a very long day. It has been suggested that we 11 order in for lunch and work through lunch so that people who 12 need to get out of here and get back to work or off to the 13 basketball tournament in Sitka can get back to it. Is there 14 anyone who objects to working through lunch and having lunch 15 ordered in? Okay, then we will do that and Fred's going to 16 talk to somebody about figuring out where we can order from. 17 My suggestion was Mamma Diaz, but people may have other 18 interests.

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MR. THOMAS: There are no fund-raisers today?

CHAIRMAN GARZA: Fred.

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MR. CLARK: I've asked a couple Forest Service 25 employees to get that arranged for us.

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CHAIRMAN GARZA: Okay. I don't think there's a catered 28 lunch today?

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MR. THOMAS: No fund-raiser, um, okay.

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CHAIRMAN GARZA: Okay. So we will move into Council 33 deliberations on Proposal 9 through 12. Hopefully we'll be 34 able to move beyond that before lunch. I've been told by Mr. 35 Knauer that he needs to present on Item 8(A), the Proposed Rule 36 for Federal Subsistence Fisheries Management prior to lunch, 37 and so about 11:00 we'll look at going into that and that's 38 when Tom may want to testify if that's the purpose of his 39 testimony today, the Federal Subsistence Fisheries management. 40 Then we do have a couple other public that intend to testify on 41 separate issues. George Gardner and Jerry Hope from Ketchikan 42 Indian Corp. I think that may be it. We also have someone 43 from SEACC if Mark Wheeler is still here and I was told that 44 someone else would present in lieu of Mimi on the Migratory 45 Bird Act.

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47 Okay. So in the process of Proposals 9 through 12, we 48 are at the point of Council deliberation. Mr. Knauer would 49 like to make a quick comment on the process.

50 MR. CLARK: Madame Chairman, we're going to turn on the

00172 phone here. 3 CHAIRMAN GARZA: Hi, Lonnie. 5 MR. CLARK: Turn up the volume on the speaker. 6 7 CHAIRMAN GARZA: But she said she had to hang up that 8 phone first. 10 MR. CLARK: Yeah, but you can turn up the volume on 11 that too. 12 13 MR. THOMAS: Don't tell her what to do. 14 15 MR. ANDERSON: Hello. 16 17 CHAIRMAN GARZA: Hello, Lonnie. 18 19 MR. ANDERSON: I'm here. 20 21 CHAIRMAN GARZA: Okay. We moved you to right in front 22 of us so hopefully you'll be able to hear at least me and Bill. 23 24 MR. THOMAS: Hey, Lonnie. 25 26 MR. ANDERSON: Good morning, Bill. 27 28 CHAIRMAN GARZA: Okay, so we will start with 29 Mr. Knauer. 30 31 MR. KNAUER: Thank you, Madame Chairman and Council 32 members. Just a note, the State season and harvest limit in 33 Unit 2 is four bucks, August 1 to December 31. You need to 34 remember that any regulation that you recommend would effect 35 only the subsistence user. Should you choose to eliminate the 36 doe season, that effects only the subsistence user. Should you 37 choose to shorten the season on either end, individuals, even 38 subsistence users could still hunt under the lengthen season 39 that the State has. Also, it is not necessary to further 40 restrict the non-subsistence user if you so choose to remove 41 the doe season or shorten the season. It is not specifically 42 required. 43 44 There was a similar situation that the court examined 45 in Unit 15(A) for moose, in which there was an antler 46 restriction and there was a -- that was placed on the 47 subsistence user and the court examined whether or not that 48 restriction could be placed without eliminating the non-49 subsistence user and they determined that it could be.

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00173 MR. GABRIEL: That's not an elimination, that's a 2 further restriction, isn't it? In terms of if you take away 3 from -- Madame Chair. 5 CHAIRMAN GARZA: Gabriel. 6 7 MR. GABRIEL: If you're going to restrict the 8 subsistence user, then it follows that you can and probably should restrict the -- well, you don't have to in this case 10 because they don't have a doe season. 11 12 MR. KNAUER: That's exactly correct. I am not part of 13 the biological team so I am not recommending what action you 14 take, I'm just letting you know that -- a reminder that any 15 restriction you make does not effect the non-subsistence user 16 that is harvesting deer in that area. And that for a season 17 length, even though you would -- even though you could change 18 it, for say, September 1 to November 30, all individuals could 19 still harvest under the State regulation under the longer 20 season. So I just wanted to point that out to you. 21 22 CHAIRMAN GARZA: Thank you, Mr. Knauer. So going into 23 Council deliberations. Jeff had asked that he could start --24 do you have a question? 25 26 MS. LeCORNU: I just wanted to ask Bill where the 27 source of his information is? Is that a court case? 28 29 MR. KNAUER: As far as the situation eliminating the 30 doe and not having to eliminate the -- or further restrict the 31 non-subsistence user, yes, that involved a court case with Unit 32 15(A) moose, Ninilchik v. Babbitt, I think was the title of the 33 case. 34 35 MS. LeCORNU: Is that State court? 36 37 MR. KNAUER: No, that was Federal court. 38 39 Could you get further reference to CHAIRMAN GARZA: 40 that to Vicki sometime? 41 42 MR. KNAUER: (Nods affirmatively) 43 44 MS. LeCORNU: Thanks. 45 46 MR. KNAUER: I can at a later date, yes. 47

CHAIRMAN GARZA: Okay, thank you. Okay, so Jeff had

49 asked that he speak first, he had offered to speak in public -- 50 as a public testimony but I suggested that he just speak under

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Council deliberations since he is the one who submitted the Proposal 9. So Jeff.

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MR. NICKERSON: Thank you, Madame Chair. I have some information that I had submitted with my proposal. And it has some of the things that I was going to say but in the interest of time I will not.

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Madame Chair, a lot of information we heard yesterday I 10 understand took a lot of work and I would like to thank the 11 people that have done this work and I really do appreciate it. 12 Some of the things they said I think I have trouble accepting, 13 like our deer population is stable and the Prince of Wales 14 population increases. When roads were put into some areas that 15 were wilderness, I can't believe that our deer population 16 stayed stable. According to one of the papers you have there, 17 they stated there are about 3,000 miles of road on Prince of 18 Wales Island. If you will look at the map and if you're 19 interested in looking at it I can show you the roads and that 20 every road just about goes by a mountain on Prince of Wales. 21 Along with this population increase and the road system, we 22 ended up within the last 20 years, I think, we ended up with a 23 bigger ferry and a bigger ferry schedule, which also added 24 pressure to the deer population. You know, Ketchikan takes 50 25 percent of their deer from Prince of Wales Island, but that's 26 on the paper in front of you also.

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We also heard yesterday what logging is doing now and 29 will do to deer habitat in the future. I still can't see how 30 our deer population is staying stable for the last 10 years 31 when we have consistently harvested between 2,466 deer and 32 3,866, the figures stay between these two for the last 10 33 years, from 1986 through 1996, that's on Page 87 of our Council 34 book. And these surveys that they send out are taken out from 35 56 percent of the people. We're not hearing from 44 percent.

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This still doesn't take into consideration what is taken by fishing boats. We heard that yesterday from the gentleman from Saxman when he testified to -- I'm not sure if he was Saxman now, but all these fishing boats that are off the west coast of Prince of Wales for the fall fisheries. I asked a question yesterday of somebody in the audience, how many commercial fisheries they were out here and whoever wrote me a list, I sure do appreciate it. If I could just read it, some of the fisheries off of the west coast of Prince of Wales; salmon fisheries, the seine, the trawl and the charter. Some of the bottom fishing would be the halibut, black cod, rock fish and then abalones, sea urchins, cucumbers, shrimp, herring. Within the herring would be the bait and the fish ponds. And know that the fish ponds bring people, and I know

this happens in March. The fish ponds bring in people from all over Southeast Alaska. We have the crab and the gooey-duck.

That is some of the fisheries that take place outside on the west coast of Prince of Wales and like I said yesterday, I understand why they do it and I think it's common sense, you know, that that would be part of their food. And what that has created -- I have a brother-in-law, the only way he ever hunted was by a skiff. He doesn't drive, he doesn't own a car and within the last two to three years, he's gone anywhere from a half hour to an hour and a half on a skiff riding away. And he had it pretty much down to a science, I have a lot of respect for him. I was really surprised but he had it down pretty good, he knew where to stop and everything, but now he can't -- 14 he hasn't had the luck he used to in the last two years. I know that for a fact, he's my brother-in-law.

If you look at the Prince of Wales deer project fact 18 sheet in front of you there are about 300 to 400 wolf on Prince 19 of Wales. They believe that each wolf takes about 26 per year. 20 If this number is correct, wolves take about 7,800 to 10,400 21 deer a year. Some roads are blocked on Prince of Wales Island. 22 I know the deer use it, and I know it makes it easy for the 23 wolf to catch deer. From what I've seen on ice, when the wolf 24 would kill deer on ice, that was usually the last place they 25 went and I know that's probably the last place they go while 26 they're being chased by wolf because it seems to be easy.

Also in front of you there's a paper that I submitted 29 with my proposal. It's information that is taken from a book 30 that is compiled and edited by (Author), he was a research 31 wildlife biologist in Juneau Forestry Sciences Laboratory from 32 1976 until 1980. The title of the book is View on Black-tailed 33 Deer of North America. And that what I gave you in the middle 34 sheet there is everything that he said about doe hunting. And 35 I think it says a lot to why -- I mean the people on Prince of 36 Wales haven't seen this, but this is some of the concerns that 37 they have about our deer population.

One of the questions I had, the gentleman from 40 Ketchikan and it also is in our analysis book about how you 41 only see the dumb deer on the road, and maybe it's common sense 42 but how are they able to prove something like that. Even in 43 the analysis it's in there. All the time I was growing up -- I 44 was born and raised on Prince of Wales Island. All the time I 45 was growing up we never had trouble, up to about two or three 46 years ago, I was able to go on a skiff and get a deer. I've 47 done a couple trips and listening to my brother-in-law, I 48 hardly even bother anymore, I don't do that. You know they say 49 the deer got smarter, you know, my question is, I mean where's 50 the proof, how can you prove something like that, do we give

them a test? You know, the other possibility is the other side of that coin is that the deer just aren't there, that's something we need to think about.

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I know some people have testified about deer hunting on Prince of Wales Island, if you hunt on a car you're not really deer hunting. Myself, personally, I went up two mountains and 8 both mountains I went up on, one had a wolf on it. 9 of a family outing, but there was a wolf on it and the other 10 mountain there was a valley between myself and another mountain 11 and there was a pack of wolves on it and let's blame the 12 wolves, but we didn't get any deer on those trips. 13 my brother -- I have two brother-in-laws. The older brother-14 in-law will go up a mountain, he's a little older than I am, 15 last year I think he went up six or seven mountains, a minimum 16 of six mountains without any luck. You know, and that's why I 17 put in the proposal -- this proposal, I wanted to make sure it 18 was in, and I made it as simple as I could without creating 19 other restrictions.

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One of the things that becomes apparent on Prince of 22 Wales Island is we do need better enforcement out there. I 23 believe they have four officers out there, I think I heard 24 someone say there's one in Thorne Bay and there's one stationed 25 out of Craig and I think the State has two, and we're talking 26 about 3,000 miles of road and I think someone told us yesterday 27 two million acres that these people are responsible for. 28 need to evaluate that and as far as I'm concerned that isn't 29 enough. There was a suggestion from one of the respondents in 30 the book from Ketchikan, the respondent from Ketchikan he said, 31 you know, let's put up road blocks, let's do something about 32 it, let's do a checkpoint at the ferry, this is from someone 33 who's from Ketchikan who said, why don't you guys check me and 34 this is what the people on the Prince of Wales are also saying, 35 let's eliminate the doe season, this is what we want.

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I decided that I was going to get on this Council about 38 a year and a half ago or so because I was listening to the 39 people from two years ago, I think it was, when we ended up 40 with the doe season, and at the time I felt like, you know, we 41 weren't -- the Council wasn't listening to the people, they 42 weren't doing what the people wanted. I sat in on the hearings 43 in Klawock on the fisheries testimony and again and again they 44 said that the State does not listen to us. Maybe some of you 45 heard it, in Klawock that's what I heard, the State will not 46 listen to us we need to do the Federal, they'll listen to us. 47 I'm afraid that people right now are starting to get the same 48 impression of the Feds. And I think if we go by the letter of 49 the law and do not eliminate the doe season, I think we'll 50 further enhance that impression the people are getting of us.

I do understand what ANILCA says about restrictions.

I've went through that, I don't know how many times, but I do
know that what I'm charged with, what we are all charged with
and I do know that we need to take care of. One thing that
ANILCA doesn't say is we need to take care of future
generations. It doesn't say that to the letter and I think
that's what a lot of people are concerned about.

You know, I talked about -- one thing that came to my mind when we talk about not eliminating this doe season and you laken the majority of the people out there are saying, we don't want it, you know, it brings back to mind what I studied in grade school. And then I think that's why they had the Boston lawed Party, you know, they didn't have representation.

The other thing that someone mentioned yesterday, the 17 last thing I want to say is someone mentioned about a bad 18 winter. We've been very fortunate, but what's going to happen, 19 I mean we have no way of predicting, just like nobody knows 20 exactly how many deer are on the island. What we've seen are 21 estimates. I'm afraid of what will happen if we have a couple 22 of bad winters, it will be very disastrous. Even if we have 23 just one bad winter, then we will really have to talk about 24 really restricting the subsistence user because we weren't 25 taking care of the future.

You know, when we started, Dolly said that, you know, 28 Vicki and I were sitting here and smiling so big and I turned 29 to Vicki and I said, after this is all over we'll still be 30 smiling because that's the way we need to do business. Thank 31 you, Madame Chair.

33 CHAIRMAN GARZA: Two things as a matter of protocol is 34 that, we need to put Proposal 9 on the table, John.

MR. VALE: Move to adopt Proposal 9.

CHAIRMAN GARZA: Is there a second?

MR. GABRIEL: Second.

MS. McCONNELL: I'll second.

CHAIRMAN GARZA: Okay. Proposal 9 is on the table.

45 And then before we get into Council deliberations, I did forget

46 the written comment, we postponed those yesterday in order to

47 allow public comment. So Fred if you can read into the record

48 the comments for Proposal 9.

MR. CLARK: Thank you, Madame Chairman. In your

1 booklet there are just a few public comments. For Proposal 9 2 there's a comment from Mike Sallee who says that it seems that 3 this doe season problem arose when the Board ignored ADF&G recommendations.

For Proposal 10, Mike Sallee also made a statement 7 saying that in targeting older deer, will enough sexually 8 active bucks be left to assure reproduction of the deer 9 population?

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And for Proposal 11 there are two comments, the first 12 is from Elzie Isley from Ketchikan. She says that she likes 13 Proposal 11. We do not need a doe season. Hunting season 14 should not open until September 1st and should close on 15 November 30th.

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The second comment on Proposal 11 is from Mike Sallee, 18 Ketchikan. It's not clear why does are taken in large numbers 19 in December under the existing regulation.

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There were no comments on Proposal 12. I did receive a 22 couple other written comments that are not in your booklet.

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One is from Donna Williams, the Mayor of Klawock who 25 says the City of Klawock supports the recommendation of Council 26 member of Jeff Nickerson to eliminate the taking of does for 27 subsistence in Game Management Unit 2. The majority of the 28 population of Klawock participate in subsistence hunting in GMU 29 2 and most residents of the city oppose the taking of does. 30 Thank you for considering our position.

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And then finally, what I handed out just a few minutes 33 ago while Jeff was speaking was this petition from residents of 34 Prince of Wales Island. And I haven't counted them all but 35 there are well over a hundred signatures on this petition. 36 That concludes the written public comment.

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CHAIRMAN GARZA: Thank you, Fred. So we have Vicki and 39 then Bill.

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41 MS. LeCORNU: I think the problem with this whole 42 process is we've heard from all the technical people about the 43 population and that it's stable, but on the other half of that 44 picture we have nothing that we're trying to do with that 45 population. What is our goal? Is our goal State management? 46 Is our goal to provide for the Ketchikan hunters? What is our 47 goal? Our goal is the continuation of the subsistence 48 lifestyle. Continued lifestyle for the people that have lived 49 that lifestyle. All the population counts are meaningless 50 unless it is done for the proper purpose. What the purpose is

1 for is for continuation, who should be restricted, who has the 2 priority? If you can't make a restriction on non-subsistence 3 users there's no priority. This is one of many absurd results 4 that Indian law should not be the result of Indian legislation, it's absurd. We accepted a scheme without planning a strategy 6 to provide for a priority. Does the Forest Service advocate a 7 priority? Nope. In your handbook here, it says, that no, 8 there' no priority, they have other mandates. There's about 10 9 of them, so you're at the bottom of the list. The Senate 10 hearings say culture at your own pace. Does that mean that we 11 can have a vote and say, well, you all are subject to the 12 majority vote now, we're going to find out how many people 13 don't like your plan. Well, this ANILCA was made to protect me 14 from the tyranny of democracy, so, yeah, we're in the 15 democratic society but this law was written for us that we're 16 underneath that tyranny of democracy so don't tell me about how 17 many people don't want it. All I need to know is that if there 18 are not enough people getting their deer because of the 19 increased population then we need to do something about it. 20 Maybe what we did on the doe was not popular, but what are we 21 going to do about the low populations of deer? We can restrict 22 the subsistence hunter or we can restrict the non-subsistence 23 hunter. If we choose to close down anything to a hunter 24 because of cultural imperialism then that's what it is.

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We're supposed to account for differences from town-totown, without making undue restrictions on people. And so it
really blows me away that we can't even change the law to
provide for a priority because the State of Alaska is going to
provide first for the priority of the Ketchikan hunters, that's
that I read between the lines. So what I would suggest is that
not to close the doe hunt but maybe to control it more, maybe
that's what the people want. They don't want the wanton waste
dof doe hunt. Maybe we could permit 200 does for people who
really need them.

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37 But we shouldn't be closing it on people that we've 38 opened the door to, like the guy said yesterday, we tried to 39 accommodate people and now we're going to close the door on 40 them again.

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Thanks, Dolly.

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CHAIRMAN GARZA: Thank you, Vicki. Bill.

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MR. THOMAS: Thank you, Madame Chairman. When this 47 proposal was brought to us in 1995, our public discussion, our 48 agency discussion, our public reaction is exactly what it was 49 yesterday and today. If you'll read Title VIII of ANILCA it 50 will tell you why we're here. The reason for Federal

Subsistence management in Alaska is to provide the continuing opportunity for subsistence uses by rural residents of Alaska, 3 including both Natives and Non-Natives on public lands by 4 Alaska Natives and on Native lands is essential to Native physical, economic, traditional, cultural existence of non-6 Native, physical economic, traditional and social existence. 7 Continuation of the opportunity for subsistence uses of 8 resources on public and on other lands in Alaska is threatened 9 by the increasing population of Alaska which is a result in 10 pressure on subsistence resources by a sudden decline in the 11 population of some wildlife species which are crucial 12 subsistence resources by increased accessibility of remote 13 areas containing subsistence resources and by taking of fish 14 and wildlife in a manner inconsistent with recognized 15 principals of fish and wildlife management. The purpose of 16 this title is to provide the opportunity for rural residents 17 engaged in a subsistence way of life to do so. Non-wasteful 18 subsistence uses of fish and wildlife and other renewable 19 resources shall be a priority consumptive uses of all such 20 resources on public lands of Alaska when it is necessary to 21 restrict in order to assure the continued viability of a fish 22 or a wildlife population or the continuation of subsistence 23 uses of such populations taken such populations for a non-24 wasteful uses shall be given preference on public lands over 25 other consumptive uses. And except otherwise provided by Act 26 or other Federal laws, Federal land managing agencies in 27 managing subsistence activities on the public lands and 28 protecting the continued reliability of all wild renewable 29 resources in Alaska shall cooperate with adjacent land owners, 30 land managers including Native corporations, appropriate State 31 and Federal agencies and other agents.

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I've seen a lot of conflict to the provisions of ANILCA at this meeting and other meetings by agencies, in some cases, Federal agencies. We don't expect the State agencies to embrace this because their constitution prohibits them from doing so. The constitution the Federal government functions under mandates that the letter of the law in ANILCA be adhered to. That's our responsibility. If we're going to have someone on our Council that is going to spend the time to not weigh the importance and the intent of ANILCA we could have more problems on the Council than we are with the resources.

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When we discussed this the first time it was presented 45 to us, we had a suspicion or better yet an understanding that 46 does are being harvested anyway. So if there's a regulation 47 that allows them one doe out of four in a year's period of 48 time, that would eliminate a possibility of criminalizing such 49 an act. Removing the regulation is not going to deter or cut 50 down on the species harvested. Anybody that lives in Alaska

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knows that. Anybody that thinks otherwise is very naive. And 2 we're spending a lot of time and dialogue, we're sounding good 3 with our technology, we're showing the world that we're earning 4 our paychecks. Our articulation is getting better. You know, 5 we just sound better, we're not any wiser than we were 50 years. In fact, we're less wise. We don't follow our I'm not sure what we pursue. instincts.

But I'm going to speak against Proposal 9, and I'm 10 going to support Staff recommendation. The reason being is the 11 same reason that the Federal Board uses for their criteria is 12 that there's insufficient evidence to support anything calling 13 for a change in the existing regulations.

Last year we took a recommendation to them where much 16 work was put into, a lot of discussion came in, good dialogue. 17 But thing happened was that the recommendation got all the non-18 subsistence users off guard and put them into a tailspin and 19 they all wound up in the laps of the members of Board of Fish 20 and Game and got it turned around. That was good. That was 21 okay. Because we didn't provide sufficient evidence to support 22 our recommendation. In order to avoid repeating that same 23 result and not having sufficient evidence, I petitioned the 24 State Fish and Game, I attended a workshop here in town that 25 had an introduction to Federal subsistence management, there 26 was good information given. The statistics I needed to know 27 about areas one and two were given to me. I asked about the 28 accuracy of those numbers. They were satisfied. It turned out 29 if they're happy, I'm happy, we considered that by biological 30 evidence. In testimony since then there was a lot of passion, 31 a lot of commitment, a lot of discipline and a lot of sincerity 32 in removing the doe from being included in the hunt on Prince 33 of Wales Island. The doe is not the culprit, the person that 34 shoots the doe that is an eligible subsistence user is not the 35 culprit, the culprit has not yet been addressed. I don't know 36 if it ever will be. We became experts at swimming around the 37 culprit.

But with that, Madame Chairman, I am speaking in favor 40 of Staff's recommendation with regards to Proposal 9. 41 you.

43 CHAIRMAN GARZA: Thank you, Bill. I have one quick 44 question, I guess, for Jeff and Vicki. I don't think that when 45 we vote the vote will be unanimous in either direction and it 46 will likely go forward to the Federal Subsistence Board with 47 that. But both of you have indicated that you would support 48 some type of limited doe hunt. And I was wondering if it would 49 be possible to provide that kind of opportunity, if someone 50 went into an office and got a special permit for a doe in

either Craig, Klawock or Hydaburg. The intent there is that it would remove or at least reduce the opportunity for non-island hunters but it would ensure the opportunity for island hunters who want to hunt doe or who need to.

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MR. NICKERSON: Madame Chair, I have no problem with that at all. You know, my intent, you know, I understand -- like I said, I understand what Bill was saying, I understand what Gabe was saying yesterday and what Vicki was saying yesterday. That was one thing that I did feel bad about, you 11 know, it was perceived as a restriction and maybe it is and 12 that's not what I really wanted.

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CHAIRMAN GARZA: Gabriel.

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16 MR. GABRIEL: Well, I agree with pretty much everything 17 Vicki said. I think that there are things that happen in 18 today's society that compels management agencies to go one way 19 and not another way. And basically it's a squeaky wheel and as 20 Jeff pointed out, you know, the surveys only had X percent and 21 didn't have 100 percent. The unfortunate thing is the petition 22 has X percent and not 100 percent. The local majority or the 23 people that speak up the loudest generally move in that 24 direction, after all we are a democratic society, but it's 25 indeed true that ANILCA has provided for the people of Alaska, 26 you know, that live a subsistence way of life who may or may 27 not be vocal. It's very unfortunate that in order to be a 28 subsistence user you have to be vocal. You have to stand up in 29 front of a subsistence council, you had to stand up in front of 30 -- before you had to stand up and speak out in front of 31 commercial fishermen, sport fishermen and if you think you have 32 the majority there, you're dead wrong which is why we're here 33 today.

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When I was working for Fish and Game I went to various communities and some of those communities said there is no subsistence hunting or fishing in this community. And I went door-to-door in a household survey as mandated by our resource plan, guess what, people subsisted off the resources, you know, in the area who weren't heard. Who weren't supported by their advisory committee. Who weren't supported by their city council. Who weren't supported by anyone who was in a position to support them. Why, because they're a minority. Why, because they didn't have a voice or an opportunity or felt threatened or -- you know, as words were pointed out the other day, lazy and all the other kind of words that are used to put down people and their way of life.

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So I speak against the motion. I speak against the motion, you know, to eliminate the doe hunt. I believe any

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time we criminalize any of our people that then I shouldn't be 2 sitting here. And then if I do that I will walk out, I will go 3 home. I've worked for 20 years at trying to do something and 4 use my education and everything to doing what we're doing here 5 today. But if it's for not, then you know, I just as soon not 6 waste my time either. If we're going to comply with everything that the State and the courts and everybody else says that we 8 have to comply with in terms of whether it's a restriction or 9 further restriction on sports hunters and that we can't do it 10 and we can only mirror image what the sports regulations are 11 presented with us, with a complete endorsement of our Staff and 12 all, then what are we doing here. I know what I'm trying to do 13 and I believe in it and know there's not 100 percent anywhere. 14 There wasn't 100 support in Angoon for the January hunt, but 15 you know, some people got arrested in January, their rifle's 16 taken away and their deer meet taken away and they didn't have 17 a refrigerator and they needed the meat. And for anyone to 18 stand up in front of public people and say that those people 19 don't have a need, that that meat is not fit for dogs to eat or 20 anything else like that, you know, it just riles my blood. If 21 you don't want to hunt in January don't hunt in January. If 22 you don't need it, save the resource. If you don't want to 23 harvest a doe don't harvest a doe. But don't impose your 24 values and rules and regulations and all on people that do need 25 that resource and have no choice in many instances but to 26 harvest that resource. And that's what ANILCA and that's what 27 I think Vicki explained quite eloquently about the democratic 28 process in what, you know, the rules and regulations and the 29 Federal ANILCA provisions provide for. 30

With that, I speak against the motion, and thank you.

33 CHAIRMAN GARZA: Thank you, Gabriel. We have Herman 34 and we also have a request from someone in the public who did 35 not testify yesterday and would like to testify regarding 36 Proposal 9. So unless there is objection, I would like to 37 provide that opportunity. So after Tom Abel, we'll have Herman 38 and then John Vale. You're on the three to five minutes, Tom.

MR. ABEL: I'm pretty good at that. I know that I have the whole afternoon, so, thank you, Madame Chair, I appreciate this opportunity to make a couple remarks. I was not going to testify on this proposal specifically. I realize -- and also for the record, my name is Tom Abel. I'm a Haida, I reside in Hoonah which is a Tlingit village. And I realize you have enough controversy before you without a little more.

However, I think that it needs to be stated that although the Southeast Regional Advisory Council has the boligation to protect the subsistence user and provide the

opportunity for the exercise of the subsistence way of life and also to protect the customs and culture of the Alaska Native people, which is specifically one of the intents of ANILCA as stated by Congressman Udal in the Congressional record in 1980. However, I think it's also incumbent upon you to realize that in your duties and obligations you have also got the obligation to provide for the long-term protection of fish and wildlife populations. And although we've heard a lot of scientific and biological evidence that the deer populations are stable, we've also heard a lot of testimony that the population of Prince of Wales is skyrocketing. And I'm sorry that I don't have any solutions for you.

However, I think that it's incumbent upon you also to 15 err on the side of caution in order to protect the future of 16 the ability of people to practice a subsistence way of life. 17 Like I said, I don't have any solutions for you, but your 18 obligation in my opinion is two-fold, to provide and protect 19 for the subsistence way of life and also to provide for the 20 future existence of the subsistence lifestyle. So I would urge 21 you to err on the side of caution and I have no recommendation 22 and I don't envy you in your jobs. At this point, however, I 23 sat in your seat -- in some of your seats before and I realize 24 that this is not an easy thing to decide. I know there is a 25 lot of contentious opinion on both sides of the issue, and I 26 only hope that your considerations will lead you down the right 27 path.

And I'd like to thank you for the opportunity to 30 provide these few remarks.

32 CHAIRMAN GARZA: Thank you, Tom. I also wanted to 33 check with either of the Mr. Ketah's, if they intended to 34 testify on Proposals 9 through 12, which is the doe season for 35 deer on Prince of Wales? If you wanted to testify on something 36 else later today, you certainly will be welcome to. I have 37 down that George Gardner and Gerry Hope will be testifying on a 38 different issue later.

40 MR. GARDNER: We'll be testifying on a different issue 41 later.

CHAIRMAN GARZA: Okay. George.

45 MR. GARDNER: When we move to the table, they'll be 46 joining us, it will be the same resolution.

CHAIRMAN GARZA: Okay. Just to keep you apprised, KIC 49 will be presenting a request that Ketchikan be changed from an 50 urban to a rural community later today. So put that under your

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thinking cap. So I did get a note that if the Regional Council supported the Staff recommendation and we voted against 3 Proposal 9, we can still request a modification of the 4 registration process that would require people intending to 5 hunt doe get a permit from a Prince of Wales community. And 6 that's a possible consideration of attempting to be conservative while still providing an opportunity.

Okay. I have Herman and I have John.

11 MR. KITKA: I have misgivings with Proposal 9, bucks 12 hunting only. I don't know if a lot of you people remember, 13 1930 when the Federal government brought Federal regulations to 14 Alaska, we were allowed to only hunt three bucks, horns longer 15 than three inches and it's had a serious effect. By 1937 we 16 weren't getting any deer anymore. What was happening was we 17 upset the ratios, the does got plentiful and they ate up all 18 the food in the low lands, when the bucks came down off the 19 high hills during the rut they were in very poor condition and 20 a lot of them never made it through the winter. And in 1937, 21 Sitka ANB brought it on the floor at a convention to try to get 22 the season open for doe season. And in 1940 we were successful 23 in making it. And when the does were being harvested, it gave 24 a chance for the bucks to survive, and the deer population 25 bounced back. By statehood there was all kinds of game all 26 over through Southeast. And if I remember correctly, Klawock 27 delegates went along with us on this issue. 28

Prior to the Federal bringing regulations to Alaska we 30 had professional hunters in Southeastern Alaska that were 31 hunting from the steamboats and they were also hunting for the 32 deer markets. Deer meat was being sold in all meat grocery 33 stores and there was plenty of game. But when we started 34 taking the three bucks only, we upset everything and it had 35 very serious effect, the population declined on both species, 36 not only the bucks died off during the winter, does also went. 37 But when we start taking the does, it bounced back. So the 38 deer population is healthy on Prince of Wales and the ratio is 39 good. What we figured talking to biologists at that time, he 40 estimated about 10 does to one buck was a good ratio and on 41 that ground we tried to maintain the count. Today we still do 42 it up in Sitka. We try to keep the deer population healthy. 43 To make it healthy, the ratio has got to be there. And today 44 they tell me the population of deer is healthy and why should 45 we upset it? This is the question I'm asking myself and I'm 46 asking the public the same question. If we upset it it will 47 have serious effects down the road. The does that they kill 48 for subsistence use don't effect the population that much.

So I think my recommendation is to keep the regulation

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1 as it was before.

CHAIRMAN GARZA: Thank you, Herman. Mr. Vale.

MR. VALE: Thank you. Given what we've heard here today, I'd like to offer a motion to amend the proposal to read four deer, however, no more than one deer may be antlerless deer, antlerless deer may be taken only during period October 15 to December 21, that's the existing regulation -- December And I'd like to require the antlerless deer be taken by 11 Federal registration permit. I didn't want to increase the 12 overall harvest by allowing four bucks and an antlerless deer, 13 so I kind of wanted to stick with the existing regulation, but 14 allow -- but require the antlerless deer be taken by Federal 15 registration permit.

16 17

So I guess I have a question for ADF&G, in that, these 18 deer are being harvested by State registration or State harvest 19 tags and I'm wondering how you reconcile the doe harvest under 20 a State tag?

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CHAIRMAN GARZA: Before....

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MS. McCONNELL: I second it.

25 26

CHAIRMAN GARZA: We need a second -- so there is a 27 motion and a second to amend Proposal 9. And we had a question 28 to whoever is in the know regarding how that would or could be 29 implemented.

30 31

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MR. DINNEFORD: Thank you, Dolly. I'm Bruce Dinneford 32 with the Department of Fish and Game and Ted Schenck has joined 33 me. There is a similar registration permit for moose in the 34 Yakutat area and I'd just ask Ted to describe that permit. MR. SCHENCK: At Yakutat hunters who want to hunt moose 36 for the subsistence season come and apply for a registration

37 permit ahead of the season. They get that permit and they can 38 hunt on that before the State season starts. And it's been --39 so we've been able to provide Federal subsistence priority for 40 moose for Yakutat residents. And as they return their, either 41 teeth from the moose that they get or report their hunt, we've 42 been able to get information about how many, who's doing it, 43 where the harvest is coming from so that we have better 44 information to make management recommendations to the Council 45 and then to the Federal Board of Game. John, do you want to 46 address how you think that might be working at Yakutat?

47

48 MR. VALE: Just, briefly. I think the people at 49 Yakutat are very happy with the program in terms of the 50 opportunity being provided there. And Bruce, do you care to

respond to the question about a harvest of does under the State harvest tag system and secondly, is that still possible with a Federal registration permit? I guess what I would see is you still would have four tags, but in addition to having a State tag you'd have to have a Federal registration permit for the antlerless deer; would that work under the State?

MR. DINNEFORD: John, if I understand your question, I don't see where that would pose any difficulty. As you know our harvest tickets come out, each one has the application and then it has six actual tickets because Unit 4 has a bag limit of six deer. Therefore, there's going to be some extras that don't get used anyway and in some areas there's only a bag limit of one deer but when a person gets a harvest ticket they get six tickets. So there'd be no problem having the, you how, the other reporting system.

One of our main concerns was in Yakutat, would be in this situation as well, that regardless of whose hunt it is, 20 State or Federal, we like to have complete data so we can look 21 at the total harvest of the population so we can -- when we 22 make recommendations, we can look at the total harvest and do 23 our best job of estimating what's going on with the populations 24 so when we make recommendations, we're considering all of the 25 population and all of the hunting effort and all the hunting 26 success so our conservation concerns can be addressed most 27 adequately.

MR. VALE: Thank you.

MR. DINNEFORD: You bet.

33 CHAIRMAN GARZA: So a question, and I'm not sure, Dave, 34 if it should go to you or to someone else, but is there someone 35 at Craig Forest Service who could issue those permits?

MR. JOHNSON: Madame Chairman, Dave Johnson for the several. We've been in the business of the proxy permits now for several years. And as most of you know and as the Board knows and the Fish and Wildlife Service knows that the proxy system hasn't been working that well in terms of people coming in to get these proxy permits, of which you can use still one of those as a tag for a doe. Unfortunately we've not been able to track that very well.

In answer to your question specifically, Madame
47 Chairman, any decision or any suggestion at this point on
48 things that would effect our budgets or increase our workloads,
49 I'm not -- number one, I'm not qualified to do that and number
50 two, I'm not allowed to do that. I would say this, if the

decision is made to do that, we would comply with whatever 2 requirements of the new process would be, whether it be in 3 Craig, Thorne Bay or wherever that might be. So I'm sure that 4 Mr. Powell would be glad to do that.

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CHAIRMAN GARZA: So we could reasonably conclude that 7 if you have the process for the designated hunting permit 8 system, that if we had a permit system for doe hunting we could use that same personnel process provided it were approved by 10 Mr. Powell?

11 12

MR. JOHNSON: Actually it would have to go approved --13 my understanding of the process, it would have to go from the 14 recommendation from the Council to the Board, if the Board 15 decided then to do.....

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CHAIRMAN GARZA: Right.

18 19

MR. JOHNSON:implement this action, and then at 20 that point we come back to, in terms of FY99 it would just have 21 to be budgeted for. I don't know if someone else would care to 22 comment on that but that's basically the process.

23 24

CHAIRMAN GARZA: Okay, thank you, Mr. Johnson. I have 25 Jeff and then Gabriel.

26 27

MR. NICKERSON: Madame Chair, I think maybe one of the 28 questions, I'm not sure if this was what John was asking about 29 the permit, I think the problem that you might be worried about 30 would be answered by just requiring that they carry one of 31 their tickets when they do harvest the doe that they receive 32 from the State.

33 34 MR. VALE: Could you repeat that?

35

MR. NICKERSON: That they tear one of their tickets 36 they receive from the State, that they tear one of them when 37 they harvest a doe.

38 39

MR. VALE: Okay.

40 41

CHAIRMAN GARZA: So they'd have to validate -- you have 42 to remember he's from Yakutat so he doesn't get this deer 43 stuff.

44 45

MR. NICKERSON: So they would have the option of using 46 four tickets and if they harvest a doe, then they would have to 47 tear one. I think that that would take care of the problem you 48 had -- or the question you had about it.

49 50

MR. VALE: Thank you.

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CHAIRMAN GARZA: I have Gabriel and then Herman.

MR. KITKA: I oppose registering for subsistence users. They've been trying that in Sitka. The sportsmen, when they go 5 hunting they're after the bucks. And the subsistence hunter 6 they don't go out until in October when the deer move down to the winter ground. A lot of them are elderly people like me, 8 they can't 'hunt all the way up the mountain. So the regulation, as I see it, it's aimed at the subsistence users. 10 I know in Sitka I know they've been trying to chop us off from 11 hunting the does also and we opposed it greatly because it's 12 the subsistence users that are under those late in the season.

13 14

CHAIRMAN GARZA: Gabriel.

15 16

MR. GEORGE: Thank you. A few years ago when we came 17 up with the designated hunter scenario and tried to resolve 18 that issue in terms of accommodating a subsistence practice in 19 communities and throughout Southeast, we tried to do exactly 20 what we're doing now and, indeed, I see going that way. Why 21 don't we go and talk to somebody who will issue a permit for 22 them to get their doe. At that time, with the designated 23 hunter, I said that in terms of fish tickets and I think that 24 Fish and Game, Schroeder can verify it with numbers, in that --25 I mean fish tickets, not deer tickets, that the deer ticket 26 harvest survey and all that doesn't meet with the numbers that 27 are actually taken. It's people that -- and I assume, teachers 28 and preachers and other people in the communities that fill 29 out, who are used to filling out these surveys and responding 30 to them are the ones that do the practice of people in Angoon 31 filling them out, what do you have, you know, maybe we don't 32 have any deer harvested in Angoon. But I think Subsistence 33 Division indicate that there is a large number of deer taken, 34 not as large as other communities, but none the less, deer has 35 been harvested and used for family and traditional uses. 36 guess what I'm trying to say is in terms of trying to impose a 37 rule or regulation on -- another rule and regulation on a 38 subsistence user that has been proven not capable of being 39 enforced or being complied with doesn't make the problem right. 40 It does not address the situation.

41 42

How do we handle it? Don't know.

43 44

CHAIRMAN GARZA: Okay. I want to.....

45 46

MR. GEORGE: Okay, thank you. I just wanted to address 47 that, that, you know, it looks like we're trying to have 48 somebody else enforce something that's not enforceable or do 49 something that doesn't do what it's supposed to do.

50

CHAIRMAN GARZA: Well, I disagree with you on part of 2 that Gabriel, because I think a large number of Natives in 3 Sitka certainly go through the permitting process, in part, 4 because we're scared we're going to lose out someday. 5 know that, you know, we have large number of designated 6 hunters. We have, you know, STA has worked hard to make sure 7 that our rights are protected and it includes going through the 8 permit process. I guess why I've grappled with this whole issue 9 for the last couple days, I know many of you have grappled with 10 it for years, and I understand that there are conservation 11 concerns. While the population of doe may be stable, there are 12 localized depletions. From the information I received 13 yesterday, I believe that. I also understand that our purpose 14 here is to protect subsistence opportunities and we do have 15 people who do hunt doe. In trying to grapple with both sides, 16 I know that if you guys tried to eliminate the doe season in 17 Game Management Unit 4 there would be a line a mile long going 18 out this building to testify against that attempt. So I don't 19 want to eliminate this opportunity, but I want to make sure 20 that we have some type of control measure that ensures that 21 conservation is addressed. And in a couple of years we may 22 find that this process doesn't work in which case we'd have to 23 look at it again but I'm certainly willing to try it if it 24 provides opportunity and gives us some conservation assurance 25 and some tracking measure.

26 27

And so for those reasons, I would support the amendment. I wanted to check with Lonnie, he's been pretty quiet for the last couple of days and I know you may not have been able to hear everything, but I also want to give you the proportional proportion

32 33

MR. ANDERSON: Dolly, this is Lonnie in Kake. I
34 certainly agree with Vicki and Herman in their perception of
35 what has taken place. We should not penalize any of the
36 subsistence users per se. And I certainly think that some area
37 -- or procedure -- I'm sort of reluctant to put our subsistence
38 hunters having to fill out a permit for a specific species.
39 And I would go along with Herman and Vicki's proposal. Thank
40 you.

41 42

CHAIRMAN GARZA: Thank you, Lonnie.

43 44

MR. VALE: Call for the question on the amendment.

45 46

46 CHAIRMAN GARZA: Okay. Question has been called on the 47 amendment and I'll reread it and correct me if I'm wrong, Mr. 48 Vale.

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Proposal 9, Unit 2 deer, four antlered deer, however,

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no more than one may be an antlerless deer. Antlerless deer
   may be taken only from October 15th through December 31st,
   provided a Federal registration permit is obtained from the
  Prince of Wales Forest Service office.
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6
                             That's just for the antlerless deer.
           MR. VALE:
                      Yeah.
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           CHAIRMAN GARZA: Yes.
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           MR. THOMAS: Request roll call vote.
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           CHAIRMAN GARZA: Roll call vote has been requested.
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           MS. McCONNELL: And we're just voting on the amendment,
15 correct?
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           CHAIRMAN GARZA: Correct. If the amendment fails, then
18 Proposal 9 will come back before us that the doe season be
19 removed. Okay, for roll call I'll just go down unless you've
20 got the list in front of you, Patti.
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           MS. PHILLIPS: Do you want me to read it?
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24
           CHAIRMAN GARZA: Yes.
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           MS. PHILLIPS: Bill Thomas.
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           MR. THOMAS: Nope.
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           MS. PHILLIPS: Dolly Garza.
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           CHAIRMAN GARZA: Yes.
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           MS. PHILLIPS: Patricia Phillips. Yes.
                                                    Jeff
35 Nickerson.
36
37
           MR. NICKERSON:
                          Yes.
38
39
           MS. PHILLIPS: Mary Rudolph.
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           MS. RUDOLPH: Yes.
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43
           MS. PHILLIPS: Herman Kitka.
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45
           MR. KITKA: No.
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           MS. PHILLIPS: John Vale.
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           MR. VALE: Yes.
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00192
           MS. PHILLIPS: Mim McConnell.
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           MS. McCONNELL: Yes.
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           MS. PHILLIPS: Marilyn Wilson, absent. John Feller.
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           MR. FELLER: Yes.
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           MS. PHILLIPS: Gabe George.
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           MR. GEORGE: No.
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           MS. PHILLIPS: Lonnie Anderson.
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           MR. ANDERSON: No.
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           MR. THOMAS: And Marilyn Wilson, no.
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           MS. PHILLIPS: Vicki.
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           MS. LeCORNU: I vote no.
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           MS. PHILLIPS: Six no's, six yes.
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           CHAIRMAN GARZA: I have five no and seven yes.
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           MS. PHILLIPS: Yes, sorry. Five, no, seven, yes.
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           MR. THOMAS: Amendment passes.
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           CHAIRMAN GARZA: Okay, the amendment passes.
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           MS. McCONNELL: Dolly.
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           CHAIRMAN GARZA: Mim.
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           MS. McCONNELL: I had some suggestions to go along with
38 the amendment, not as an amendment but just as some other
39 things that could be done to help the situation. One of them
40 is to provide a check station at Hollis for people traveling on
41 the ferry. It sounded like a lot of -- from the studies that
42 were done, there's quite a few does that were taken by
43 Ketchikan residents, and this -- providing a check station
44 might help control that situation. Another one is to provide a
45 process of identification of subsistence needs by community so
46 that we know what the actual needs are. This was kind of
47 talked about a little bit yesterday. If you know what the
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48 needs are then you can tell whether or not they're being met or 49 not and you can tell what actions need to be taken to correct

50 the situation. And then another one is to provide for a

collaborative effort by Federal, State and communities in creating a reporting system of local harvest that's done on the community level so that the communities -- the residents are involved in the process.

And I think Bob Schroeder and maybe Mike there would be able to speak to that a little bit. I think there was some different thoughts about how that could be done. Is that something that people want to hear about at this time or should we just do that a little bit later. Okay. So anyway, those 11 are just some possibilities of some ways of taking care of some 20 of these problems.

CHAIRMAN GARZA: Gabriel.

MR. GEORGE: What we have in front of us know is 17 Proposal 9 and that includes, as amended?

CHAIRMAN GARZA: Yes.

MR. GEORGE: I would speak against the motion because 22 we're putting, again, a further restriction on three percent of 23 the harvesters to comply. And if they don't comply they're 24 again -- I mean we're doing this on, again, a minority and 25 again we're further restricting. We're imposing, again, 26 another hurdle for them to jump over. And if they don't, 27 again, their rifles are going to be taken, again, they'll be 28 subject to rules and regulations because of the majority. So I 29 speak against the motion.

31 CHAIRMAN GARZA: So we have Proposal 9 as amended 32 before us. We need to vote on it as a proposal, the first vote 33 was for the amendment. We now have an amended proposal before 34 us. Bill.

MR. THOMAS: I agree with Gabe. You know, our responsibility is to provide an opportunity for continued subsistence use, not to make biologists and anthropologists out of the users that go out to harvest. All they want to do is go 40 get a deer and eat it. So I'm opposed to these further trestrictions as well.

CHAIRMAN GARZA: Mary.

MS. RUDOLPH: Yes. I'm opposed to it too because I've 46 sen what happened to our fishermen with all the problems they 47 have with all the permits, the papers, the -- it's getting to 48 be a business file cabinet just for our fishermen to go out. 49 And if we start doing that to our subsistence hunters, they 50 have a hard time just filling out the -- what Gabe was talking

about, the users that are going out. This is going to be more hardship on them and it's going to be less information that will be coming into us. So I strongly oppose this. Thank you.

CHAIRMAN GARZA: Vicki.

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MS. LeCORNU: Yes, Dolly, I'm going to vote against this also because I think we're supposed to be protecting the freedoms instead of restricting the freedoms. So what we're protecting is the freedom for something that they previously enjoyed and we don't want to heap another restriction upon them on top of the logging, on top of the increased population of the island, and the increased population of Ketchikan, the wolf, the logging roads, loss of habitat and there are restrictions that we have not dealt with. So this is just a little one that I'm going to speak against.

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MS. PHILLIPS: Do you have the motion that we're voting 19 on?

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CHAIRMAN GARZA: The motion would be the amendment that 22 we just voted on. So it's almost a repeat vote but because the 23 amendment could have failed it requires a motion on the 24 proposal as amended. So what would be Unit 2 deer, four 25 antlered deer, however, no more than one may be an antlerless 26 deer. Antlerless deer may be taken only from October 15th to 27 December 31st provided a Federal registration permit is 28 obtained from the Prince of Wales office for the antlerless 29 deer.

30 31

John.

32 33

MR. VALE: Yeah, I'm not comfortable at all with 34 imposing a Federal registration permit on subsistence users. 35 Generally I -- any additional permits, I do see them as a 36 burden. The reason I'm going to vote in favor of this 37 proposal, however, though is you know we heard from a great 38 many people who were concerned about the population on the 39 island. We heard from tribal governments, we heard from city 40 governments. We heard from a great many people. Some are 41 philosophically opposed to doe hunts, but others were concerned 42 for the resource, and we've heard -- you know, some of us feel 43 that there isn't a good handle on what's going on with the 44 resource here. And I guess it was my feeling by imposing this 45 burden of a Federal registration permit that it would decrease 46 a likelihood of a harvest of does from those people who are 47 probably not really interested in harvesting does, but if all 48 they need is a registration tag and one presents itself, you 49 know, then they decide to go ahead and take it, then I guess 50 it's my feeling under the Federal permit here that the

opportunity would be there for those who do really want to take them because of their traditional uses.

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So I'll speak in favor of the proposal.

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CHAIRMAN GARZA: Mr. Gardner.

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MR. GARDNER: Madame Chair, my name is George Gardner. I'm not getting the amendment clear in my head. Now, the 10 amendment on the doe for the registration, is that just for the 11 island, for the subsistence users to go and get that permit and 12 it will benefit them. Is that what we're trying to achieve 13 here? If that's what we're trying to achieve here, I have no 14 problem with that because you want to protect the island over 15 there, but it seems like to me your amendment is opening it up 16 to us over here in Ketchikan. I want clarification on the 17 amendment. How is that amendment read on the registration and 18 who is allowed to get the doe?

19 20

CHAIRMAN GARZA: Without the proposal and without the 21 amendment, Ketchikan or any resident of the state of Alaska can 22 go to Prince of Wales and hunt deer.

23 24

MR. GARDNER: So the amendment is wide open to anybody 25 then? There's no restriction, is that what some of the Board 26 members are trying to get, a restriction so.....

27 28

CHAIRMAN GARZA: Jeff.

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MR. VALE: Dolly, if I could?

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CHAIRMAN GARZA: Okay. First Jeff and then John.

33 34

MR. NICKERSON: Madame Chair, under the regulations, 35 which you can pickup anywhere, it states under deer for who the 36 regulations pertain to, and that wouldn't change at all. It 37 says rural residents of Unit 1(A), 2 and 3. That's not going 38 to change, so that would -- I take it as it would be available 39 for the same people that it was available for before.

40 41

MR. GARDNER: Only rural, that's the island, is that 42 what they're talking about, correct?

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1(A), I'm not sure -- 1(A) and 3, no MR. NICKERSON: 45 it's not just the island.

46 47

MR. GARDNER: It encompasses the whole.....

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MR. NICKERSON: But the proposal concerns the hunting 49 50 in Game Management Unit 2.

CHAIRMAN GARZA: So the hunting is only on the Prince 2 of Wales, but the hunters may come from Prince of Wales, Ketchikan, Wrangell, Petersburg and from throughout the state of Alaska.

5 6

MR. GARDNER: Well, my understanding of what he said is $7\,$ you have to get a -- register over there to get the doe, I 8 thought maybe you were just zeroing in just on the ones on the 9 island to allow the permit.

10 11

CHAIRMAN GARZA: Okay, John.

12 13

MR. VALE: The way it would work, under the Federal 14 program, only those rural residents who are qualified to 15 harvest under the Federal program could obtain a Federal 16 registration permit. Ketchikan residents would not be able to 17 obtain that permit because they're not qualified under the 18 Federal program.

19 20

MR. GARDNER: Well, you should have it clarified in 21 your amendment and backup support. And that way maybe some of 22 the Council members would understand it better. Like I said, I 23 was confused because I didn't know what was really going on 24 here, but that clarifies it. Does that clarify it, Madame 25 Chair?

26 27

CHAIRMAN GARZA: Did you have another comment Bill?

28 29

MR. KNAUER: No, Madame Chairman. I was just going to 30 clarify that Ketchikan is non-rural and does not qualify to 31 harvest under the Federal program.

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CHAIRMAN GARZA: That's just until the afternoon.

34

MR. GARDNER: Under this amendment, right?

35 36

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MR. KNAUER: Under any of the Federal regulations, 38 Ketchikan residents do not qualify, they are non-rural under 39 the Federal program. They would have -- Ketchikan residents 40 have to hunt under State regulations.

41 42

MR. THOMAS: Saxman would be able to.

43 44

MR. KNAUER: Right.

45 46

MR. GARDNER: Thank you, Madame Chair, I just wanted 47 clarification on the amendment that was already voted on.

48 49

MR. VALE: Call for the question on the motion.

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00197
           CHAIRMAN GARZA: Okay. Question has been called on the
 motion as amended.
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           MR. THOMAS: Roll call.
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           CHAIRMAN GARZA: Roll call has been requested. Patti.
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           MS. PHILLIPS: William Thomas.
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           MR. THOMAS: No.
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12
           MS. PHILLIPS: Gabe George.
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14
           MR. GEORGE: No.
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16
           MS. PHILLIPS: Jeff Nickerson.
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          MR. NICKERSON: Yes.
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          MS. PHILLIPS: John Vale.
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          MR. VALE: Yes.
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           MS. PHILLIPS: Herman Kitka.
           MR. KITKA: No.
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29
           MS. PHILLIPS: John Feller.
30
           MR. FELLER: Yes.
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32
           MS. PHILLIPS: Mary Rudolph.
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           MS. RUDOLPH: No.
35
          MS. PHILLIPS: Patricia Phillips. Yes. Mim McConnell.
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          MS. McCONNELL: Yes.
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           MS. PHILLIPS: Lonnie Anderson.
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           MR. ANDERSON: No.
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          MS. PHILLIPS: Marilyn, absent. Dolly Garza.
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          CHAIRMAN GARZA: Yes.
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          MS. PHILLIPS: Vicki LeCornu.
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          MS. LeCORNU: No.
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00198 1 MS. PHILLIPS: Six no's -- is that right. 2 3 MR. VALE: Six and six. 4 5 MS. PHILLIPS: Six no and six yes. 6 7 CHAIRMAN GARZA: Okay. It is a tie vote, under 8 Robert's Rules of Order, the proposal fails because there is 9 not a majority in favor of it. 10 11 MR. THOMAS: Right. 12 13 CHAIRMAN GARZA: So Proposal 9 fails because it was 14 amended and then failed as an amendment. 15 16 MR. VALE: Move to adopt Proposal 10. 17 18 CHAIRMAN GARZA: Proposal 10 is now before us. 19 20 MR. GABRIEL: Second. 21 22 CHAIRMAN GARZA: Oops. Now, that it has been seconded, 23 Proposal 10 is now before us. Proposal 10 reads that you may 24 no longer hunt antlerless deer and that all antlered deer must 25 be forked as opposed to spiked. There was -- to my 26 understanding there was no substantial testimony in favor of 27 this proposal. We heard testimony as to the genetic difference 28 between spiked and horned deer and we could probably cover that 29 at ad nauseam if we wanted, but hopefully this may be a 30 proposal that we can quickly cover. Speaking..... 31 32 MR. VALE: Question. 33 34 CHAIRMAN GARZA: Question has been called. All in 35 favor of the motion signify by saying aye. 36 37 (No aye responses) 38 39 CHAIRMAN GARZA: Opposed to the motion signify by 40 saying aye. 41 42 IN UNISON: Aye. 43 44 CHAIRMAN GARZA: The motion fails. 45 46 MR. GEORGE: Move to adopt Proposal 11. 47 48 MR. FELLER: Second. 49 50 MR. VALE: second.

CHAIRMAN GARZA: Proposal 11 has been moved and 2 seconded. The intent of the motion would be to reduce the 3 season by a month at the beginning of the season and a month at 4 the end of the season. It was pointed out to us by Mr. Knauer 5 that the State regulation already offers an August through 6 December season so we would, in effect, be shortening the subsistence season when the sport season would stay longer.

Vicki.

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11 MS. LeCORNU: I'm wondering, what can we do about that? 12 What is our purview on that?

13 14

CHAIRMAN GARZA: Well, we could either vote in favor of 15 the motion or vote against.

16 17

MS. LeCORNU: No, I'm talking about this State hunt. 18 What is our ability to change that?

19 20

CHAIRMAN GARZA: Okay, Gabriel and then Bill.

21 22

MR. GEORGE: I'll defer to Bill.

23 24

MR. KNAUER: Madame Chairman, there are a couple of 25 options. One option would be to submit a proposal to the Board 26 of Game. Another option would be to request that Federal 27 public lands be closed during the month of August and the month 28 of December. However, Section 815.3 does say that nothing in 29 this title, referring to Title VIII authorizes a restriction on 30 the taking of fish and wildlife for non-subsistence uses on the 31 public lands, blah, blah, unless necessary for the 32 conservation of healthy populations of fish and wildlife and 33 then it continues on. And you've heard that there is no 34 biological justification to close it, so that might be rather 35 difficult to convince the Board of.

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MS. LeCORNU: Excuse me, I have another question.

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MS. LeCORNU: How can they say that there's biological 42 reasoning when they don't even know how many deer are required

CHAIRMAN GARZA: Vicki.

43 of the island residents? That was my question to begin with. 44 All that biological reasoning doesn't do any good unless you 45 know what the need is. So what I'm saying is if there's one 46 person on the island that said he went hungry because of the 47 impact of the Ketchikan hunters, that's biological evidence to 48 me that he is not getting enough. So yeah, I'm just trying

49 to....

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MR. KNAUER: Yes, Madame Chairman, the information on deer population and harvest does not indicate that there is sufficient take by non-qualified residents that is significantly -- that is adversely impacting the subsistence user. In other words, opportunity for the subsistence user is available to take deer that they believe is either culturally or nutritionally required.

CHAIRMAN GARZA: Gabriel.

MS. LeCORNU: Okay, thanks.

13 MR. GABRIEL: My guess, on the other hand of that or 14 following back up is that the opportunity is an opportunity and 15 not a guarantee.

CHAIRMAN GARZA: Further discussion. John.

MR. VALE: I speak against the proposal. The 20 information we received, I don't feel we have a serious 21 conservation concern here to warrant the restriction of the 22 season.

CHAIRMAN GARZA: Gabriel.

MR. GABRIEL: I speak against the motion also and would 27 like to call for the question.

29 CHAIRMAN GARZA: Question has been called on the 30 motion. The motion would be to restrict the season by dropping 31 August as well as the month of December. If you speak in favor 32 of the motion you speak in favor of a shorter season, if you 33 speak against the motion, then the proposal would be to leave 34 it as is. All in favor of the motion signify by saying aye.

MR. NICKERSON: Aye.

CHAIRMAN GARZA: Opposed to the motion aye.

IN UNISON: Aye.

CHAIRMAN GARZA: Proposal 11 fails.

MR. VALE: Move to adopt Proposal 12.

MR. GABRIEL: Second.

CHAIRMAN GARZA: It's been moved and seconded to adopt 49 Proposal 12. The intent of this motion and correct me if I'm 50 wrong since I seem to be wrong this morning, is that it would

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00201
  remove the hunt for doe and it would close deer hunting by non-
  qualified subsistence users from August 1 through August 31st
  and I guess in regard to that part of the motion we need to
  hear from Bill. Can we close the -- not close deer hunting for
5
  non-qualified subsistence hunters for the month of August?
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           MR. KNAUER: Madame Chairman, I think that both Mr.
8 George and myself addressed that last time, that the biological
  information does indicate that opportunity is provided and that
10 there's no biological justification to recommend the closure of
11 the season during that period.
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           MR. VALE: Call for the question.
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           CHAIRMAN GARZA: Question has been called on the
16 motion. Again, the motion would remove the doe season and it
17 would reduce the season for non-qualified subsistence users
18 excluding them from the month of August.
19
20
           MR. NICKERSON: Madame Chair.
21
22
           CHAIRMAN GARZA: Jeff.
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           MR. NICKERSON: Just a correction, it does not remove
25 the doe season.
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27
           MR. GABRIEL: When it says four antlered deer, that's
28 -- unless does get antlers....
29
30
           MR. NICKERSON:
                          Okay, I'm sorry.
31
32
           MS. LeCORNU: Yeah, you're reading the wrong.....
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          MR. NICKERSON: I was reading the wrong regulation, I'm
34
35 sorry.
36
37
           CHAIRMAN GARZA: Okay. It strikes the section that
38 refers to antlerless deer so I would read that it removes the
39 doe season. Okay.
40
41
           MS. LeCORNU: Question.
42
43
           CHAIRMAN GARZA: Question has been called on the
44 motion. All in favor of the motion signify by saying aye.
45
46
           (No aye responses)
47
48
           CHAIRMAN GARZA: Opposed to the motion.
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           IN UNISON: Aye.
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00202 CHAIRMAN GARZA: Proposal 12 fails. We have now concluded with the Unit 2 deer proposals. 3 4 MR. THOMAS: Madame Chairman. 5 CHAIRMAN GARZA: Mr. Thomas. 7 8 MR. THOMAS: The elder community on this Council would 9 respectfully request a two minute break. 10 11 CHAIRMAN GARZA: You're not the elder, I'll have to 12 confirm with Herman. 13 14 MR. THOMAS: I said the elders. 15 16 CHAIRMAN GARZA: Okay, we will take a five minute 17 recess and if we have information on lunch then we'll figure 18 that out. 19 20 MR. CLARK: That information is available. 21 22 CHAIRMAN GARZA: Okay. The Salvation Army will provide 23 a fund-raising luncheon so we will have lunch here and 24 hopefully we'll be able to eat and work through the session. 25 We have other proposals, however, we need to have Mr. Knauer 26 present on Item 8(A) and there may be public testimony in 27 regards to that topic. 28 29 MR. THOMAS: I see Salvation Army is very appropriate 30 for today. 31 32 33 34 (Off record) 35 36

CHAIRMAN GARZA: Recess.

(On record)

37

38 CHAIRMAN GARZA: We still have a number of proposals to 39 go through. We have Proposals 2 through 8, which are c&t. 40 Proposal 13, which we tabled, and Proposal 17 and 18, which are 41 also c&t. In addition we have a request from Mr. Knauer to 42 make a presentation on Item, Old Business 8(A), the Proposed 43 Rule for Federal Subsistence Management. That Proposed Rule is 44 in our packet. I hope you have all had an opportunity to 45 review it and there may be public testimony in regard to that 46 Proposed Ruling. Okay, so we'll start with Mr. Knauer and then 47 Tom did shake his head yes for public testimony. Bill. 48

49 I appreciate yours and the Council's MR. KNAUER: 50 indulgence in the change in the order of things. I'd like to

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1 make first a short presentation on the Proposed Rule that would 2 put in place the court ordered extension of Federal 3 jurisdiction for the subsistence uses of fish in Federal 4 waters. This is part of a presentation that is being made to 5 all of the Regional Councils. And in addition, 31 public hearings around the state to solicit testimony on this.

8 As you're aware Title VIII of the Alaska National 9 Interest Lands Conservation Act provides a priority for 10 subsistence uses by rural Alaska residents on Federal public 11 lands. In a case that's commonly referred to as the Katie John 12 case, a Federal court ruled that the term public lands as used 13 in Title VIII includes navigable waters in which the United 14 States has reserved water rights. The Departments of the 15 Interior and Agriculture have tentatively identified those 16 waters as inland or fresh waters within or adjacent to the 17 boundaries of conservation system units, such as National 18 Wildlife Refuges, National Parks, National wild and scenic 19 rivers, and certain other Federally reserved areas such as the 20 National Petroleum Reserve in Alaska, and inland waters within 21 or adjacent to the boundaries of National Forests as long as 22 those waters are bordered on at least one side by Federal land. 23 You can see where those waters are by looking at the Regional 24 map on the wall behind you, on the wall at the back or looking 25 at statewide at the statewide map, those waters are indicated 26 in red. Those are our tentative identifications. The Proposed 27 Rule also includes in the definition of public lands, those 28 lands within the boundaries of a conservation system unit, 29 national recreation area or national conservation area or new 30 national forest or forest addition. The selected but not yet 31 conveyed lands. This does not include most Bureau of Land 32 Management lands or selections within NPR-A. 33

For waters in Southeast Alaska, a good way to think 35 about what waters would be included are if you can stand on 36 National Forest Service lands and fish in fresh water, those 37 waters would probably be included.

39 An advanced notice of Proposed Rulemaking was published 40 in the Federal Register on April 4th of 1996 to solicit 41 comments from interested parties concerning the suggested 42 regulatory changes. There were 10 hearings around the state in 43 May and June of that year. Here in Southeast, there were 44 hearings in Juneau and Sitka and in Ketchikan. In addition, 45 there were two informational teleconferences with the Regional 46 Council Chairs. The comments we receive both in writing and 47 during the hearings in response to the advanced notice provided 48 the agencies with a sense of how the public viewed the general 49 jurisdictional concepts. Throughout the state they told us 50 that fisheries are very important to rural subsistence users.

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1 We also received comments that before statehood, the Federal government managed fish and shell fish poorly and that the 3 State should therefore manage fishing, hunting and trapping 4 throughout Alaska. Other folks told us that the State has 5 failed to provide for subsistence uses and the Federal 6 government should take over management throughout Alaska. 7 is all waters. There were numerous other comments that I'm not going to go into. They are summarized on the blue sheet in the back of the room, and to save time we'll not go into those now. 10

In accordance with the National Environmental Policy 12 Act, NEPA, we prepared an Environmental Assessment that 13 analyzed the environmental effects of the Proposed Rule. 14 primary issues in the EA included the effects of dual 15 management, customary trade, and potential impacts on 16 fisheries. The Environmental Assessment determined that no 17 significant effects are expected in any of these three areas. 18 The State already provides, in general, for a subsistence 19 escapement. The customary trade is provided for at a level 20 that does not constitute a significant commercial enterprise. 21 And that both the State and the Federal program require and 22 populations are managed for the conservation of healthy fish 23 and wildlife populations. Therefore, no significant impact is 24 expected.

26 Where possible, the Proposed Rule was modified to 27 correct shortcomings and address specific issues that were 28 raised following the publication of the Advance Notice. 29 of the key provisions of the Proposed Rule that have been 30 changed include identifying specific Federal land units where 31 reserved water rights exist. Includes some selected but not 32 yet conveyed lands within the definition of public lands. 33 Specify that the Secretaries are retaining their existing 34 authority to determine when hunting, fishing or trapping 35 activities off of Federal lands are interfering to such an 36 extent as to result in a failure to provide the subsistence 37 priority and to take any action that might be necessary to 38 restrict or eliminate the interference. Provide for ongoing 39 customary trade practices. And five, adopt State subsistence 40 fishing regulations that apply to the Federal jurisdiction, 41 making only a minimum number of changes. We would generally 42 adopt the State subsistence fishing regulations that apply to 43 the Federal jurisdiction because we do not anticipate that we 44 will have the necessary resources, either Staff and budget, in 45 place to implement a final program or even an annual rulemaking 46 process prior to the start of the 1999 fishing season. 47 want to ensure a minimum level of confusion between the State 48 and Federal management and minimize the risk to the fisheries 49 resources while we would be developing complete the Federal 50 Subsistence Fisheries Program. This is much like the situation

that occurred in 1990 when the Federal government assumed subsistence management for wildlife. We initially used the State's regulations as a basis for the Federal Program because at that time we didn't have the time, money or staff or Regional Advisory Council structure in place. But over the years, as you're aware, significant changes accommodating the local users have been made in the Federal regulations.

You'll notice that a copy of the Proposed Rule, we've identified the major areas of text that have been changed or modified with sidebar markings to assist you. Overall most of the text will be familiar because you are presently operating under a version of Subparts A, B and C, which provide the structure for the Federal program. And the Subpart D has been in place essentially under the State subsistence regulations to the current times. So you should be familiar with both the structure of the Federal program and the particular requirements of the State subsistence program.

The Board realizes that there may be some things about the current system that you feel need fixing immediately, but 22 because of these limitations just mentioned, the Final Rule will have to track rather closely with the current State regulations. However, if there are some specific existing 25 regulations that are of critical concern to you we would like to know before final Rule is developed. At the present time, only changes occurring within the boundaries of the 28 Conservation System Units, that is within the Federally reserved waters would be considered.

We will examine the comments that we receive in writing 32 and by public testimony and pay particular attention to those 33 recommendations from the Regional Councils in developing 34 changes.

You're probably aware that there currently exists language in the Interior Appropriations Act a prohibition on the implementation of the Federal Fisheries Program. This is the third year that moratorium language has been inserted in the.....

(Phone interruption)

CHAIRMAN GARZA: Lonnie are you there?

MR. THOMAS: Boy that woke me up.

CHAIRMAN GARZA: Okay, Mr. Knauer.

MR. KNAUER: Thank you. Because of this moratorium we

are required to wait until December 1st, of this year, 1998
before implementing the court's decision. However, the
moratorium does not preclude us from continuing toward
development of a Final Rule by publishing the Proposed Rule and
holding hearings and receiving comments. Should the State
regain subsistence management the Federal government will not
issue a final rule extending jurisdiction. If the State is
unable to resume subsistence management on Federal lands and
the Congressional moratorium expires then we will publish a
final rule and implement the court's mandate to expand Federal
jurisdiction.

We expect the first major opportunity to submit

We expect the first major opportunity to submit 13 proposals to occur during the winter of 1999/2000 to be 14 effective the fishing season of the year 2000. Before you 15 begin your deliberations or hear public testimony I would be 16 pleased to answer any questions or try to clarify any areas of 17 concern that you might have.

19 CHAIRMAN GARZA: So Mr. Knauer, the deadline for 20 responding to these Proposed Rules is April 20th, is that what 21 I say?

MR. KNAUER: That is correct.

25 CHAIRMAN GARZA: Okay, so April 20th, 1998. We did 26 respond to the first request for -- or the first draft that 27 came out at Kake. We drafted a response and we may wish to do 28 that again, although I don't know how that will happen between 29 now and April. We'll have to discuss that. And I guess in 30 looking at it the part that specifically pertains to us, 31 although I guess all of it does, is on Page 66-236 of the 32 Federal Register where the area is Southeast.

Okay, are there questions specific to Mr. Knauer strength regarding these Proposed Rules or the process?

MR. THOMAS: Madame Chairman.

CHAIRMAN GARZA: Mr. Thomas.

MR. THOMAS: More was said than I could remember from 42 where I wanted to make a point. But when you first started 43 off, you did say that initially that we'll be virtually 44 embracing what the State currently has in place. Was I correct 45 in hearing that?

MR. KNAUER: For their subsistence regulations.

MR. THOMAS: Right.

1 2

3 recall what you said immediately following that?

5 6 7 we had when we took over the wildlife program, where, because

11 Regional Councils have made changes to better accommodate the 12 subsistence users. 13

14 15 16

MR. THOMAS:

19 traditional use determinations. And one other another change 20 that you will see in here, also on the recommendation of the 21 Regional Council is to change the fin that would be clipped to

22 accommodate the way fish are handled down here. 23 24

31 correct? 32 33

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25 if it fairly mimics State subsistence fisheries regulations 26 which we may or may not agree to and we'll probably respond to 27 that, but one of the major changes as is is that non-locals 28 will generally no longer qualify for subsistence permits. So 29 as an example, people from Juneau would not be able to go to

30 Redoubt and dip 10 sockeye under a subsistence permit; is that

MR. KNAUER: Not under the Federal program.

MR. KNAUER: Yes. We have made a couple.....

8 we didn't have the time, money or Regional Councils in place we had to go with the State program and that since that time, the 10 Federal Subsistence Board, based on the recommendations of the

Thank you.

17 changes that was made was based on recommendations of the 18 Southeast Regional Council to modify the customary and

MR. THOMAS: I don't have a problem with that. Do you

MR. KNAUER: That this was a similar situation to what

MR. KNAUER: This Proposed Rule, by the way, one of the

CHAIRMAN GARZA: Okay. First me. So in looking at it,

CHAIRMAN GARZA: Okay. So that would be one of the 36 major changes, is the qualification of it. Okay, Vicki and 37 then Bill.

MS. LeCORNU: I just had a question for Bill on what 40 were the changes to customary trade?

MR. KNAUER: In Southeast, I believe this Regional 43 Council requested that additional species be included --44 recognizing -- I'm not sure exactly the changes, but salmon, 45 dolly varden, char, trout, smelt, and hooligan.

CHAIRMAN GARZA: Well, one, it didn't include all 48 salmon, so that was one of our recommendations. Okay, Bill.

MR. THOMAS: Would you read the paragraph where it says

that you have an abundance of funding with a 10 percent cushion as soon as you're served notice that it's need to implement this? You mentioned something about the lack of funding, and I know you don't have it and you probably won't get it so what happens in that case?

MR. KNAUER: There are numerous scenarios. Just this week, Secretary Babbitt was testifying before the Senate -- one of the senate committees and he did identify that that was a concern of the departments, and indicated that if the Federal government was to assume management that there would be a request needed and action on it to -- for additional funds.

MR. THOMAS: Thank you.

16 CHAIRMAN GARZA: Okay, we have a request to testify. 17 Are there other questions to Mr. Knauer at this time? Okay, 18 Tom.

20 MR. ABEL: Thank you, Madame Chairman. Is the 21 microphone okay?

REPORTER: It's fine, thank you.

MR. ABEL: My name is Tom Abel, my Haida name is Skeelaw. I reside in the community of Hoonah, I'm originally from Craig. First of all, I'd like to thank you for the opportunity to provide these brief remarks, I'm not going to be reading everything that I have in front of me so you can relax a little bit.

What I want to do is excerpt some things that I'm going 33 to be providing in my written comments to the Department of 34 Interior and the United States Forest Service, Department of 35 Agriculture on the Proposed Rule.

The first thing I wanted to say is that here we are 38 once again or are we still here? The subsistence issue has 39 been before us for a long time now, it must be one of the all 40 time paper producers of all government issues in Alaska. Prior 41 to 1980, there was little said or done about subsistence, 42 however, with its newly found oil wells, the new state of 43 Alaska began enforcing laws and regulations which were 44 heretofore not in place, or if they were in place, they were 45 not enforced.

In its findings of fact the Congress states in Title 48 VIII, Section 801, the continuation of the opportunity for 49 subsistence uses by rural residents of Alaska including both 50 Natives and non-Natives on the public lands and by Alaska

Natives on Native lands is essential to Native physical, economic, traditional and cultural existence and to non-Native 3 physical, economic, traditional and social existence. And in 4 order to fulfill the policies and purposes of the Alaska Native 5 Claims Settlement Act and as a matter of equity, it is 6 necessary for the Congress to invoke its Constitutional 7 authority over Native affairs and it's Constitutional authority 8 under the property clause and the commerce clause to protect and provide the opportunity for continued subsistence uses on 10 the public lands by Native and non-Native rural residents.

11 12

Madame Chairman and Council members I start with these 13 words from Title VIII because they are strong words, words 14 which were supposed to fix the inequities caused by Section 15 4(B) of ANCSA wherein hunting and fishing rights were 16 purportedly extinguished. These words also clearly delineate 17 rights which belong to two groups of people occupying the same 18 or similar territory. That is, these findings of Congress 19 state that there are Natives and non-Natives and is also clear 20 that there are striking similar but different reasons for 21 protection of the opportunity to practice a subsistence 22 lifestyle. Natives have cultural reasons, non-Natives have 23 social reasons. Congress clearly recognized that the 24 inequities to Alaska Natives caused by Section 4(B) of ANCSA 25 needed to be fixed. However, Congress also chose to couch the 26 restoration in a general rights protection action for rural 27 residents including both Natives and non-Natives. The 28 dichotomy, however, is strikingly clear. It is a backdrop 29 against which all of these rights must be considered.

30 31

I'd like to excerpt a couple more comments or a couple 32 more statements that are found, for instance, in the Charter of 33 the United Nations at Article 73. The United States has 34 assumed the sacred trust, the obligation to promote to the 35 Eskimos utmost within the system of international peace and 36 security established by the present charter of the well being 37 of the inhabitants of these territories, and to this end, to 38 develop self-government to take to account of the political 39 aspirations of the peoples and to assists them in the 40 progressive development of their free political institutions. 41 According to the particular circumstances of each territory and 42 as peoples in their variant stages of development. I excerpt 43 this comment from the United Nations Charter because it's 44 always been said by many government officials that Alaska 45 Natives have no treaties. In my opinion, this is not true. 46 The Charter of the United Nations is, indeed, a treaty to which 47 the United States of America is signatory, ratification and 48 implementation legislation has been enacted by the United 49 States Senate and proclaimed by the office of the President. 50 In my opinion, it appears that the United States of America is

reacting through International Treaty obligations including, but not limited to the Charter of the United Nations and the International Covenant on Civil and Political rights.

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In addition, the International Covenant on Economic, Social and Cultural Rights, which was passed as Companion Human Rights law by the United Nations and to which the United States has not become signatory nor have they passed implementation legislation. However, in the International Covenant on Civil and Political Rights, it states in pertinent part:

11 12

1. All peoples have the right of self-determination.
13 By virtue of that right they freely determine their political
14 status and freely pursue their economic, social and cultural
15 development. All peoples may, for their own ends, freely
16 dispose of their natural wealth and resources based upon the
17 principal of mutual benefit and international law. In no case
18 may people be deprived of its own means of subsistence. The
19 State's party to the present covenant including those having
20 the responsibility for the administration of non-self-governing
21 trust territories shall promote the realization of the right of
22 self-determination and shall respect that right in conformity
23 with the provisions of the Charter of the United Nations.

24 25

The point I'm trying to make is that there is a realm 26 beyond the Federal courts and the Congress for subsistence use 27 and the protection of subsistence rights. This is or may 28 become an international matter. The United States of America 29 by its own signature has assumed the sacred trust and becomes 30 signatory to these international agreements which guarantee 31 subsistence rights.

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I have testified to this effect at hearings on the 34 Compact of Free Association in Honolulu, Hawaii. Alaska and 35 Hawaii were, as you may know, or should know, non-self-36 governing territories identified as such in the Charter of the 37 United Nations.

38 39

Here we are in 1998 still trying to resolve the issue 40 of subsistence. State of Alaska has now had 18 years to figure 41 out what to do. And I want to quote for you the very poignant 42 remarks made by Senator Lambert Hoffman at the first Special 43 Session of the Alaska Legislature on subsistence held several 44 years ago. In a finance committee hearing, Senator Hoffman 45 said, why can't we just follow the law? I want to echo those 46 words. Why can't the State follow the law? In my opinion, 47 it's because the State doesn't want to follow the law.

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ANILCA, again to go back to ANILCA, it does not say anything about permits, seasons or bag limits. Yet, we are now

faced with a very thick booklet which sets out complicated rules for a simple activity. Hunger knows no seasons. Hunger knows nothing about permits or permission. Hunger is the driving force of all human people. The deprivation of food and the destruction of resource and habitat has been a tactic of war practice by the British from the time of the empire's building to the time of their empire's demise. Now, the greatest power in the world is United States of America and we see once again the destruction of habitat, the destruction of resources and the concomitant destruction of a culture and cultures of Alaska.

13 Whether or not this is done on purpose, unwittingly or 14 knowingly is not the issue, the issue is that the current 15 situation and the current morass of laws which govern our 16 people and restrict our access to food which we have used for 17 thousands of years before the advent of Western history is 18 doing nothing more than restricting our ability to take food.

ANILCA along with ANCSA, Title VIII has been termed 21 Indian Legislation. In the Congressional Record of 1980, Mr. 22 Udal makes these remarks several times. And I want to quote 23 for you one short part of it.

In recognition of the ongoing responsibility of the congress to protect the opportunity for continued subsistence uses in Alaska by the Alaska Native people. The importance of the subsistence way of life to the survival of the Alaska Native people. Numerous comments, protection of the Alaska Native subsistence way of life would be terminated in one generation as rural residents with established subsistence pass away under decedents with no established customary and traditional uses take their place in the subsistence cycle. It is the intent of this Legislation to protect the Alaska Native subsistence way of life. These are in the record. These are strong words.

I want to jump now to the customary trade issue. Under the Proposed Rule, customary trade is called something that can to be of no significance. Trade, by its very nature and by the dictionary and Black's Law definition is nothing less than a commercial transaction by or between two or more people which is of significance to both. If we're going to be conducting activities that aren't significant to us there's going to be no reason to do them. No one does commercial transactions or trade which is insignificant to them. Trade is based upon in the significance. It's a basic part of the definition.

Trade is defined in Black's Dictionary as the act or business of exchanging commodities for other commodities or for

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1 money. It's the business of buying and selling, commerce, 2 barter. Commercial may be defined as made or done primarily 3 for sale or profit. Transaction may be defined as a 4 completion, an agreement. So for the Federal government to issue a Proposed Rule that prohibits any state chartered 6 corporation or business from doing business under the customary trade decision reached by the Ninth Circuit of America, in my opinion, is illegal and the rule will fall.

10 I make no threats, I make a promise, I am one of the 11 people that made this decision happen at the Ninth Circuit 12 Court of Appeals. I spent 10 years of my life doing that. 13 I want to tell anybody that thinks that this will stand that if 14 this Proposed Rule becomes a final rule that I'll be back out 15 there again and we will go back to the Ninth Circuit Court of 16 Appeals and we will over turn this. The court case which is 17 pertinent to this matter is titled United States versus 18 Alexander. In US v. Alexander, the Ninth Circuit Court of 19 Appeals states very clearly and succinctly that customary trade 20 is indeed a right protected by ANILCA. The only people that 21 have the right to customary trade under the Alexander Decision, 22 once again, are Alaska Natives, which once again clarifies and 23 amplifies the dichotomy of which I have previously spoken. 24

I want to jump now, in the interest of time, to the 26 exclusion of inside waters, as we call them, within the Tongass 27 Forest National Forest. It's recently come to my attention 28 that in the proclamation creating the Tongass National Forest 29 that the waters were, indeed, included in that proclamation. 30 So in my opinion, the Secretary of Agriculture has 31 misinterpreted the Reserved Waters Doctrine and, in fact, 32 negated the basic portions of the Katie John decision in 33 excluding waters that are significant and extrinsic to the 34 habitat of the salmon which is our most basic food in Southeast 35 Alaska. I think that this rule cannot stand. And the 36 customary and traditional use and customary trade, both need 37 attention.

38 39 I think that the Federal bureaucracies are required by 40 the Constitutional cases that have been previously litigated 41 and won to follow the law. In my conversations with Senator 42 Daniel Inowa when he was the Chairman of the Senate Select 43 Committee in Indian Affairs, he said on the record, and the 44 report which I unfortunately do not have with me today, said 45 that, it is clear that the Ninth Circuit court is one place 46 from which the laws of the land are enunciated. The law of the 47 land is customary trade. I ask that the Federal bureaucracies 48 reconsider their misinterpretation of the Reserved Waters 49 Doctrine and include the inland inside waters of Southeast 50 Alaska as navigable waters subject to Federal management and

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jurisdiction under the Proposed Rule.

I have a number of documents which I would like to submit to be placed upon the record. I will not read them, I 5 will leave a copy of United States versus Alexander. leave a paper which I presented at the Southeast Alaska Native Subsistence Summit and the Alaska Statewide Subsistence Summit 8 held in Anchorage in 1997, the paper is entitled Subsistence 9 Rights are Basic Human Rights. And I don't believe that the 10 resolution passed by the statewide summit has been submitted on 11 the record to any body to the State. I would also like to 12 submit to the record the Subsistence Summit Resolution Titled, 13 Native Subsistence Summit Resolution 97-01 Titled, Concerning 14 the Subsistence Rights of the Alaska Native People. And I want 15 to point out that our people have always been very generous. 16 That our people have never allowed anyone in our country, our 17 homelands or our homes to starve or to be deprived of food. 18 think that in our history that this is something that we can be 19 and always be proud of. And I want to point out, that under 20 the Guiding Principals adopted by the Native Subsistence Summit 21 on August 28th, 1997, that we have stated very clearly that we 22 recognize and demand that the Federal government also recognize 23 and the State government, that subsistence is a basic human 24 right. 25

With that, Ms. Chairman, I would conclude my oral 27 remarks and I would also request permission as has been said, 28 indeed, in many forums that I would like to request the 29 indulgence of the Chair and the Recorders that I be allowed to 30 revise and extend my remarks up until April 20th, at which time 31 I will provide for you a full written statement of my testimony 32 and opinions on the Proposed Rulemaking by the United States 33 government and their agencies. With that, I have many, I'm 34 sure for those of you that know me know that I probably could 35 go on forever here, but in the interest of time, I will 36 conclude with that. One final statement and I think that the 37 people from Ketchikan Indian Corporation and Saxman will follow 38 me up on this, in that, under the present regimes that there 39 is, either a knowing or unknowing, unwitting or witting 40 destruction of culture going on. And that these actions, 41 whether they be knowing or not knowing are in violation of at 42 least three international laws. They are contrary to and in 43 violation of the Charter of the United Nations. They are 44 contrary and in violation of the International Covenant on 45 Civil and Political Rights. And they are contrary to and in 46 violation of the Convention of the Prevention and Punishment of 47 the Crime of Genocide. I think that it's incumbent upon the 48 people of Alaska to recognize that international issues are on 49 the table and I want to state to you that I am not the only 50 one, there are people much more conservative than I that have

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1 stated to me that if we cannot reach satisfaction at the 2 Federal level that we have no other choice but to go to the 3 international arena.

Madame Chairman, Council members, I want to thank you 5 once again for your time listening to me and making the $\,$ 6 provision for me in your busy schedule for me to intervene and 7 make these remarks. If you have any questions I would be happy 8 to try to answer them.

CHAIRMAN GARZA: Okay. Just a matter of process, Tom, 11 your comments will go into the transcription as they have been 12 stated. Your comments to the Federal Register regarding the 13 April 20th deadline will go to Forest Service or Fish and 14 Wildlife Service.

MR. ABEL: Both, I believe.

18 MR. KNAUER: They would be submitted to the Chair of 19 the Federal Subsistence Board in care of the U.S. Fish and 20 Wildlife Service, 1011 East Tudor Road, Anchorage, Alaska 21 99503.

CHAIRMAN GARZA: Okay. But don't send them back to us 24 because we probably won't meet until this fall. I mean they 25 can be copied to us, but we won't take action until this action 26 unless something happens that we would have a special meeting. 27 So that's just to let you know that we won't be meeting again 28 prior to this deadline.

30 MR. ABEL: I understand. They would be for information 31 only. 32

CHAIRMAN GARZA: Okay.

MR. THOMAS: Madame Chairman.

CHAIRMAN GARZA: Bill.

39 MR. THOMAS: I'm happy you didn't use all the time that 40 you could because I'm too old for you to go through all that, 41 so thank you. 42

> CHAIRMAN GARZA: Thank you, Tom.

(Applause)

MR. THOMAS: Good presentation.

49 CHAIRMAN GARZA: Okay. So we are at 11:30, it's my 50 understanding that Saxman Salvation Army will provide a

fund-raiser luncheon. So I'm assuming that we will meet until
they show up and tell us they're ready to serve us and then we
will eat quickly and come back into the meeting. We have a
long agenda before us. We covered this topic because
Mr. Knauer needed to catch a flight this afternoon, however, I
would like to postpone Council action on it until after we have
gone through the proposals, of which we have not even covered
half of them. If that's okay, I would like to get back to
those proposals and -- Mim.

11 MS. McCONNELL: I just have -- there's something that I 12 wanted to add to the agenda under new items, and I'm going to 13 pass out some information on it.

CHAIRMAN GARZA: Distribute?

MS. McCONNELL: Yeah, distribute. It's on the Control 18 Lake project area and concerning a citizen's alternative. And 19 I'm passing out -- distributing a proposed resolution and a 20 letter that would accompany the resolution. So just read it at 21 your leisure here before the end of the day so that we can take 22 this up very quickly later on.

24 CHAIRMAN GARZA: Okay. So that's now under New 25 Business, Item 9(C), Control Lake.

MS. McCONNELL: Thank you.

CHAIRMAN GARZA: Mr. Vale.

31 MR. VALE: Thank you. Also I'd like the Council to 32 address some business from the Wrangell-St.Elias Subsistence 33 Resource, the hunting plan recommendations that were made. I 34 think we could be fairly brief on it and I would like you to 35 add that to the agenda as well.

37 CHAIRMAN GARZA: Okay. Since we have taken that up 38 before would it be under Old Business, F, it's a follow-up to 39 what we covered in Yakutat or what?

41 MR. VALE: We haven't dealt with this particular issue 42 before.

CHAIRMAN GARZA: Okay. So it would be New Business, D, 45 Mt. St. Elias.....

47 MR. VALE: The Wrangell-St. Elias Subsistence Resource 48 Commission hunting plan recommendation.

CHAIRMAN GARZA: Okay, so we just lengthened our

agenda, we need to get hopping on proposals. I would like to go back to Proposal 13. Proposal 13, which is on Page 97 of our packet was discussed somewhat at length and then we tabled the proposal because neither John Feller nor Lonnie Anderson were here. Both are Council members from that area so we wanted to get comments from them. In reviewing the proposal, there was no voiced objection to expanding the area which is a main part of the intent of the proposals. There was concern as to the section that requires a size for the rack, that it would 10 be 50 inch or three or more brow tines. Whether or not that 11 restriction to the proposal was necessary. Include one 12 antlered bull with spike-fork or 50-inch antlers or three or 13 more brow tines. And so we were interested in comments from 14 Lonnie in Kake or John in Wrangell as to whether or not they 15 had issue with that type of a restriction.

MR. ANDERSON: Madame Chairman.

CHAIRMAN GARZA: Lonnie.

MR. ANDERSON: Yes. We find that the present restrictions are adequate for our needs. We've been able to a harvest -- now, that we've learned what to look for, and I don't think there should be any change, this sort of goes along with the State restrictions anyway. And those would be my comments on that specific instance.

28 CHAIRMAN GARZA: Okay, thank you, Lonnie. I guess in 29 reviewing this proposal, I wasn't sure if these proposed 30 restrictions to the antler were the same as the current State 31 ones or were the same as the Federal for the other area -- yes, 32 they are. So you're saying you have no opposition to the 33 proposal then, Lonnie.

35 MR. ANDERSON: I have no comments on the proposal, in 36 that, I think that it should stay as is.

CHAIRMAN GARZA: Okay, thank you, Lonnie. John.

40 MR. FELLER: Initially Wrangell hunters, if you 41 remember, didn't want to expand that hunt. I think we had a 42 month shorter, and this has been put in line with the State. 43 But since then, we feel the herd is strong enough on Wrangell 44 Island I'm pretty sure Mitkof is if Petersburg Fish and Game 45 brought this proposal to the table. So I guess I concur with 46 Lonnie as long as Kake goes along with it.

And I know there was some question about the hunt being 49 earlier on Wrangell Island, but overall I think we support the 50 proposal and Staff's recommendation.

00217 1 CHAIRMAN GARZA: Okay. 2 3 MR. FELLER: 4 one until I got in. MR. FELLER: And I appreciate you guys holding on this 5 CHAIRMAN GARZA: We wouldn't know how to vote without 7 you. 8 9 MR. FELLER: Okay, thank you. 10 11 CHAIRMAN GARZA: Okay. So we have Proposal 13 on the 12 table. 13 14 Madame Chair, we never did actually get it MR. VALE: 15 on the table. 16 17 CHAIRMAN GARZA: Okay. 18 19 MR. VALE: So I move to adopt Proposal 13. 20 21 MS. LeCORNU: Second. 22 23 CHAIRMAN GARZA: It's been moved and seconded to adopt 24 Proposal 13. Any further discussion? 25 26 MR. VALE: Ouestion. 27 28 CHAIRMAN GARZA: Question has been called. All in 29 favor of the motion signify by saying aye. 30 31 IN UNISON: Aye. 32 33 CHAIRMAN GARZA: Opposed. 34 35 (No opposing responses) 36 37 CHAIRMAN GARZA: Motion passes, although there were 38 some quiet eyes in the crowd. 39 40 MR. THOMAS: So we adopted the proposal, right? 41 42 CHAIRMAN GARZA: Yes. Proposal 13 is adopted. Okay, 43 so that moves us on to c&t determination which is why Rachel 44 has been sitting here so patiently for two days. Since Rachel 45 has been sitting here for so long we'll start with c&t and 46 unless there's an objection we'll start with Proposal 2 and 47 work through Proposal 18, and then we have Proposal 1, which is 48 an RFR which means it's a request for reconsideration. 49 50 MS. MASON: Madam Chairman.

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MR. CLARK: Madam Chairman.

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MS. MASON: We did Proposal 1 before, that was the Subpart D, and the RFR is off by itself.

CHAIRMAN GARZA: Oh, I'm sorry, I read it wrong. Okay, 7 we have already passed Proposal 1.

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MS. MASON: Did you want to start with Proposal 2?

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CHAIRMAN GARZA: Yes. So let us all find it in the 12 packet since we all have 9 through 12 dog-eared.

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MS. MASON: It's on Page 21.

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CHAIRMAN GARZA: Okay, Page 21 of your packet.

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MS. MASON: Thank you, Madam Chair. Proposals 2 and 3 19 are considered together. These were both submitted by the 20 Forest Service, Stikine Ranger District, and they request 21 changes in the c&t determination for black bear in portions of 22 Unit 1(C). We combined the proposals in order to present 23 overlapping information at the same time.

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Proposal 2 requests adding the community of Kake to 26 those communities with a positive c&t for black bear in that 27 portion of Unit 1(C) that's south of Bishop Point, including 28 the drainages into Taku Inlet, and Taku River. Proposal 3 29 requests adding the community of Petersburg to those 30 communities with a positive c&t determination for black bear in 31 the portion of Unit 1(C), south of Point Coke which includes 32 the drainages into Williams Cove and Tracy Arm. So neither 33 proposal would change the existing c&t determination for the 34 remainder of Unit 1(C). And those existing determinations 35 include the rural residents of Unit 1(C) and residents of 36 Haines, Gustavus, Klukwan and Hoonah and we note that there is 37 an error, in that, Gustavus is located in Unit 1(C), so it is 38 redundant to say that it's 1(C) and Gustavus.

39 40

From harvest records -- I should also pause briefly to 41 thank Fred for helping me out with these proposals. During the 42 height of the proposal analysis writing season I had to go to 43 Minnesota to be with my parents and Fred, they wouldn't have 44 gotten done unless Fred had stepped in to help out. So if you 45 guys have any difficult questions about these, address them to 46 Fred, please, instead of me.

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48 Anyway, the harvest records show that people from all 49 over Alaska and also from outside of Alaska have harvested 50 black bear in Unit 1(C). The records come from the years

between 1973 and 1996. Petersburg, during that time frame, recorded 21 bear kills, black bear. And the community of Kake did not report any black bears in Unit 1(C) during that time, but the residents of that community did report harvesting black bears and other resources and primarily in Unit 3. Using the map that was made by Goldschmidt and Haas in 1946, it's a familiar map that we use all the time. It shows that the land in Southeast Alaska that was traditionally used by the different Tlingit groups for hunting, trapping, fishing and 10 gathering. From that map we can see that Unit 1(C) falls 11 primarily within the boundaries of the traditional lands used 12 by the Douglas and Taku Tlingit but that it does....

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MR. THOMAS: Taku.

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MS. MASON: Taku. The Taku-Tlingit. But it is evident though that a small portion of the traditional lands, of the 18 Kake-Tlingit are also in Unit 1(C), in the southern portion of 19 Unit 1(C) on the mainland. And the Kake-Tlingits still use the 20 traditional hunting areas that they used for black bears, 21 although they've -- the ones that they have recorded in ADF&G 22 harvest tickets have been primarily in Unit 3, their 23 traditional hunting areas have included parts of Unit 1(C) and 24 a small portion of Unit 4.

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As for the residents of Petersburg, some of the Alaska 27 Native residents of that community trace their decedents to the 28 Kake-Tlingits and some to the Wrangell-Tlingits. And 29 Petersburg's use of black bear in Unit 1(C) is pretty much 30 outside of the local traditional Tlingit ownership group of the 31 Wrangell-Tlingits. Of the 603 black bears reported taken by 32 residents of Petersburg, about three percent of them or 21 of 33 them were from Unit 1(C).

34 35

Generally there's good evidence that throughout
Southeast Alaska, black bear has been used continuously
wherever it has been found and also been widely shared and
traded between communities as well as within the communities.
Black bear, as you know, occurs -- the habitat occurs
discontinuously throughout Southeast Alaska. So the fact that
thas been widely shared and traded shows that people have
used it even in areas where black bear did not occur.

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Our preliminary conclusion was to support the proposal 45 with a modification. This would be to add the communities of 46 Kake, Pelican, Petersburg, Point Baker, Sitka, Skagway, Tenakee 47 Springs and Wrangell to those with a c&t use determination for 48 black bear in Unit 1(C). So the c&t determination, according 49 to that recommendation would then include the rural residents 50 of Unit 1(C), Unit 1(D), Unit 3 and the residents of Hoonah,

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Pelican, Point Baker, Sitka and Tenakee Springs.

The justification for this is that in terms of Kake and 4 Petersburg, who were the ones requested, the traditional use 5 and ownership area of the Kake-Tlingits who are the primary 6 residents of the community of Kake extends into Unit 1(C) to 7 include the area that is requested there. While there is no 8 recent harvest data for black bear for the residents of Kake, 9 the fact that their traditional use area included part of Unit 10 1(C) constitutes evidence for a positive c&t for black bear for 11 them. The other communities that are listed in the 12 recommendation should be included because they have an active 13 record of harvest in that unit including Petersburg and the 14 rationale for extending the positive c&t to Unit 1(C) as a 15 whole rather than just the small area requested is for 16 regulatory simplicity. The exclusion of communities that are 17 outside the region is on the rationale that they don't meet the 18 c&t factor that asks that they be accessible to or reasonably 19 accessible to a community or area. 20

That concludes the presentation.

CHAIRMAN GARZA: Okay. Vicki.

25 MS. LeCORNU: I have a question for Rachel. I was 26 wondering, does this mean that we're giving Gustavus and Point 27 Baker a customary use? 28

29 MS. MASON: Gustavus already does have a positive for 30 c&t for 1(C). So it does mean that you would be retaining 31 that.

MS. LeCORNU: And how did that happen, Rachel? 34 it's my understanding that they are not a customary and 35 traditional community and there's probably not one person in 36 that community that is.

MS. MASON: Yeah, I guess Bill has something.

40 MR. KNAUER: Madame Chairman and Vicki. We have to 41 remember the customary and traditional does not hinge on ethnic 42 background. 43

MS. LeCORNU: That's right.

46 MR. KNAUER: It hinges on a practice of harvest. And I 47 think that Rachel has shown that residents of those areas have 48 a history of harvest.

CHAIRMAN GARZA: Okay. So to get this on the table, is

00221 there a motion and if there's a motion, can it be for Proposal 2 and 3 combined? 3 4 MR. ANDERSON: So moved, Madame Chairman. 5 6 CHAIRMAN GARZA: Okay. So Lonnie, you're moving to 7 adopt Proposal 2 and 3? 8 9 MR. ANDERSON: Yes. 10 11 CHAIRMAN GARZA: Is there a second? 12 13 MR. THOMAS: Second. 14 15 MS. McCONNELL: Second. 16 17 CHAIRMAN GARZA: It's been moved and seconded to adopt 18 Proposal 2 and 3 establishing customary and traditional use for 19 the communities added in the proposal. Bill, John. Okay. 20 21 MR. THOMAS: I was going to suggest, Madame Chairman, 22 that we do this independently. Because by combining them it 23 relieves me of all the stress and strain of the opportunity I 24 have to discuss them individually. Thank you. 25 26 CHAIRMAN GARZA: Okay. If you want to debate yours 27 individually, you can, the rest of us will combine. 28 29 MR. THOMAS: Thank you, Madame Chair. 30 31 CHAIRMAN GARZA: Mr. Vale. 32 33 MR. VALE: Rachel, is there any evidence of Gustavus 34 use of black bear? 35 36 MS. MASON: Yes there is. They have harvested --37 they've reported harvesting 25 black bears in Unit 1(C) over 38 1973 to 1996. 39 40 MR. VALE: Do you, at all, consider the eight criteria 41 as it reflects on Gustavus? 42 43 MS. MASON: I didn't really examine it in terms of 44 Gustavus because I didn't put them through the hoops or 45 whatever of looking at the community's use because they already 46 had a positive c&t for the -- I'm not aware of any information 47 about the other factors other than the factor of their use that 48 is available. 49 50 MR. CLARK: Madame Chairman.

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CHAIRMAN GARZA: Fred.

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MR. CLARK: There is some information concerning uses 4 of resources and sharing having to do with Gustavus in the text 5 here. For instance, on Page 29, it shows that Gustavus in a study in '87 from ADF&G information. It shows fairly high 7 pounds per capita use of resources at 240.8 pounds and 100 8 percent participation in harvest, 100 percent use, and 90 9 percent of the people receiving or giving resources.

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MS. MASON: Madame Chair.

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CHAIRMAN GARZA: Rachel.

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MS. MASON: At the same time, on the page before that 16 you will see that in 1987 Gustavus reported in a Division of 17 Subsistence study that they had no.....

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MR. THOMAS: Zero.

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MS. MASON:absolutely no use of black bear in the 22 one year that was in the study.

23 24

MS. LeCORNU: Madame Chairman.

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CHAIRMAN GARZA: Vicki.

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MS. LeCORNU: I quess just for a clarification I just 29 need to know how they become c&t proper?

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MS. MASON: I don't know the answer to that. Many of 32 them we adopted right from the State's c&t determinations. But 33 I don't know if this was one that was taken over from the State 34 or it was one that this Council made a determination on.

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MS. LeCORNU: Madame Chairman, one more comment.

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CHAIRMAN GARZA: Vicki.

40 MS. LeCORNU: I'm going to vote in favor of this but 41 what I'm objecting to is that I mentioned the first time I got 42 on the Board in Hoonah, that ANILCA is being interpreted wrong 43 and that we are allowing in communities everywhere under the 44 guise of being rural that they're automatically subsistence 45 communities -- or c&t communities. They may have some 46 subsistence activities, but customary trade and cultural 47 activities that are not there are -- if we're automatically 48 giving them we need to take a look because this ANILCA was made 49 to provide for those people that were there and anybody else 50 that moved in is encroaching. And so, you know, we're allowing

00223 a change without purview. 3 Thank you. 4 5 CHAIRMAN GARZA: So is there a call for the question? 7 MR. THOMAS: Ouestion. 8 CHAIRMAN GARZA: Question has been called on the 10 motion. This would be on c&t determination for black bear in 11 Unit 1(C), to expand the number of communities who have that 12 c&t determination. All in favor of the motion signify by 13 saying aye. 14 15 IN UNISON: Aye. 16 17 CHAIRMAN GARZA: Opposed. 18 19 (No opposing responses) 20 21 CHAIRMAN GARZA: Proposals 2 and 3 pass. 22 23 MR. CLARK: Madame Chairman. 24 25 CHAIRMAN GARZA: Fred. 26 27 MR. CLARK: Just for the record, could you please read 28 what the motion that passed is as soon as you get done chewing. 29 30 CHAIRMAN GARZA: I'm hungry you guys. 31 32 MR. THOMAS: You thought it was easy doing this job, 33 didn't you? 34 35 You've been doing such a great job of MR. CLARK: 36 reading those things into the record it makes it a lot easier. 37 38 CHAIRMAN GARZA: I'm getting crabby. Proposal 2, Unit 39 1(C) black bear, that portion south of Bishop Point, including 40 the drainage into Taku Inlet and Taku River, rural residents of 41 Unit 1(C) and Haines, Kake, Klukwan and Hoonah. 42 realizing that Gustavus is already included. Unit 1(C), 43 remainder, rural residents of Unit 1(C) and Haines, Gustavus, 44 Klukwan and Hoonah. So as we passed it, we did not follow the 45 Staff recommendation which would have included the communities 46 of Hoonah, Pelican, Point Baker, Sitka and Tenakee Springs. Is 47 that correct, Rachel? 48 49 MS. MASON: It would have added Wrangell as well. 50 also it would have made this for the entirety of Unit 1(C)

00224 instead of just for a portion of Unit 1(C). 3 CHAIRMAN GARZA: Okay. So Lonnie was your motion in 4 favor of Proposal 2 and 3 as written or in favor of the Staff 5 recommendation, which would have been a broader interpretation? 6 7 MR. ANDERSON: I was under the interpretation that it 8 would support the Staff recommendation. 9 10 CHAIRMAN GARZA: Okay. So it was the intent of the 11 maker of the motion that it would support the Staff 12 recommendation. Was that the intent of the second of the 13 motion? 14 15 MR. THOMAS: I wanted to make sure that Wrangell was in 16 there. 17 18 CHAIRMAN GARZA: Okay. We want to make sure Wrangell 19 and..... 20 21 MR. THOMAS: Taku. 22 23 CHAIRMAN GARZA:Taku. Okay, so if there is no 24 objection to those who voted in favor of the motion, then the 25 intent is that we supported the Staff recommendation, which 26 includes rural residents of Unit 1(C), 1(D), Unit 3 and 27 residents of Hoonah, Pelican, Point Baker, Sitka and Tenakee 28 Springs to those with a positive c&t use determination for 29 black bear in Unit 1(C), and this includes Wrangell. 30 31 MR. THOMAS: All right. 32 33 CHAIRMAN GARZA: Okay. 34 35 MR. CLARK: Very good, thank you. 36 37 CHAIRMAN GARZA: Okay. 38 39 MR. CLARK: And Madame Chairman, it looks like the food 40 has arrived, so if someone in the back could let us know when 41 it's ready. 42 43 MR. THOMAS: Question's been called. 44 45 CHAIRMAN GARZA: Gabriel. 46 47 MR. GEORGE: I have one comment. You read all the 48 communities located within 1(C), 4, 3, including some of 1(B) 49 with the exception of Angoon. And I was just wondering, is

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           MR. THOMAS: Um-hum.
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           CHAIRMAN GARZA: Yeah, I didn't like your comments.....
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           MR. GEORGE: .....sort of action.....
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           CHAIRMAN GARZA: .....earlier so I'm excluding you from
8
  further discussion.
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           MR. GEORGE: And I'm wondering why, whether you
11 have....
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           MS. MASON:
                       That's one of the ones you should address
14 to Fred.
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           MR. THOMAS:
                       That's Fred's bias.
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           MR. GEORGE: Yeah. That's a really.....
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           CHAIRMAN GARZA: Okay.
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           MR. GEORGE: .....outstanding bias.
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           CHAIRMAN GARZA: I guess I was assuming that Angoon
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25 already had that c&t, so if not, then we need to include it.
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           MS. MASON: Hoonah?
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           CHAIRMAN GARZA: Angoon.
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           MS. MASON: Oh, Angoon.
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           CHAIRMAN GARZA: Do you know offhand?
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           MS. MASON: I don't know offhand.
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           CHAIRMAN GARZA: So Mr. Thomas, was the intent of your
38 motion to include your neighbors from Angoon?
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           MR. THOMAS: Yes, Madam Chairman.
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           CHAIRMAN GARZA: Mr. Anderson.
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           MR. ANDERSON: I have no objections because -- well, I
44 was going to say there's no black bear in that neighborhood, so
45 they're just -- you know, brown bear -- I have no objection.
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           MR. THOMAS: Well, we'll plan something.
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           MR. CLARK: Madame Chair.
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CHAIRMAN GARZA: Fred.

MR. CLARK: To address Gabe's question. We looked at two different things, one is the harvest records and there was no record for Angoon harvesting bears and it's outside of the customary and traditional use area.

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MR. GEORGE: Yeah, so it wasn't -- I mean which is what 9 my comment was on record.

10 11

MR. CLARK: Right.

12 13

MR. GEORGE: That records generally don't depict unless 14 it's a house-to-house survey and all. But anyway, it just 15 looked kind of suspect in terms of extending that all 16 throughout without including so that it's excluding versus 17 Angoon.

18 19

MR. CLARK: I'll tell you what, Gabe, you document the 20 use and we'll get it in, okay.

21 22

MR. THOMAS: Question.

23 24

CHAIRMAN GARZA: We already voted. Okay, can someone 25 check on someone in the kitchen as to whether or not we can 26 eat.

27 28

MR. CLARK: Madame Chairman, they just informed me it 29 would be 10 minutes.

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CHAIRMAN GARZA: Okay, it will be 10 minutes.

32 33

MR. CLARK: That was two minutes ago so I assume that's 34 eight.

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MR. THOMAS: Ten minutes.

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MR. VALE: That gives us time to finish up the rest of 39 the proposals.

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CHAIRMAN GARZA: That's right.

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43 MR. THOMAS: Madam Chairman, I move that we deal with 44 the rest of the proposals as a block.

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CHAIRMAN GARZA: Okay. Proposals 4, 5, 6, 7 8, 17 and 47 18.

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49 MR. THOMAS: Dies for lack of a second.

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2 3 MR. ANDERSON: I second Mr. Thomas' motion.

CHAIRMAN GARZA: Okay. Maybe perhaps what we can do to 4 expedite it is to see first if there are any questions of 5 Rachel and I'm assuming that the Council has been diligent and 6 has read the materials regarding these proposals and so if you 7 want the report from Rachel she can do it. If we feel 8 comfortable voting on the Staff recommendation, we can also do 9 that. We have before us Proposal 4.

10 11

MS. MASON: This one is just for Kake and no Petersburg 12 involved in this one for brown bear.

13 14

CHAIRMAN GARZA: So Proposal 4 would revise customary 15 and traditional use determination for brown bear in Unit 1(C) 16 and include Kake to the communities which have c&t. Are there 17 comments? Is there a motion to adopt Proposal 4 or the Staff 18 recommendation?

19 20

MR. ANDERSON: Madam Chairman, in order to speed things 21 up I make the motion we adopt the Staff's recommendation.

22 23

MR. THOMAS: Second.

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CHAIRMAN GARZA: It's been moved and seconded to adopt 26 the Staff recommendation which is found on Page 32, and the 27 accompanying data follows that.

28 29

MS. MASON: Actually it's Page 43.

30 31

MR. THOMAS: Forty-three?

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MS. MASON: Yeah.

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36 it. MR. THOMAS: The recommendation is support the proposal 38 with the following modifications. Residents of Kake should be 39 added to those communities with a positive c&t for brown bear 40 in all of Unit 1(C) rather than only that portion of Unit 1(C), 41 south of Bishop Point.

CHAIRMAN GARZA: Okay, well, Page 32 is a summary of

42 43

CHAIRMAN GARZA: So Rachel, then you can summarize that 44 Kake has a demonstrated use of brown bear in this area and that 45 the intent is to increase the area to make it....

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MS. MASON: Kake is added with a similar rationale to 47 48 what was the black bear one. Which was that their traditional 49 use area includes a portion of Unit 1(C). There's not any 50 recent harvest records by Kake residents.

CHAIRMAN GARZA: Okay. And the area was expanded to 2 make it fit the Unit 1(C) geographic designation?

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MS. MASON: That is correct. There is an added 5 modification that's not really spelled out in the preliminary 6 conclusions. And that would be to change the c&t regulation to 7 include all residents of Unit 1(D), rather than naming the 8 communities because that would -- what is there now is Haines, 9 Klukwan and Skagway and it would just simplify the regulation 10 to say residents of Unit 1(D).

11 12

CHAIRMAN GARZA: So that would include Klukwan?

13 14

MS. MASON: That is correct.

15 16

Is that the community not listed? CHAIRMAN GARZA:

17 18

MS. MASON: That is correct.

19 20

CHAIRMAN GARZA: Gabriel.

21 22

MR. GABRIEL: I believe when we discussed c&t's for 23 Southeast in terms of the Regional Council we looked at what 24 was excluded by Federal regulation which was, of course, Juneau 25 and Ketchikan. We addressed the communities that were in 26 Southeast and it included those in terms of c&t's for various 27 species and included temporary communities that were basically 28 logging camps throughout Southeast. So if we're going to look 29 at residents of the community, if temporary communities were 30 logging camps, we excluded those. So to be inclusive and 31 include everyone in the unit, just like I said about Angoon, 32 and we went all the way around it is one thing. To exclude 33 some communities like logging camps is another. And they're 34 still residents of that unit.

35 36

MS. MASON: Yes.

37

MR. GEORGE: So there is a problem with simplicity and 38 exclusion and inclusion.

39 40

CHAIRMAN GARZA: So Gabriel can we address that by 41 saying it would include Kake residents as well as Klukwan, 42 since they are certainly not a temporary community?

43

44 MR. GEORGE: I'd say yes that we would have to name the 45 communities is certainly the way to do it.

46 47

CHAIRMAN GARZA: Okay.

48 49

MR. GEORGE: Otherwise....

MS. MASON: That makes sense, and that may have been why they were all named in the first place instead of the unit as a whole.

5

CHAIRMAN GARZA: Okay, Vicki.

6 7

MS. LeCORNU: I agree with Gabe and the reasons for 8 naming those communities are to see if they do have customary and traditional uses. And for Gustavus to pass, they would 10 have to have -- how is it, a pattern of use which includes the 11 handing down of knowledge of fishing and hunting skill values 12 and more from generation-to-generation. Now, I got to go back 13 to the intent of ANILCA when it was passed, it was providing 14 for those communities in place at the time, and as I said, 15 anything else is encroachment. So you know, you say temporary, 16 well, pretty soon they're permanent. When, you know, what 10 17 years, is that customary trade? I don't think so. It says, 18 generation-to-generation.

19 20

MS. MASON: Madame Chair.

21 22

CHAIRMAN GARZA: Rachel.

23 24

MS. MASON: Thank you. Just for clarification I wanted 25 to point out that there is specifically no subsistence priority 26 for Gustavus for brown bear in this particular c&t.

27 28

MS. LeCORNU: So are they just for species then?

29

MS. MASON: Yeah. They go species by species.

30 31 32

MS. LeCORNU: Okay. Then I guess maybe that's what I'm 33 trying to determine. I misunderstood, that they were community 34 by community which would have been my way to go. That would 35 have been my determination because it is by community.

36 37

CHAIRMAN GARZA: Okay. This proposal was submitted by 38 the Petersburg Ranger District. And the intent of the proposal 39 is to -- I'm not understanding now, is to include the number of 40 communities who are determined to have a c&t designation or the 41 area?

42

43 The request simply would add the MS. MASON: No. 44 community of Kake to those that currently have a positive c&t.

45

46 CHAIRMAN GARZA: Okay. So currently Haines, Hoonah, 47 Klukwan, Skagway and Wrangell have a positive c&t for brown 48 bear in Unit 1(C). The intent of this proposal would be to 49 include Kake in that determination.

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00230
           MS. MASON: That's correct.
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           CHAIRMAN GARZA: And that was what you supported as a
4 motion, Lonnie?
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           MR. ANDERSON: That's my understanding, that Kake would
7 be included.
8
           CHAIRMAN GARZA: Okay. So this proposal would support
10 Kake being included into the c&t determination for Unit 1(C)
11 for brown bear. Discussion.
12
13
           MR. THOMAS: Question.
14
15
           MR. ANDERSON: Question.
16
17
           CHAIRMAN GARZA: Question has been called. All in
18 favor signify by saying aye.
19
20
           IN UNISON: Aye.
21
22
           CHAIRMAN GARZA: Opposed.
23
24
           (No opposing responses)
25
26
           CHAIRMAN GARZA: Motion passes. No one's poked out and
27 shook their head yes.
28
29
           MR. THOMAS: They're probably sampling.
30
31
           CHAIRMAN GARZA: They probably are. We're going to see
32 if they're ready for lunch.
33
           MR. JOHNSON:
                        They're ready.
34
35
           CHAIRMAN GARZA: Okay. So we're recessed until.....
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37
           MR. THOMAS: Three o'clock.
38
39
           CHAIRMAN GARZA: .....until 12:30.
40
41
           MR. THOMAS: Three o'clock.
42
43
           CHAIRMAN GARZA: Until 12:30.
44
45
           (Off record)
46
47
           (On record)
48
           CHAIRMAN GARZA: I would like to thank the Salvation
49
50 Army for coming to our rescue and providing us with such a
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wonderful lunch at such a good price. Now, that we're filled 2 with good subsistence food and Sisterhood Stew we should be 3 able to just zip right through and make good decisions. 4 Proposal 5. Proposal 5 and 6 have been combined for analysis 5 purposes. I don't want to deal with anymore proposals on deer. 6 This is Unit 1(C) and (D), revise customary and traditional use 7 determination. Can you summarize the proposed regulation, 8 Rachel.

9 10

MS. MASON: It's actually identical to Proposals 2 and 11 3 except that this is for deer rather than for black bear. 12 There's going to be four proposals like this, the last one is 7 13 and 8. And that's similar, and I can't remember, I guess that 14 one was goat. But all of them are requesting to add Kake to 15 one portion of Unit 1(C) and Petersburg to another portion of 16 Unit 1(C). And in each of them our recommendation was to adopt 17 that but also add some other communities to it because we 18 looked at the pattern of use of all of them.

19 20

And for this one, for example, the preliminary 21 conclusion was to support the proposals with the modification 22 to add the rural residents of Unit 4, which incidentally, does 23 include Angoon and residents of Kake and Petersburg to the c&t 24 determination for all of Unit 1(C). So we had a similar 25 approach in this one to the other ones and again, asking for it 26 to be for all of Unit 1(C) instead of just for a small portion 27 of Unit 1(C).

28 29

MR. THOMAS: Move to adopt.

30 31

MR. GABRIEL: Second.

32 33

CHAIRMAN GARZA: Okay. What are you moving to adopt?

34

MR. THOMAS: To include these residents of Unit 4 and 35 residents of Kake, Petersburg to the c&t determination for deer 36 in Unit 1(C).

37 38

CHAIRMAN GARZA: Okay. So this would be to accept the 39 Staff recommendation for Proposals 5 and 6?

40 41

MR. THOMAS: Yes.

42 43

CHAIRMAN GARZA: Is that what you seconded Gabriel.

44 45

MR. GABRIEL: Yes.

46 47

CHAIRMAN GARZA: Discussion.

48 49

MR. VALE: Take all proposals as.....

00232 CHAIRMAN GARZA: No, just 5 and 6. The communities that were added are a little different than 7 and 8. 3 4 MR. VALE: And 6 is on.... 5 6 CHAIRMAN GARZA: Five and 6 are both on deer. 7 8 MS. MASON: It's on Page 60, John. 9 10 MR. VALE: Okay. 11 12 MS. MASON: The conclusions are. 13 14 MR. GEORGE: Madame Chair. 15 16 CHAIRMAN GARZA: Gabriel. 17 18 MR. GEORGE: As these lists, and again, the purpose is 19 for purpose and exclusion, you know, temporary communities are 20 not included? 21 22 CHAIRMAN GARZA: Correct. So it would be the 23 communities listed. 24 25 MR. GEORGE: Question. 26 27 CHAIRMAN GARZA: John. 28 29 MR. VALE: I see in Proposal 5 would have Hobart Bay 30 included in there and I don't know anything about them. I was 31 wondering if you could enlighten me? 32 33 MS. MASON: Well, the recommendation was not to address 34 -- I'm sorry, I misunderstood your question; the community of 35 Hobart Bay? 36 37 MR. VALE: Yeah, I see, it has Hobart Bay included in 38 there; am I correct? 39 40 MS. MASON: Yeah. 41 42 MR. VALE: And I'd like to know something about Hobart 43 Bay. What type of community are they? How long have they been 44 there? Do they have a history? Did you look at the eight 45 criteria with regards to that community? 46 47 MS. MASON: I'm just looking to see, Hobart Bay is in 48 Unit 1(C), so they already had a positive c&t, so the extent of 49 our looking at them was to include them because they were 50 listed as a community that had harvested there. So they are

there and I don't see that we had any Division of Subsistence studies for them. So their uses were examined insofar as they appeared in the harvest records, but other than that they -- no information was included about them.

5

MR. VALE: I guess I have a little bit of a problem with the process that we're going through here, in that, for example, in the last proposal I questioned whether Gustavus was qualified to get a c&t determination on black bear.

9 10 11

MS. MASON: Um-hum.

12 13

MR. VALE: They were already included. Apparently they 14 were picked up because the State program was wide sweeping and 15 included everybody. And I don't know anything about Hobart Bay 16 in this example and I guess I'm having trouble with that 17 because I'm not prepared to make a motion to drop them because 18 nobody from there has had an opportunity to address us or there 19 hasn't been a proposal out there to do that, but I really do 20 have trouble with including communities that I don't know are 21 qualified. I guess I'm just throwing that out to the Council 22 members, certainly, you know, Kake, Petersburg, Wrangell and 23 others are well qualified. But you know, I just feel very 24 strongly that the eight criteria should be applied, you know, 25 on a community basis.

26 27

MS. MASON: Um-hum.

28 29

MR. VALE: And I don't mind going unit by unit if all 30 the communities are, you know, clearly qualified. So I just 31 throw that out there, I'm really uncomfortable with 32 wide-sweeping motions that include all communities when some of 33 them may not be qualified. This creates a little heartburn for 34 me but I'm not willing to do anything about it.

35 36

CHAIRMAN GARZA: Okay, Mary.

37 38

MS. RUDOLPH: I feel the same way as John does. I know 39 a couple of years ago we had talked about being careful about 40 how we voted on things that we weren't sure of. And as far as 41 I know Hobart Bay was kind of like a logging place that lifted 42 their logs out kind of like a drop off and stuff. I know I 43 have family that's gone in and out of there so it didn't ever 44 seem like it was a community, but a place where they just went 45 in and came out of. So I kind of have a little problem with 46 having to vote on Hobart Bay without any paperwork on them. I 47 had problems with Gustavus also.

48

CHAIRMAN GARZA: Okay.

1 2 3

MS. RUDOLPH: Thank you, Madame Chairman.

CHAIRMAN GARZA: So for point of clarification we need

4 to know which communities we're discussing as adding to have 5 c&t determination for deer under this proposal.

6 7

MS. MASON: Madame Chair.

8 9

CHAIRMAN GARZA: Rachel.

10 11

MS. MASON: If I could clarify. I agree with the 12 problem that is posed by what John mentioned and what Mary 13 mentioned. And I see the need for us to have a consistent 14 approach to c&t's and not be voting on things that are not --15 that we have no evidence that they've ever used it or we need 16 to have a way of applying the eight factors.

17 18

What we have generally done in looking at the c&t's is 19 not examine the uses by people that already have a c&t already 20 in the unit. So while the problem is there and it's come up 21 again and again when we've considered c&t's. Specifically in 22 response to what Mary just said about voting on Hobart, we 23 probably -- we aren't literally voting on -- or you aren't 24 voting on Hobart Bay because they're already in there, so it's 25 not adding them but they're already part of it.

26 27

CHAIRMAN GARZA: Gabriel.

28 29

MR. GEORGE: Yeah. Hobart is a logging community so 30 it's a temporary community as far as I know but it does belong 31 to the Hobart Bay camp that does belong to Goldbelt. The same 32 thing with Cube Cove. Cube Cove is a logging community and 33 that is Shiadica's (ph) holdings, but it's not a permanent 34 community as of yet. I mean when you run out of timber then 35 they kind of disappear except for maybe a watchman or 36 something. But I don't know because I don't know their plans. 37 But it is a definite -- I don't know who the residents of 38 Hobart Bay are, if they are all Juneaulites and they are now 39 living in Hobart Bay or what the deal is. But it certainly now 40 is a temporary community on private lands.

41 42

MS. MASON: Yeah.

43

44 CHAIRMAN GARZA: Okay, let me ask you a question, could 45 you turn to Page 54. It has a list of the communities and 46 which ones have harvested deer.

47

MS. MASON: Um-hum.

48 49 50

CHAIRMAN GARZA: Which of those communities currently

00235 have a c&t determination in general? 3 MS. MASON: The ones in 1(C) do which would be 4 Excursion Inlet, Hobart Bay, Gustavus. The ones in 1(D) Haines and Skagway. And let's see, residents -- that's it of the ones 5 that are listed there that currently have a positive c&t. So 7 all the ones in 1(C) -- and Hoonah as well. 8 9 CHAIRMAN GARZA: Okay, Hoonah is in Unit 4? 10 11 That's correct. MS. MASON: 12 13 CHAIRMAN GARZA: So looking at that Unit 4 list, only 14 Hoonah.... 15 16 MS. MASON: Yes. 17 18 CHAIRMAN GARZA:has a current c&t. So that 19 excludes Angoon, Pelican, Sitka, Tenakee Springs and Yakutat. 20 21 MS. MASON: Madame Chair, the recommendation was to 22 include all the rural residents of Unit 4, so it would include 23 all the ones here. There are a couple of ways you could do 24 that differently and get at what Gabe has been pointing out 25 that you could name the communities that you want to have or 26 else you could specifically exclude communities as Gustavus was 27 in the previous proposal. CHAIRMAN GARZA: Okay. So the proposal would be to 28 29 include the communities of Unit 4 that are listed on Page 54 30 that includes, Angoon, Cube Cove, Elfin Cove, Hoonah, Pelican, 31 Sitka and Tenakee Springs? 32 33 I'm sorry, I was distracted. MS. MASON: 34 35 CHAIRMAN GARZA: So it's Unit 4 communities that this 36 proposal addresses? 37 38 MS. MASON: The request did not address Unit 4 39 communities, however, upon considering the request which was 40 only to add Kake and Petersburg, then our recommendation was to 41 not only add Kake and Petersburg, but to also add all the rural 42 residents of Unit 4 who are not currently included. 43 everybody but Hoonah in Unit 4 in the recommendation would be 44 added. 45 46 CHAIRMAN GARZA: As well as Kake and Petersburg? 47 48 MS. MASON: Correct. 49 50 CHAIRMAN GARZA: Okay.

MS. MASON: And the justification, Madame Chair, does 2 go through unit by unit offering rationale for why that 3 particular array of communities was recommended.

5

CHAIRMAN GARZA: Okay. So we do have the motion on the 6 table brought forward by Lonnie Anderson in Kake and seconded, 7 I think by Bill Thomas here, I have to ask the maker of the 8 motion and the second if it was their intent to include those 9 communities listed on Page 54 for Unit 4 as well as Kake and 10 Petersburg?

11 12

MR. ANDERSON: I have no objection to listing those.

13 14

MR. THOMAS: Me either then.

15 16

CHAIRMAN GARZA: Okay. So as the proposal currently 17 stands and the motion, it would include Cube Cove in Unit 4 as 18 part of the proposal? John.

19 20

MR. VALE: Okay, thank you. I have doubts about 21 whether Elfin Cove would be qualified for c&t in that community 22 as well. And being that Cube Cove and Elfin Cove are not in 23 the original proposal and I don't know that, in fact, they are 24 qualified, I'm not going to support the proposal unless I 25 receive information that indicates to me they are.

CHAIRMAN GARZA: Okay. So they are included because 27 they have current use patterns of deer but we have not 28 established that long-term use and cultural dependence upon the 29 resource by those communities?

30 31

26

MS. MASON: We don't have specific information about 32 the long-term use of those communities.

33 34

CHAIRMAN GARZA: So we have one Council person who will 35 vote against this proposal because of those two communities. 36 Is there an amendment to be offered or is the rest of the 37 Council to support the proposal as is? Bill.

38 39

MR. THOMAS: Madame Chairman, I speak in favor of the 40 proposal. And once again refer to 801 in ANILCA, the 41 continuation -- it says the Congress finds that the 42 continuation of the opportunity for subsistence uses by rural 43 residents of Alaska, including both Natives and non-Natives on 44 public lands and by Alaska Natives on Native lands is essential 45 to Native's physical, economic, traditional and cultural 46 existence and to non-Naive's physical, economic, traditional 47 and social existence. So by virtue of that provision in ANILCA 48 I will support the proposal.

49 50

CHAIRMAN GARZA: Mim.

MS. McCONNELL: I had a question, I guess, just a point 2 of clarification. On Page 60 under preliminary conclusions, it 3 says, support the proposals with modification to add rural 4 residents of Unit 4 and residents of Kake and Petersburg to the 5 c&t use determination for deer in all of Unit 1(C). The 6 discussion that's been going on here, I don't think I remember 7 hearing that, I guess maybe I'm confused.

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CHAIRMAN GARZA: No, that was what I asked Lonnie and 10 Bill that they had actually moved and they both agreed that is 11 what they.....

12 13

MS. McCONNELL: They did. That was in the motion?

14 15

CHAIRMAN GARZA: Yes.

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17 MS. McCONNELL: But I'm just wondering why -- oh, 18 nevermind, it's fine. I'm just confused about why it wasn't on 19 the front here.

20 21

CHAIRMAN GARZA: That one page summary is really 22 confusing.

23 24

MS. MASON: Yeah, it conflicts with what the conclusion 25 is. But the Staff conclusion is the one that's on Page 60.

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MS. McCONNELL: Okay, thank you.

27 28

CHAIRMAN GARZA: Patti.

29 30 31

MS. PHILLIPS: So is the motion to include all rural 32 residents of Unit 4? That means that Whitestone Logging camp 33 and the logging camp across from Tenakee would be included, 34 they're rural residents of Unit 4?

35 36

MS. MASON: Yeah.

37 38

MS. PHILLIPS: So I also will be voting against the 39 motion.

40

CHAIRMAN GARZA: Mr. Knauer.

41 42

43 MR. KNAUER: Yes, we need to point out that the 44 individuals within the communities qualify, that must be their 45 primary place of residents. So if they're in a temporary 46 community or if they're living somewhere temporarily, even 47 though that community is rural, they do not qualify. So if 48 there are residents, for example, of Juneau, that go to a 49 logging camp to work for three months, four months, whatever, 50 that doesn't change their residency, their residency is still

Juneau and they do not qualify.

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46 47 you.

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CHAIRMAN GARZA: Lonnie, this is Dolly, and when we had 4 talked a little earlier we wanted to state with each proposal 5 which communities would receive the c&t determination. So I 6 quess I would ask you and Bill to list specifically if you are 7 including the communities listed on Page 54, it would be Kake, 8 Petersburg, Angoon, Cube Cove, Elfin Cove, Hoonah, Pelican, Sitka, Tenakee Springs?

MR. ANDERSON: As long as we leave Yakutat out. Those 12 were the ones. We have people live and work in Hobart Bay that 13 we count as Kake residents. So -- but one of the things that 14 is brought to mind is the question of subsistence in this 15 that's in the court now, can we deny people in the logging 16 camps the right to subsist.....

MR. THOMAS: No we can't.

MR. ANDERSON:when we are all rural Alaskans?

CHAIRMAN GARZA: Okay. So the intent of the proposal 23 would be to include communities listed on Page 54 of Unit 4?

MR. ANDERSON: Yes.

CHAIRMAN GARZA: Okay.

MR. ANDERSON: They're rural Alaskans that survive on 30 subsistence.

CHAIRMAN GARZA: Okay. Thank you, Lonnie. I think 33 Herman.

MR. KITKA: Yakutat should be included on the account 36 of family ties. My father's family is from Yakutat and when 37 they come down to Sitka area, they ask me can you take me out 38 to the family's place to hunt, and I agree because they're 39 entitled to, they belong to my dad's clan. And I take them to 40 Beet (ph) Bay, and we hunt deer there, they take it up to 41 Yakutat. Why should we deny those family doings? I know if I 42 go to Yakutat and I would ask, there's family children up 43 there, if they could take me hunting for a moose or anything, I 44 don't think they'd refuse me either. What do you think, John?

MR. VALE: Certainly not, Herman, they wouldn't refuse

CHAIRMAN GARZA: John.

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MR. VALE: In the past this Council's approached these 2 c&t determinations in sort of a wide-sweeping approach, and 3 personally I don't favor that approach. I think that, you 4 know, if we can go unit by unit, if all the communities within 5 those units are qualified, then fine let's go unit by unit. 6 But I feel strongly if you look at Title VIII, you look at the 7 Congressional record it refers to the communities that 8 subsistence opportunities should be determined on a community 9 basis. And when you look at community basis and you look at 10 the eight criteria that were developed, is there, you know, a 11 handing down of knowledge, is there a tradition of utilizing 12 those resources. When you look a the eight criteria, not all 13 these communities qualify. With regards to Unit 1, my feeling 14 is that Yakutat is not qualified for c&t in Unit 1. Certainly 15 there are relatives in Unit 1 of Yakutat people and also in 16 Unit 4. But our traditions in Yakutat, our Native clan 17 territories are specific, they run from Lituya Bay to Katalla, 18 and their traditions are associated with harvesting in those 19 areas and you know, so I -- in my view I can't support an 20 effort that includes communities who I feel are not qualified 21 based on the eight criteria that have been developed. 22 regards to this proposal, I don't think Yakutat is qualified 23 for c&t in Unit 1, nor from what I know of Elfin Cove, I don't 24 feel they're qualified. I know absolutely nothing of Cube Cove 25 and I've seen no information as of today that tells me that 26 they're qualified to receive a c&t determination. And so once 27 again, I won't be supporting this proposal until I see 28 information that tells me they are qualified. 29

CHAIRMAN GARZA: Okay. One thing I would like to 31 recommend if we have concerns with establishing c&t for 32 communities that we have not adequately reviewed. We could 33 defeat the motion, which supports the Staff recommendation and 34 move to support the Proposal 5 and 6 as submitted by Petersburg 35 and Kake. And then if other communities choose to have a c&t 36 determination for this resource in this area they can submit a 37 proposal and adequate Staff analysis could be done at that 38 time.

> Madame Chair. MR. CLARK:

CHAIRMAN GARZA: Fred and then Rachel.

MR. CLARK: If the Council wanted to look at the Staff 45 recommendation as listed on Page 47, that is a listing of 46 communities. So if you like this listing of communities 47 because it does leave out some of the communities that you were 48 concerned about, one option would be to adopt that version of 49 the Staff recommendation rather than the one that's on Page 60.

CHAIRMAN GARZA: Well, see that's where the conclusion 2 came from because Rachel said that that is actually not what 3 the Staff recommended because they recommended all of Unit 4, 4 residents, which is different from what is listed here and 5 that's where Mim and I were getting confused because we were looking at this one page summary.

MS. MASON: Madame Chair.

CHAIRMAN GARZA: Rachel.

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MS. MASON: The conclusion was the one that was on Page 13 60, however, the Council could vote to support the 14 recommendation that's written on Page 47. It wouldn't 15 necessarily be the Staff recommendation but it might be what The point I wanted to make was that even if 16 you want to do. 17 the recommendation to add the rural residents of Unit 4 is not 18 taken up, you might want to consider whether or not you'd want 19 to support adding Kake and Petersburg to all of Unit 1(C) or 20 just to go by the request as written which is only for small 21 portions of Unit 1(C).

22 23

MR. VALE: Madame Chair, I would support the Staff 24 recommendation on Page 47.

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MS. McCONNELL: I have a question.

27 28

CHAIRMAN GARZA: Mim.

29

30 MS. McCONNELL: So if we wanted to do the 31 recommendation that's on Page 60, would we have had to amend 32 the two proposals? Yes.

33 34

CHAIRMAN GARZA: No, 60 is the motion that's on the 35 table.

36 37

MS. MASON: Right.

38 39

MS. McCONNELL: Oh.

40 41

CHAIRMAN GARZA: So 60, the Staff recommendation which 42 was inclusive of all rural residents in Unit 4 as listed on 43 Page 54 is what Lonnie and Bill have said that they motioned 44 and seconded.

45

46 MR. ANDERSON: Madame Chairman, in order to sort of get 47 over this hurdle what would be a supplemental motion, I'd be 48 willing to withdraw my motion to appease the rest of the 49 Council to get this, at least, to move this process along.

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00241
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           CHAIRMAN GARZA: Bill.
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           MR. THOMAS: They didn't want to do that for me for the
4
  last two days.
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           CHAIRMAN GARZA: Okay, so with the concurrence of the
7 second, the motion has been withdrawn.
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           MR. THOMAS: (Nods affirmatively)
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           CHAIRMAN GARZA: So we have now before us Proposal 5
12 and 6, the original intent of the motion was to include Kake
13 and Petersburg into this area with a very specific area. The
14 recommendation from Staff was to include them in all of Unit
15 1(C) for deer and to include rural residents of Unit 4. Now,
16 we may choose to consider all of the Staff recommendation, a
17 portion of the Staff recommendation or stick to the original
18 proposal which is Kake, Petersburg and a section of 1(C).
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           MS. LeCORNU: Madame Chair.
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           CHAIRMAN GARZA: Vicki.
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           MS. LeCORNU: I'm confused. So is Gustavus already
25 included or is that subject -- oh, okay, I'm on the wrong.....
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           MR. NICKERSON: They moved back to this one.
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           MS. LeCORNU: Okay, I see.
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           MR. GEORGE: There's nothing on the table right now.
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           MS. LeCORNU: I see.
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           CHAIRMAN GARZA: Mr. Vale.
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           MR. VALE: I would move then to support the proposal
38 with the Staff recommendations on Page 47.
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           MR. FELLER: I'll second that.
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           MS. MASON: Madame Chair.
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           CHAIRMAN GARZA: Rachel.
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           MS. MASON: There is an additional problem with the
47 ones on Page 47, it says, Klawock when it should say Klukwan.
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           MS. McCONNELL: That's a major one.
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00242 1 MR. THOMAS: It all looks the same to you? 2 3 MR. VALE: That's with that correction. 4 5 CHAIRMAN GARZA: Okay, so my question there, is there a 6 second to that motion? 7 8 MR. FELLER: I seconded it. 9 10 CHAIRMAN GARZA: My question there is we run into the 11 same thing of, if it includes all rural residents of Unit 1(C) 12 and Unit $\hat{1}(D)$, so is anyone added there that may not be in a 13 community that has established c&t or has long-term use? So 14 we're still running into that same..... 15 MR. THOMAS: Well, if we're still running into it, I go 16 17 back to my original second. 18 19 CHAIRMAN GARZA: Gabriel. 20 21 MR. GABRIEL: I move to strike the rural residents of 22 Unit 1(C) and (D), so that it just names Hoonah and Gustavus --23 or, I guess, it's already..... 24 25 It already includes..... CHAIRMAN GARZA: 26 27 MR. GEORGE: It includes..... 28 29 MS. PHILLIPS: 1(D) is Haines, Skagway. 30 31 MS. MASON: Yeah. 32 33 CHAIRMAN GARZA: So are residents of Unit 1(C) and 1(D) 34 already included? 35 36 MS. MASON: Yes, they are. 37 38 CHAIRMAN GARZA: So the intent of the motion to support 39 the Staff recommendation on Page 47 would include the residents 40 of Kake, Klukwan, Petersburg, Wrangell, Hoonah, Sitka and 41 Tenakee Springs. Is that true Mr. Vale? 42 43 MR. VALE: That's the intent of the motion. 44 45 CHAIRMAN GARZA: Is that the second? 46 47 MR. FELLER: (Nods affirmatively) 48 49 MR. ANDERSON: Madame Chairman, I'll second for 50 discussion.

00243 1 2 3 is rural resident -- or residents of if it's going to include 5 rural residents, all inclusive, then you're including any community that's within that area, whether it be temporary or 7 semi-permanent. 8 9 10 were saying, wouldn't then include rural residents of Unit 1(C) 11 and 1(D) which are already..... 12 13 14 15 16 this means the proposal would then add residents of Kake, 17 Klukwan, Petersburg, Wrangell, Hoonah, Sitka and Tenakee 18 Springs. 19 20 21 22 23 24 25 issue is that we went through a heck of a lot of c&t 32 33 34 35 37

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26 determination and then for, again I guess, other people had 27 problems with wide-sweeping inclusion of c&t for communities 28 that didn't go through that. And that includes Hobart Bay and 29 Cube Cove and other, you know, Whitestone and all the other 30 communities that are semi-permanent. Who can claim permanent 31 residence, they don't have to not claim permanent residence. CHAIRMAN GARZA: So what is your solution, Gabriel? MR. GABRIEL: Don't know. List the communities, I 36 believe.

CHAIRMAN GARZA: Okay.

MS. MASON:

MR. VALE: Yes.

MR. GABRIEL: It would also include Hobart Bay, which

CHAIRMAN GARZA: Okay. By including -- I think they

They're already in the c&t.

CHAIRMAN GARZA: Angoon's already included.

MR. GABRIEL: I don't think that's the issue.

CHAIRMAN GARZA:existing. So we could say that

CHAIRMAN GARZA: I just did.

40 MR. GABRIEL: And exclude all rural residents of -- or 41 all -- I don't know. Move to table.

43 MR. VALE: Madame Chair, if I could respond to Gabe for 44 a moment. 45

CHAIRMAN GARZA: Go ahead.

48 MR. VALE: You know, I'll go with those units because 49 they already have c&t, and I'm not inclined to remove somebody 50 at this stage in the game when they haven't had an opportunity

to consider the proposals and make their concerns known to us.

Maybe some communities in those units are not qualified, but I think at this point in time it's not fair to remove them. So when we were talking about Unit 4 we were talking about including communities that I felt were likely not qualified and that was the problem I had. There may be other communities that are already included that aren't qualified, but I don't want to remove them at this time, but I do want to support including these other communities that were a part of the motion.

11 12

12 CHAIRMAN GARZA: So as the maker of the motion, John, 13 you did not intend to include all rural residents of Unit 1(C) 14 and 1(D), but were specific to adding the residents of Kake, 15 Klukwan, Petersburg, Wrangell, Hoonah, Sitka and Tenakee 16 Springs?

17 18

MR. VALE: Yes.

19 20

20 CHAIRMAN GARZA: Okay. So the fundamental question is 21 we support this or we say we are only going to address 22 Petersburg and Kake because they're the only ones who requested 23 c&t determination for this region and stay specific to the 24 proposal.

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MR. ANDERSON: Madame Chairman, I think that Petersburg 27 and Kake would fit Gabe's discussion. In a way I agree with 28 what Gabe is saying that we've gone through the c&t proposals 29 before and determined that the need and if -- for instance, if 30 Hobart Bay felt that they needed, then they could approach the 31 Board and apply for c&t confirmation.

32 33

33 CHAIRMAN GARZA: Thank you, Lonnie. I guess my intent 34 -- I guess my interest would be just to go back to the initial 35 proposal, deal with Kake and Petersburg. If other communities 36 are interested they need to submit a proposal.

37 38

MR. ANDERSON: I think that was John's motion wasn't

40 41

39 it?

CHAIRMAN GARZA: No. John's motion included the communities from Kake, Klukwan, Petersburg, Wrangell, Hoonah, 3 Sitka and Tenakee Springs.

44 45

45 MR. ANDERSON: Maybe he would amend his motion to just 46 include Kake and Petersburg and we could get on with the.....

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48 MR. VALE: Madame Chair, I'd withdraw my motion then 49 and with the second concurrence offer another motion to support 50 the proposal as written. 00245 1 MR. FELLER: (Nods affirmatively) 2 3 CHAIRMAN GARZA: Okay. So we now have -- the second 4 did withdraw and John shook his head. 5 6 MR. FELLER: Yeah, I withdraw. 7 8 CHAIRMAN GARZA: Okay. Before someone seconds his 9 motion I guess the one thing we could take into account is to 10 include all of 1(C) or to limit to the area that Kake and 11 Petersburg requested, which is a smaller portion of 1(C). 12 13 MS. LeCORNU: Madame Chair. 14 CHAIRMAN GARZA: Vicki. 15 MS. LeCORNU: I would support that because it does 16 17 offer specific communities. 18 19 CHAIRMAN GARZA: Okay. So are you seconding the 20 motion? 21 22 MS. LeCORNU: Yes. 23 24 CHAIRMAN GARZA: Okay. The motion is now to accept 25 Proposal 5 and 6 as written by Petersburg Ranger District. 26 the motion as now made would include Kake and Petersburg or 27 just Kake. 28 29 MR. ANDERSON: And Petersburg. 30 31 CHAIRMAN GARZA: Kake and Petersburg would now have a 32 c&t determination for deer in Unit 1(C) completely or in the 33 section that's defined? 34 35 MR. ANDERSON: 1(C) completely. 36 37 CHAIRMAN GARZA: Okay. Discussion. 38 39 MR. NICKERSON: Madame Chair. 40 41 MR. ANDERSON: Question called for. 42 43 CHAIRMAN GARZA: Well, we have a -- Jeff. 44 45 MR. NICKERSON: I was wondering, I was trying to find 46 on the proposal where it said Petersburg. 47 48 CHAIRMAN GARZA: Yeah, I didn't see that on Page 47, 49 Rachel.

00246 MS. MASON: For what? 1 2 3 CHAIRMAN GARZA: Petersburg. 4 5 MR. NICKERSON: The original proposal on Page 48, I 6 don't see it in there. 7 8 CHAIRMAN GARZA: It's on Proposal 6, so we'd..... 9 10 MS. MASON: Yeah, it should say Petersburg. 11 12find on Proposals 5 and 6. CHAIRMAN GARZA: 13 MR. NICKERSON: Okay, thank you, Madame Chair. 14 15 CHAIRMAN GARZA: Question. 16 17 MR. NICKERSON: Question. 18 19 CHAIRMAN GARZA: Question has been called. All in 20 favor signify by saying aye. 21 22 IN UNISON: (Aye) 23 24 CHAIRMAN GARZA: Opposed. 25 26 (No opposing responses) 27 28 CHAIRMAN GARZA: Motion passes. Proposal 7 and 8. 29 30 MR. GABRIEL: Move to adopt. Motion dies for lack of 31 second, move on. 32 33 CHAIRMAN GARZA: I thought I saw some Pepsi's go by I 34 was trying to catch one but I missed it. Okay, before we go to 35 Proposal 7 and 8 we have a member in the public who has been 36 waiting for three days to testify and he's got a flight to 37 catch so, Mr. Wheeler. 38 39 MR. WHEELER: Thank you, Madame Chairman. My name is 40 Mark Wheeler with the Southeast Alaska Conservation Council or 41 SEACC and I'll just take a few minutes. I just wanted to sort 42 of give a brief update on the Tongass Land Management Plan and 43 what's going on with the Forest Service and the appeals 44 process. 45 46 As you probably know there are over 30 appeals of the 47 Tongass Land Management Plan, including one prepared by SEACC. 48 And the Forest Service was supposed to make a decision on the

49 appeal by March 7th but that hasn't happened and we expect them 50 to decide sometime this spring but that's unclear. I'd like to

call your attention to the map, also in the back of the room, there's two maps, there's one entitled selected but not conveyed, 1996, and the Alternative 11. And the Alternative 11 is the TLMP that we have with the record of decision. And if you take a look at it later you can see that a lot of the places that were selected in 1996 by private corporations and the State overlapped some of the protected areas in the TLMP, the old growth reserves and the semi-remote recreation; these places that were supposed to provide opportunities for subsistence and other uses. So it's unclear as to how the 11 Forest Service is going to deal with this issue in the appeals process.

13 14

There's also a proposed moratorium on road-building in 15 roadless areas throughout the National Forest. And the Forest 16 Service has proposed this interim protection for roadless 17 areas, but the Tongass National Forest was left out of that. 18 And the Forest Service is taking comments on this Proposed Rule 19 up until March 30th and SEACC has been advocating including 20 important Tongass roadless areas in this moratorium while the 21 appeals process is being decided because the Forest Service is 22 going ahead and planning timber sales in important roadless 23 areas, places important for subsistence, such as Kuiu and other 24 uses. So we'd like to see them hold off on planning these 25 timber sales until the appeals are decided including the appeal 26 based on the subsistence claim.

2728

There are a couple of timber sales that are coming up 29 in the future that will restrict subsistence uses. And one of 30 the ones we're concerned about is the Control Lake timber sale 31 and I guess you're going to consider a resolution about that The Forest Service is proposing logging around 94 million 33 board feet and building 78 miles of roads in central Prince of 34 Wales Island, places important to the communities of Craig and 35 Klawock and Hydaburg for subsistence uses. And the Forest 36 Service has already determined that due to past logging in the 37 area there will already be a significant possibility of a 38 significant restriction of subsistence uses, but they're still 39 planning on going on with this large scale timber sale. 40 SEACC as well as citizens on Prince of Wales have been 41 advocating for the Citizen's Alternative, which would stay out 42 of the 11 mile area near Klawock and have the least impact on 43 subsistence resources in the area.

44 45

And I'm -- I have time to answer questions if you have 46 any on these various matters.

47 48

CHAIRMAN GARZA: Mr. Thomas.

49 50

MR. THOMAS: Mark, in those designated areas up there

where they do infringe on habitat areas, are they in any sort of violation by doing so violating a previous assurances or previous public announcements or anything like that?

4 5

MR. WHEELER: Well, I think the concern that we have is that the Forest Service knew about these pending selections, because you can see the date on the map is 1996, they knew about these selections before the TLMP was finalized, but they didn't disclose that to the public. So the public — they led the public to believe that those areas would be protected for subsistence and other uses, but in reality those were already selected by SeaAlaska and other entities. And I might also point out that I saw a memo — I don't have a copy with me today, but SeaAlaska has about 40,000 more acres left to select above and beyond which is shown on that map. So that was not disclosed either at the time of TLMP.

17 18

Thanks for letting me address you.

19 20

20 MR. THOMAS: Nobody here knows anything about the 21 Tongass so you're all set.

22 23

MR. WHEELER: Okay.

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MR. GEORGE: Mark, the problem with the map that shows 26 all the red in there, is that, indeed, it is SeaAlaska and 27 other -- and State, city, borough, Juneau and Native allotments 28 and doesn't include all -- it includes some that have been 29 conveyed, you know, so I don't know what to think of the map 30 other than to say that I've seen that before and I don't know 31 what else to say or do about it. Because you don't know who 32 you're going to be addressing in any particular area.

33 34

MR. WHEELER: Right.

35 36

36 MR. GEORGE: To say something on northwest Douglas is 37 very important and it is important to some people, that, you 38 know, it's going to go to the city and borough of Juneau and 39 also to Goldbelt and doesn't differentiate.

40 41

MR. WHEELER: I asked the State for a list of their 42 land selections and tried to compare them with the map and 43 generally you can see that the small selections are State land 44 selections but the ones that are along the township lines near 45 the villages are not, so it was my best guess that those were 46 going to SeaAlaska around Hoonah and Craig and Hydaburg. But I 47 think SeaAlaska or the Forest Service would need to be 48 contacted to sort of solidify that.

49 50

CHAIRMAN GARZA: So are you recommending any action by

00249 1 this Council? 3 MR. WHEELER: I don't really know what to do. 4 5 CHAIRMAN GARZA: Okay. I think we'll discuss it when 6 we bring up Control Lake as an action item. 7 8 MR. WHEELER: And you might relate to the appeal based 9 on subsistence by the five tribes, because it does question --10 the Forest Service says we're going to protect subsistence with 11 these old growth -- and these other protected areas, but you 12 know, if they're not protected then what does that mean? 13 14 CHAIRMAN GARZA: Bill. 15 16 MR. THOMAS: What might be helpful, Mark, I don't know 17 if it's possible or not, but how many appeals did you say were 18 in pending? 19 20 MR. WHEELER: I think it was over 30. 21 22 MR. THOMAS: Okay. When those appeals get responded 23 to, would there be some way of furnishing this Council with 24 those responses. Once we get those responses then we could 25 request a direct meeting with the Forest Service. 26 27 MR. WHEELER: I think you're well within your powers to 28 ask for those responses. 29 30 MR. THOMAS: Okay. 31 32 CHAIRMAN GARZA: Thank you. 33 34 MR. WHEELER: Thank you for your time. 35 36 CHAIRMAN GARZA: Mim. You can go. 37 38 MS. McCONNELL: Thanks Mark. Just one thing that Mark 39 brought up though about the roadless areas issue. I think that 40 it would be a really good idea if the Council wrote a letter 41 concerning that before the deadline and send that in as 42 testimony. And I'd be willing to work with Fred or with 43 somebody to draft something up and we could get back to the 44 Council via the mail or E-mail or whatever. 45 46 CHAIRMAN GARZA: Okay. So will you add it to your 47 action items under Control Lake and we'll bring them up

MS. McCONNELL: Sure, it sounds good.

48 together.

00250 CHAIRMAN GARZA: Okay. Are you speaking to Proposal 7 and 8? 3 MR. THOMAS: I have a question for Bill Knauer, the man 5 of the hour. 7 CHAIRMAN GARZA: I think he's gone. 8 MR. THOMAS: Did he leave. 9 10 MR. CLARK: He's on the phone right now. 11 12 MR. THOMAS: What, telling the plane to hold? 13 question I had and maybe Rachel can answer it. Since ANILCA 14 has a priority preference for the use of subsistence resources 15 in the rural areas, and my interpretation of rural is any 16 community less than 7,000 people. What would be the impact if 17 there wasn't any customary and traditional determinations? 18 19 MS. MASON: You mean if it was all no determination? 20 21 MR. THOMAS: Yeah. Can one survive without the other? 22 23 MS. MASON: I don't know how to respond to that. Can 24 one.... 25 26 MR. THOMAS: Hobart Bay for instance, is an eligible 27 community to use these resources right now. 28 29 MS. MASON: Um-hum. 30 31 MR. THOMAS: But still we're having a problem with the 32 customary and traditional determinations. So if they didn't 33 have the c&t, how would that impact them in their ability to 34 benefit from ANILCA? 35 36 MS. MASON: Well, I guess depending on whether the 37 residents of the community consider themselves rural residents. 38 I thought that was a good point that Bill brought up that if 39 it's not their permanent residence then they don't qualify. 40 And here I am saved by the bell, maybe Bill could respond now. 41 Maybe you could restate it. 42 43 MR. THOMAS: Yes. We're talking about c&t, when we're 44 talking about eligibility and the subsistence user. What would 45 happen to an eligible user if they didn't have a c&t 46 determination? 47 MR. KNAUER: If there is no c&t determination, then the 48

49 residents in an area, for example, where there was no c&t would 50 be able to harvest under the State regulations. They wouldn't

be prevented from harvesting unless there were specific Board regulation. But they would not be able to harvest for that species under the Federal regulation.

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MR. THOMAS: What's the chances of that being monitored?

7

MR. KNAUER: Throughout the state there is a shortage 8 of enforcement folks.

9 10

MR. THOMAS: Okay.

11 12

MR. KNAUER: Also in many, many cases the subsistence 13 regulations and the State regulations are very similar, so 14 there usually is not a problem in that case.

15 16

CHAIRMAN GARZA: Okay, we need to move on to Proposal 7 17 and 8 or we're never going to get through our agenda today.

18 19

MR. THOMAS: Tomorrow.

20 21

CHAIRMAN GARZA: I don't care if we come back tomorrow. 22 If the Council wishes to act as it did on Proposal 5 and 6, 23 then the person who makes the motion would be to accept the 24 proposal as written to include Kake in Proposal 7, Petersburg 25 in Proposal 8 for the entirety of Unit 1(C) for goat. This is 26 different than the Staff recommendation which would include a 27 broader range of communities. I'm assuming that in the Staff 28 recommendation that it has been demonstrated that Kake and 29 Petersburg have a historic use pattern.

30 31

MS. MASON: That was part of the recommendation was to 32 add Kake and Petersburg.

33 34

CHAIRMAN GARZA: Okay.

35 36

MR. GABRIEL: Move to adopt.

37 38

CHAIRMAN GARZA: What?

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39

MR. GEORGE: As you recommended to include Kake and 41 Petersburg in c&t of goat in Unit 1(C).

42 43

CHAIRMAN GARZA: Okay. So the motion would be to adopt 44 Proposal 7 and 8, which would in effect recommend that cat for 45 goat in Unit 1(C) be given to communities of Kake and 46 Petersburg, which in this document have a demonstrated use. 47 there a second to that motion?

48

MR. ANDERSON: Madame Chairman, I'll second that.

CHAIRMAN GARZA: Okay. It's been made by Gabriel, seconded by Lonnie.

MR. GABRIEL: Question.

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MR. VALE: Madame Chair, just a clarification, this is 7 for all of 1(C) and not the specific areas listed?

CHAIRMAN GARZA: Yes. Question has been called. All 10 in favor signify by saying aye.

11 12

IN UNISON: (Aye)

13 14

CHAIRMAN GARZA: Opposed.

15 16

(No opposing responses)

17 18

CHAIRMAN GARZA: Motion passes. We all have to say 19 good-bye to Vicki, she has to go catch her plane.

20 21

MS. LeCORNU: Bye.

22 23

MR. THOMAS: Where are you guys going?

24 25

CHAIRMAN GARZA: Run off to connive. Okay. So then we 26 can move on to c&t determinations for 5 and 6(A) for goat and 27 wolf, Proposals 17 and 18.

28 29

Thank you, Madame Chair. Proposal 17 is MS. MASON: 30 one that requests a positive c&t determination for goat in Unit 31 5 and 6(A). This is a familiar one. It consolidates some 32 backlog and deferred proposals. And this was a request that 33 was considered in 1997 and it was deferred by the Board in 34 order to allow the Southcentral Regional Council to give input 35 to it.

36 37

This analysis -- I won't belabor the analysis which you 38 already heard last year but I will go into some of the 39 background information as well as the history of the proposal 40 because I think that's what contains the new information. 41 current c&t for goat is it's a no determination in Unit 5 and 42 no determination in Unit 6(A). The proposal originated in this 43 region but the reason for deferral was that Unit 6(A) is in the 44 Southcentral region. And at its February 1997 meeting, the 45 Southeast Council supported what was then called Proposal 14 46 with the modification that residents of Unit 5(A) should be 47 subsisted for residents of Unit 5 on the basis that Yakutat is 48 the only permanent community in Unit 5 and residents of 5(A) 49 were the ones the focus of this. And at that meeting, this 50 Council expressed the view that while it's likely residents of

Unit 6 had customarily and traditionally used Units 6(A) for goat, it's the responsibility of the Southeast Council to make recommendations for your region. And in that same round of meetings the Southcentral Council voted to recommend deferral on grounds that they didn't think the uses of Unit 6(A) by residents of Unit 6 had been adequately considered. And the Southcentral Regional Council who lives in Cordova, at that time, suggested that the uses of goat by Unit 6 residents in Unit 6(A) should be documented in later action.

10

11 There was a subcommittee meeting that included John 12 Vale representing this Council and Ralph Lohse representing the 13 Southcentral Council as well as Federal Staff and members of 14 the public and we met in Cordova in May 1997 to discuss this 15 proposal as well as proposals for moose and wolf that had also 16 been deferred because they effected both the regions. And at 17 that meeting the idea was discussed that there is actually 18 minimal overlap in Unit 6(A) between the uses by Yakutat 19 residents and uses by Cordova residents. And it was proposed 20 that a line be drawn dividing Unit 6(A) east from Unit 6(A) 21 west, that would be straight north of Cape Suckling. 22 Yakutat meeting of the Southeast Council, we heard from a 23 number of Yakutat residents strongly opposing the division of 24 Unit 6(A) into two halves. And Elaine Abraham and some other 25 Yakutat residents stated that their ancestors came from 26 throughout the Copper River Delta and Pacific -- Gulf Coast 27 regions. Some people now living in Yakutat testified that they 28 or their parents were from Katalla which is on the western side 29 of Unit 6(A). So the Southeast Council reaffirmed support of 30 the original proposal as written as well as the other deferred 31 proposals. The Southcentral Regional Council, in its October 32 '97 meeting, recommended providing a positive c&t determination 33 for goat in Unit 6(A) for the residents of Unit 5(A), 6(C) and 34 the residents of Chenega Bay and Tatitlek. And the Council 35 justification for that was that the Staff analysis, ADF&G 36 records and the testimony of local residents indicated a use by 37 all those communities.

38 39

As I said I'm not going to go through all the eight 40 factors because you're familiar with it. I did want to hit 41 some of the high points just to familiarize everybody with the 42 data that are there. We do have harvest data for 1986 to 1994 43 for goats in Unit 5(A) and about 45 percent of the 69 goats 44 taken in 5(A) during that time were by non-residents of Alaska 45 and 35 percent were by Yakutat residents. And in Unit 5(B), 46 the non-residents took five of the seven goats taken during 47 that time and Yakutat residents took two. So obviously there's 48 a very strong record by Yakutat residents in Unit 5. Within 49 Unit 6(A) residents of a wide variety of communities hunted and 50 harvested goats there. 106 of the total 144 taken are about

three-fourths of all the goats taken were by non-residents. The Unit 6 communities that were represented in the harvests in 3 Unit 6(A) were Cape Yakataga and Cordova taking one goat each. 4 And Yakutat residents took one goat also during that time. So it's about a similar record of harvest.

7

Also I wanted to point to some of the use areas by 8 Yakutat residents. In addition to a number of sites in Unit 9 5(A), some of the sites that Yakutat residents have described 10 as their traditional harvesting grounds are in Icy Bay, which 11 is located in both Units 5(B) and -- well, it's between 5(B) 12 and 6(A), however, after the State reduced the harvest limits 13 in 1975 they only were able to harvest a single goat and many 14 Yakutat residents thought that the cost was prohibitive to 15 travel as far as Icy Bay for just one goat. So they attributed 16 due to regulatory changes that their harvest area has changed.

17

18 One of the clans, at least, one clan in Yakutat, the 19 Kaagwaantaan clan traditionally used the Kaliakh River that's 20 in Unit 6(A) for goats among other resources. A member of that 21 clan, Ted Valley, confirmed that in the past his clan had 22 harvested goats and other resources near the Kaliakh River and 23 usually they would go to the mountains at the head of that 24 river for goats. As for the uses of Unit 6(A) by Cordova 25 residents, this was attested to at the subcommittee meeting 26 between the two Regional Councils by some of the Cordova 27 residents who participated in the meeting, including the 28 Council representative. And they indicated that their 29 community has traditionally and historically used Unit 6(A) for 30 goat hunting.

31 32

CHAIRMAN GARZA: I need to stop you there for a second 33 there, Rachel, because I think it's getting late in the day.

34 35

MS. MASON: Sure.

36 37

CHAIRMAN GARZA: So the proposal was submitted by 38 Yakutat, John?

39 40

MR. VALE: Yes. I believe it was the Alaska Native 41 Brotherhood and Sisterhood were the original people.

42 43

CHAIRMAN GARZA: Okay. So then the Staff is 44 recommending that it include, not only the residents of Yakutat 45 but the residents from the Chugach Region.

46

MS. MASON: The Staff recommendation was to add the 47 48 residents of Unit 6(C) as well as residents of 5(A) for Unit 49 6(A).

1 CHAIRMAN GARZA: And that is because the residents from 2 that area has not submitted a similar proposal for that use in 3 their region? I mean why are we including communities from a 4 region that we don't represent?

6 MS. MASON: The Southcentral Council specifically asked 7 that their uses by residents of Unit 6 be considered in this 8 proposal.

10 CHAIRMAN GARZA: So they don't have a similar proposal 11 in their packet?

MS. MASON: No.

MR. KNAUER: Yes, they have this same one.

17 MS. MASON: They have this same one which they are 18 considering.

20 CHAIRMAN GARZA: Okay. Because I don't think there's 21 anyone here that questions whether or not Yakutat uses that 22 area.

MS. MASON: Right.

26 CHAIRMAN GARZA: So I don't think we need a long 27 discussion on that. In regards to whether or not we take 28 action on residents of Unit 6. If we take no action then the 29 residents from that area can simply choose to take action on it 30 in their proposal packet. Okay, Mr. Thomas.

MR. THOMAS: A similar situation happened last year.

CHAIRMAN GARZA: Yes.

MR. THOMAS: And thereby caused their Chairman to meet 37 with me and work it out and come up with a recommendation so we 38 did. So it's very mutual.

CHAIRMAN GARZA: John.

42 MR. VALE: If we're ready, Madame Chair, I have a 43 motion.

CHAIRMAN GARZA: Go ahead.

47 MR. VALE: I would move that the Council support the 48 proposal for residents of Unit 5(A).

MR. FELLER: I'll second, Madame Chairman.

00256 MR. VALE: And under discussion, I'd like to leave residents of Unit 6(D), Cordova, I'd like to leave that up to the Southcentral Council to deal with them. 5 CHAIRMAN GARZA: Gabriel. 6 7 MR. GABRIEL: How does that different from where we objected to all rural residents in various different places, and certainly I know that the State has a logging camp in that 8 10 area and all, in terms of all inclusive of all residents? 11 12 CHAIRMAN GARZA: So your intent is the Yakutat 13 residents in Unit 5(A). 14 15 MR. VALE: Yes. 16 17 MR. GABRIEL: If it's worded that way, yes. 18 19 CHAIRMAN GARZA: Second. 20 21 MR. FELLER: Yeah, I seconded it Madame Chairman. 22 23 CHAIRMAN GARZA: So the motion is that we would support 24 c&t determination for goat for the Yakutat residents in Unit 5. 25 26 MR. VALE: 5(A). 27 28 CHAIRMAN GARZA: 5(A). 29 30 MS. MASON: No, 5 and 6(A). 31 32 CHAIRMAN GARZA: For the areas of 5 and 6(A). 33 34 MR. VALE: Yes. Residents of Unit 5(A) for c&t for 35 goats in Units 5 and 6(A). 36 37 CHAIRMAN GARZA: Yakutat residents of 5(A). 38 39 (Nods affirmatively) MR. VALE: 40 41 CHAIRMAN GARZA: Okay. 42 43 MR. GABRIEL: Did he say Yakutat residents? 44 45 CHAIRMAN GARZA: He shook his head yes. 46 47 MR. GEORGE: I couldn't read his nod from this end. 48 49 CHAIRMAN GARZA: Okay. So it would be c&t 50 determination for goat for Yakutat residents in 5(A) to take

00257 goat in areas in 5 and 6(A). Discussion. 3 MR. VALE: Just a brief comment. In looking at the 4 public comments and I'd like to point out that the Wrangell-St. 5 Elias Subsistence Resource Commission also supports the 6 proposals. 7 8 CHAIRMAN GARZA: Discussion. 9 10 MR. GABRIEL: Question. 11 12 CHAIRMAN GARZA: Ouestion has been called. All in 13 favor signify by saying aye. 14 15 IN UNISON: Aye. 16 17 CHAIRMAN GARZA: Opposed. 18 19 (No opposing responses) 20 21 CHAIRMAN GARZA: Okay. Is the proposal analysis 22 similar for Proposal 18 establishing wolf? 23 24

34 35

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MS. MASON: Well, it's not altogether identical, but it's similar, in that, the background is the same, the history of the proposal is the same. And the conclusion was to support the positive c&t for wolf in Unit 5 with the modification that residents of 5(A) rather than Unit 5 should have a positive determination for wolf in Unit 5 and 6(A). And a further modification which it unfortunately didn't come into your preliminary conclusion here would change the c&t determination in 6(A) to also include residents of 6(C). They were included in here as well.

I would also like to suggest that this is an opportunity to cleanup the very, very broad c&t in Unit 6. Instead of having it for all the residents of whatever it is, there's — almost every unit except for 5, Units 6, 9, 10, 39 Unimak Island, 11, 13 and the residents of Chickaloon and 16 through 26, that instead of having this wide array that we could boil it down to the communities that actually use it. Then the recommendation would be that there would be a positive determination for residents of Units 5(A) and 6(C) in Unit 44 6(A).

46 CHAIRMAN GARZA: I think that if the Council takes 47 similar action then we will act only to Yakutat and allow 48 Southcentral region to cleanup however they feel they need to 49 cleanup. 50

00258 1 MS. MASON: Okay. 2 3 CHAIRMAN GARZA: So Mr. Vale has moved. 4 5 MR. GABRIEL: Second. 6 7 MR. CLARK: Just for the record there are some written 8 comments for both of these proposals. 9 10 CHAIRMAN GARZA: Okay. We'll do it after -- now that 11 it's on the table. So the motion as provided by the Council 12 will be to establish a c&t determination for wolf for Yakutat 13 residents in 5(A) for the take of wolf in area 5 and 6(A). 14 15 MR. VALE: It's just 6(A), it's not..... 16 17 MS. MASON: Yeah, 5 and 6(A). 18 19 MR. VALE: Okay. 20 21 CHAIRMAN GARZA: Okay, there is public comment. Fred, 22 do you want to read that in, it's on 152. 23 24 Sure. The Copper River Prince William MR. CLARK: 25 Sound Fish and Game Advisory Committee in Cordova is opposed to 26 the proposal saying that there is no substantial proof that 27 there has ever been a traditional subsistence pattern for Unit 28 5 residents in Subunit 6(A). Also the proposal was written to 29 include all residents of Unit 5. 30 31 CHAIRMAN GARZA: So the motion as we've passed is to 32 the Yakutat residents only in area 5(A) so that addresses their 33 -- that issue. The data here indicates that there is 34 traditional use of wolf contrary to their statement; is that 35 true? 36 37 MS. MASON: Right. 38 39 CHAIRMAN GARZA: Okay. 40 41 MR. VALE: Call for the question. 42 43 CHAIRMAN GARZA: Question has been called. All in 44 favor signify by saying aye. 45 46 IN UNISON: Aye. 47 48 CHAIRMAN GARZA: Opposed. 49 50 (No opposing responses)

CHAIRMAN GARZA: Motion passes.

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MR. KITKA: I abstained from voting because Sitka used to go up there to trap the wolf and the wolf were -- they used to go into those areas.

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CHAIRMAN GARZA: Did you get that Salena?

8 9

REPORTER: Yes.

10 11

MR. KITKA: So it was customary for Sitka trappers to 12 go up there.

13 14

CHAIRMAN GARZA: Okay. Well, that's something that we 15 might want to consider submitting next year.

16 17

MR. KITKA: That was the only area they used to get the 18 wolf freely. They used to run on the sandy beaches and it was 19 easier to get those then.

20 21

CHAIRMAN GARZA: Okay. Well, we can work with Sitka 22 Tribe to do that for Sitka, a c&t determination.

23 24

MR. KITKA: I'm going to bring it up with the Tribe in 25 Sitka and discuss it.

26 27

CHAIRMAN GARZA: Okay. Thank you, Herman. We have an 28 RFR, which is a request for reconsideration, it's R97-03. This 29 is for moose.

30 31

MS. MASON: Madame Chair.

32 33

CHAIRMAN GARZA: Rachel.

34 35

MS. MASON: This was submitted by the ADF&G and it 36 requests reconsideration of the c&t determination for moose in 37 Unit 1(B) that was made last year by the Federal Subsistence 38 Board. So this is another one that you're all familiar with 39 the original proposal analysis, I won't burden you with that.

40

I'll just say that prior to the changes adopted by the 41 42 Board in '97, there was no c&t determination in Unit 1(B). 43 rural residents were eligible to hunt in the unit except there 44 was no subsistence in the portion of Unit 1(B) north of the 45 LeConte Glacier. And the Regional Council found that there was 46 a pattern of use of moose in all of Unit 1(B) by the residents 47 of Units 1, 2, 3 and 4. And the Council took a very broad 48 approach to this in their justification for including all the 49 rural residents of those units and the positive c&t was to 50 recognize that there is widespread harvesting use, trade and

gifting of moose throughout those units, from Unit 1(B). Unit 5 was not included with the justification that they have their own moose there that are more accessible.

7

The issues raised in the ADF&G's RFR mainly have to do with a lack of relevant application of the eight factors. And the RFR suggests that residents of Petersburg and Wrangell are 8 the -- since they are the primary users and their uses dominate 9 the uses of the Unit 1(B) population, they thought that only 10 those two communities showed a long-term consistent pattern of 11 use, and the RFR refers to subsistence harvest studies and use 12 area maps from part of the evaluation of the TLMP to show that 13 -- as documentation that there aren't significant uses by other 14 communities than Petersburg and Wrangell.

15 16

I won't resummarize the proposals, but actually just to 17 say that no new information has come forward since the time of 18 the original proposal. To summarize the ADF&G's concerns, as I 19 said, the requester states that the available information 20 supports a positive c&t for Wrangell and Petersburg but not for 21 any of the other communities in Units 1, 2, 3 and 4. And the 22 RFR focuses on the lack of substantiation of the eight factors, 23 and particularly on the absence of a consistent record of 24 harvest. However, the Regional Council and then later the 25 Board took the broader view that the use or harvest by some 26 communities in a unit should result in a positive c&t for all 27 the communities in the unit. And the Staff Committee further 28 justified its recommendation by saying that there was reason to 29 take a broad approach because of the opportunistic nature of 30 moose hunting. And also to say that -- well, it isn't listed 31 here, but they listed some other factors other than that, such 32 as the fact that the moose population moves around.

33 34

So the action that the Southeast Council can have in 35 response to this RFR is either to support or to oppose the 36 request for reconsideration. In addition, in order to uphold 37 the positive c&t it would be helpful to get additional 38 information from the Southeast Council that supported the 39 approach that was taken in last years c&t determination. 40 would be particularly helpful to have some information 41 concerning those communities that use moose in Unit 1(B), the 42 patterns of use, the years they were taken, where they were 43 taken and this would offer information to bolster the response 44 to the RFR.

45

46 47 Thank you.

CHAIRMAN GARZA: Thank you, Rachel. So does the 48 Council wish to reconsider 97-03, which determined a c&t for

49 rural residents of Units 1, 2, 3 and 4 for the take of moose in

50 Unit 1(B)? If there is no interest in supporting that

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00261
  reconsideration, then we need to come up with a strategy for
  documenting historic use of moose by, if not all rural
3 residents of Southeast, by communities and perhaps we could
4 charge to each of us as Council members, is to go back and
5 document the information of moose by your community and to send
6
  that information either to Rachel or to Fred. A preference of
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           MS. MASON: Yeah, it'd probably be me.
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           CHAIRMAN GARZA: Okay, to Rachel.
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           MR. THOMAS: Move to reject the proposal.
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           CHAIRMAN GARZA: It's been moved to reject the proposal
16 for reconsideration of 97-03. Is there a second?
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           MS. RUDOLPH: Second for discussion purposes.
19
20
           CHAIRMAN GARZA: It's been moved and seconded.
21 Discussion. Mary.
22
23
           MS. RUDOLPH:
                         This is kind of mixed up on where you're
24 coming from. I went through the whole thing with you and then
25 I ended up out in the dark again. Either you were talking too
26 fast or I'm too tired and I'm not listening patiently here.
27
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           MS. MASON: I think I can clarify, Madame Chair.
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           MS. RUDOLPH: If you could just summarize it.
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           MS. MASON: Okay. The analysis is in response to a
33 request to reconsider a proposal that was considered last year.
34 So what the Council supported last year was a c&t for moose in
35 Unit 1(B) in 1, 2, 3 and 4. And the RFR, which came from ADF&G
36 would like that to be reconsidered. So if the Council votes to
37 reject as Mr. Thomas just made as a motion, that would be to 38 reject the RFR, so to uphold your action of last year. Does
39 that answer your question?
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41
           MS. RUDOLPH: (Nods affirmatively)
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           CHAIRMAN GARZA: Are you going to call for the
44 question?
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                        I'm going to offer some discussion first.
           MR. THOMAS:
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48
           MR. VALE: Madame Chair.
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CHAIRMAN GARZA: Bill, and then John.

MR. THOMAS: It's not that information is not available, it just probably wasn't pursued. And we got a 3 person in this room, people in town, three or four people we 4 could caucus with that would give us all the historic data we 5 need to justify and reflect the pattern of use that satisfies 6 the criteria to establish a c&t. So I have no problems with that. I speak in favor of the motion.

CHAIRMAN GARZA: Mr. Vale.

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MR. VALE: Thank you. I think the Department's request 12 has some merit. And it goes back to the same points I was 13 making earlier about all inclusive proposals. You know, 14 basically we've included every resident of Southeast Alaska 15 except for Unit 5, and I think there's quite a few communities 16 in there that aren't qualified and shouldn't have a c&t 17 determination. We spoke of logging camps earlier and clearly 18 some of the other communities, I don't think, have the history 19 of hunting moose in there.

20 21

So I think that in this case, the State does have some 22 merits with their request. What I don't know is what 23 communities besides Wrangell and Petersburg truly do have a 24 history of use and tradition of utilizing those animals. I 25 suspect communities like Kake and other nearby communities 26 likely do. But I don't think all the communities of Southeast 27 do, and that's my view on it. Thank you.

28 29

Thank you, John. CHAIRMAN GARZA:

30 31

MR. THOMAS: When we listed Alaska Native Brotherhood 32 and Sisterhood in their justification it will be a little 33 easier to support.

34 35

CHAIRMAN GARZA: Call for a five minute recess to get 36 some air in your bodies.

37 38

(Off record)

39 40

(On record)

41 42

CHAIRMAN GARZA: RFR 97-03. Was there anyone from the 43 State who intended to speak to this request for 44 reconsideration?

45 46

MR. THOMAS: They're going out the door.

47

48 MR. CLARK: Just in some conversations with people and 49 I don't intend to speak for the State, just that I think Rachel 50 brought out the points of view from the State already and

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whatever comments they had are already in there.

CHAIRMAN GARZA: Okay. So the motion on the table is 4 to reject the request to reconsider 97-03. Further discussion.

MR. THOMAS: Question.

CHAIRMAN GARZA: Question on the motion. All in favor 9 signify by saying aye.

IN UNISON: Aye.

CHAIRMAN GARZA: Opposed.

(No opposing responses)

CHAIRMAN GARZA: We will not consider this request for 18 reconsideration. It will, however, still go to the Federal 19 Subsistence Board and we may, as I said earlier, want to look 20 at what our c&t determination is for our community for moose in 21 this area. We are now done with the proposals which means that 22 we have made it through Item 7 out of 13 items.

MR. THOMAS: Already?

CHAIRMAN GARZA: Already. Our audience is dropping 27 like flies. We have several groups that have requested to 28 testify. The comments by the public is near the end but I 29 would offer them the opportunity to testify earlier. Mr. Hope. 30 Or Erik Hummel, is he back?

MR. CLARK: He's not back yet.

34 CHAIRMAN GARZA: You can only come up here if George 35 Gardner is here because he's on the sheet. So Lonnie are you 36 able to hear us? 37

MR. ANDERSON: I hear you loud and clear. At 3:00 39 o'clock I'm going to have to duck out for awhile.

41 CHAIRMAN GARZA: Okay. Just let us know before you go 42 and if there's anything that you need to discuss before then, 43 okay.

MR. ANDERSON: Very good.

CHAIRMAN GARZA: Okay. Go ahead, Gerry.

49 MR. HOPE: Madame Chair. I'd like to thank you for the 50 opportunity to present this resolution. My English name is

1 Gerry Hope and my Tlingit name is (Native), and my moitee is 2 Eagle/Wolf and my clan is Killer Whale. I come from the 3 (Native) out of Wrangell and my house is the Red Clay House. 4 On my father's side I am (Native) and his moitee is Raven. His 5 clan is Frog and he comes from the Point House in Sitka.

5 6 7

I am a Council member and secretary of the Tribal Council of the Ketchikan Indian Corporation, that is, a Federally recognized tribe under the Indian Reorganization Act of 1934 amended to include Alaska 1936. We have 3,900 members. In And we also are certified by our enrollment from both the Bureau of Indian Affairs and the Indian Health Service, one of the few tribes in Alaska that has that particular designations. We're trying to see just exactly what that means but some people say that it means a good thing.

16 17

We have submitted consideration for your review. And 18 I'd like to also introduce Ken Stanfield on my far right, who 19 is a Council member of KIC, and Thurston Ketah, closest to me 20 who is the vice president of the Alaska Native Brotherhood, 21 Ketchikan Camp 14. I had a question before presenting this 22 resolution regarding process. Our resolution is a 23 consideration for Ketchikan to be redesignated as a rural 24 subsistence use area. My question on process is this is a 25 resolution format and you have a proposal format. And I'm 26 wondering if we need first to present what our position is to 27 you and then come back later with some supporting documents at 28 a later meeting or what the process would be?

29 30

CHAIRMAN GARZA: Mr. Hope, I certainly may be corrected 31 if I'm wrong, but you did miss the proposal deadline. And so 32 one avenue would be to submit this as a proposal in the next 33 cycle and that would be to establish Ketchikan as a c&t area. 34 We certainly can support this as brought before us but that 35 would not ascertain that the Federal Subsistence Board would 36 bring it up because they need to look at the proposals, not 37 necessarily not all the issues that we bring before them. We 38 could also add it to our annual report that the urban 39 communities of Juneau and Ketchikan receive c&t because when we 40 met in Juneau we received the same request from Harold Martin 41 and from T and H.

42 43

43 MR. HOPE: When would be the next proposal cycle, 44 Madame Chair?

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CHAIRMAN GARZA: Fred.

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48 MR. CLARK: That starts again in the spring time, I 49 believe, doesn't it, Rachel, the proposal cycle for proposals 50 to change Federal Subsistence regulations?

00265 CHAIRMAN GARZA: It's in the fall. 1 2 3 MR. SUMMERS: August. 4 5 So it would be sometime this fall CHAIRMAN GARZA: 6 there would be a request for proposals that would go out. 7 8 MR. CLARK: Yes, there will be a request for proposals. 9 10 CHAIRMAN GARZA: I guess the strategy I would use, 11 Gerry, is that if you had it done early enough then the Council 12 could look at it at their fall meeting. We haven't decided 13 where we'll meet, we have two invitations and it could go 14 forward with the Regional Council's support to begin with. 15 not, if you miss that meeting then we'll receive it in the 16 packet at our next spring meeting. 17 18 MR. HOPE: Okay. Then the fall meeting is going to be 19 set later on today? 20 21 CHAIRMAN GARZA: Yes. 22 23 MR. HOPE: And the location? 24 25 CHAIRMAN GARZA: We have to.... 26 27 MR. HOPE: Would be set later on? 28 29 CHAIRMAN GARZA: Yes. 30 31 MR. HOPE: Okay. And let's see, just a further 32 clarification on process. So to kick this off we would need to 33 attend that meeting but beforehand we would need to make sure 34 to submit the proposal to Fred and his office or to whom? 35 36 CHAIRMAN GARZA: To the address listed in the proposal 37 that goes out and I think that's to Anchorage? 38 MR. SUMMERS: Yes. 39 40 MR. HOPE: Okay. 41 42 MR. SUMMERS: The cycle and who it's addressed is on 43 Page 8. 44 45 MR. HOPE: Okay. 46 47 MR. THOMAS: National Park Service. 48 49 CHAIRMAN GARZA: Clarence will help you. 50

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00266
           MR. HOPE: I'm wondering if I'm getting a bum steer
 from the person on your left, Madame Chair.
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           CHAIRMAN GARZA: Clarence will redirect you.
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           MR. CLARK: Madame Chair.
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           CHAIRMAN GARZA: So in terms of process. I mean you
9 need only to submit it by the deadline and I was suggesting the
10 fall meeting only as a means of letting us know in advance your
11 intent so that we could show our support in advance of the
12 process. Fred.
13
14
           MR. CLARK: I have a chart here that shows the comment
15 and proposal period starting in August, at least for this past
16 year, so I'm assuming that it's going to be similar this year.
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           MR. VALE:
                      Is that Subpart D, Fred?
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                      That would be Subpart C and D.
           MR. CLARK:
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           MR. VALE: C and D. And Clarence do you know if the
23 rural and non-rural is in what subpart?
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25
           MR. CLARK:
                       That's Subpart B, I think.
26
27
           MR. VALE:
28
29
          MR. CLARK: B.
30
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           MR. VALE: B, okay.
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           MR. CLARK: Not D.
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           MR. VALE: Because they should be clear on that if they
36 want to know....
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           MR. CLARK: Right. Looking at things like urban and
38 rural designations are outside of our standard process. And
39 that is something that they've been talking about, the Federal
40 Subsistence Board Staff has been talking about for quite some
41 time about the need to update that. I think Rachel has
42 something additional.
43
44
           MS. MASON: Madame Chair, the year 2000 is when the
45 rural/non-rural determinations are scheduled to be reevaluated.
46 The year 2000, because the last time they were done was 1990
47 and I guess they do them on a 10 year cycle. And I'm sorry to
48 report that I do know of one of the Councils, the Southcentral
49 Council submitted a proposal for changing the rural
50 determinations of part of their territory and it was deferred
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until the year 2000 for the consideration with everything else. So there has not been a record of success of Councils or other parties submitting request to change the rural/non-rural determination.

5 6

CHAIRMAN GARZA: Gerry.

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MR. HOPE: We're due then. Madame Chair, I guess we are wanting to go ahead and include Mr. Tom Abel's comments as 10 our preview. I guess the resolution speaks for itself. ANB 11 Camp 14 had submitted a similar resolution and if we could, 12 just for your edification, present a copy of that and also 13 there was some comments Mr. Ketah and Mr. Stanfield wanted to 14 make if we could indulge just a few more minutes.

15 16

CHAIRMAN GARZA: Mr. Ketah.

17 18

MR. HOPE: That's you Thurston.

19 20

MR. STANFIELD: Your dad's not here.

21 22

MR. KETAH: Ketchikan Camp 14, you know, is mostly made 23 up of people from Craig, Klawock and Hydaburg, you know. And I 24 moved away from Klawock in 1955 and we're used to this 25 subsistence, you know. And we're just cut off of it, you know. 26 I remember six years ago my mom was building a -- we had a 27 smokehouse built by our house, she called up the fire 28 department and says if anybody calls that a fire's going on, I 29 have my smokehouse is going, but she said, go on ahead and 30 light it, she lit it, I'll be a sun of a gun, the State 31 troopers, city police, fire department, everybody came up 32 there. And they told her she could not have her smokehouse 33 burning here in Ketchikan in the city limits, you know. She 34 said, if you guys will wait for me I'll get my purse and my 35 coat, you guys can give me a ride. They said where to, she 36 said, down to Silver Lining at Phillips, you tell them to take 37 their smokehouse down, I'll take mine down. You know, they 38 haven't bothered her since.

39

But we are -- we grew up and we need this -- the people 41 in this town need it, you know. The reason I decided to sit 42 here for four hours and wait is because some guys from Saxman 43 wanted to go out and dig clams, the Fish and Game watched them 44 from up here on the road down here, they loaded their things on 45 and they went out to Bostwick, they waited until they got out 46 on the beach, a big old cabin cruiser pulled up alongside the 47 beach and they said if they stick their clam fork in the ground 48 they'd all be arrested, you know, because they didn't have 49 permits or licenses, you know. How far is this state going to 50 push us, you know? When they can't, you know -- everything is

for the sportsman, you know. We used to get sea cucumber, now the private companies are getting it all. Urchins and everything else, we're being shoved out of it. You know, the year 2000, you know, my mother's 81 years old now, and she's going to wait for, you know, but I guess we're just like you guys, we just have to wait for somebody to tell us what to do, you know. We're getting pretty used to it anyway. You know, if I want any seafood, I go down and buy it.

CHAIRMAN GARZA: Mr. Stanfield.

10 11 12

MR. STANFIELD: Thank you, Madame Chair and Council.

I, of course, obviously didn't grow up in this area but have
come here and have lived many years and to be a part of the
Ketchikan Indian Corporation, my tribe Shoshoni, it was
shortened to Shawnee by the people who came to this country.
And I come here from Oklahoma and I come here and have enjoyed
living here and have enjoyed the ability to participate, when
allowed, in gathering and as our people were hunters and
gathers and that was taken away from us when we marched the
trail and then taken further away from us when we were put on
the reservations. A little bit of that is given back as we can
take now, if we can find anything, from the grounds and the
places that are left.

2526

And I see here an opportunity for us to, in 27 subsistence, to have a group like this is just incredible and 28 to have the opportunity to come before you and ask again that 29 the people of this town be allowed to go and do the c&t, the 30 customary and traditional ways, your support would be greatly 31 appreciated. And that's what I'd like to say because I know I 32 enjoy it, that's for sure. Thank you.

33 34

CHAIRMAN GARZA: I can't say I speak on behalf of all 35 of the Council members, but I would hope that I do. We 36 certainly understand that Juneau and Ketchikan have been 37 unfortunate in being such in a good location that the community 38 has grown around them. And that there were traditional uses of 39 those areas by Cape Fox people, by Tongass people, by Auke 40 people up in Juneau, and it's certainly my intent to support 41 your efforts however I can, you know, that I'm from here so I 42 have no reason not to support them. I guess to be wary of it, 43 maybe along the process because of what Rachel mentioned, 44 Federal Subsistence Board may choose to defer it, hoping, of 45 course, that the State comes into compliance and they have 46 don't have to do anything. But it certainly is worth the 47 effort and I hope that you can pull together a good document.

48

MR. HOPE: Madame Chair, thank you again for the time. 50 In closing we're going to put together a lot of detailed

1 rationale that will support our position and we thank you for 2 extending yourself in listening to us and hopefully we'll 3 garnish your support. I know clan relation wise we're all 4 related it seems like, as it is, throughout Southeast so it's 5 good to see as many Natives on this Council as there are.

5 6 7

One final point, we also intend to submit some written testimony by the deadline regarding the Proposed Rules on Federal Subsistence Management program to include certain inland waters. But again, thank you for your time.

11 12

(Native)

13 14

CHAIRMAN GARZA: Mr. Vale.

15 16

MR. VALE: Yeah, I'd like to encourage you to, in addition to these efforts, to bring your efforts to Murkowski and Stevens and Young. I know one of the difficulties you're going to face is the fact that Title VIII identified Ketchikan as an urban area, and I think to be successful it's going to require an amendment to ANILCA. So maybe the door is open at this time with other amendments being considered. So you know, and I would encourage you to, in addition to this effort, to try to work with those individuals, you know, our representatives to -- you know, maybe that will help you succeed as well.

26 27

27 CHAIRMAN GARZA: Well, since Herman was the champion of 28 getting Sitka as a rural determination you might have to hire 29 him.

30 31

MR. KITKA: Sitka was designated as a non-rural. When 32 they were going to hold the last hearing in Anchorage, I went 33 up -- I had a meeting with the Sitka ANB and the Sitka Tribe 34 and Sitka Tribe gave me the list of names of all the 35 subsistence users, all 2,000 residents that reside in Sitka, 36 their names were on there -- even before the Western Culture 37 came among us, the families were subsisting in that area. So 38 when I testified in front of the five panels that was holding 39 the meeting and who was supposed to belong, I presented the 40 names that I received from Sitka Tribe and in my testimony I 41 told them that Natives, even if they're rural, it's not going 42 to stop them from subsisting. And on top of that, under 43 Johnson O'Malley (ph), they're teaching the culture and 44 subsistence is our culture and how are you going to stop it, I 45 told them. And when they called the meeting back to order, all 46 five of them voted in favor of Sitka becoming a rural.

47

48 MR. HOPE: Madame Chair, I think it's obvious we'll 49 have to hire Mr. Kitka as a consultant and have him -- have 50 them face his wrath if they want to turn us down.

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CHAIRMAN GARZA: That's true. Mary.

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4 forward. I just probably have -- I'm up for reelection on this 5 one, but I'm the association president and I would like to see 6 you probably go to the tribes and ask for support from all the 7 tribes in your pursuit on this. Like my mother said, she never 8 thought the issue of having us identify our food would ever 9 become an issue, but it has come to that. So to have us all 10 rally around each other I think would give you a lot of 11 support. So I would like to -- when I get back I'll make sure 12 that our board knows about it so that we can write a letter of 13 support on your pursuit here.

MS. RUDOLPH: I would like to encourage you guys to go

14 15

MR. HOPE: Madame Chair, if there aren't any questions, 16 these urban Indians will go ahead and take a backseat again.

17 18

MR. THOMAS: If they're successful, Madame Chairman, 19 I'll be eligible.

20 21

CHAIRMAN GARZA: Okay, you better work with Herman 22 then. Thank you very much for being patient and waiting as 23 long you did. We certainly have been glad to have you in the 24 audience since we often don't have a large audience as you can 25 see now.

26 27

MR. THOMAS: Yes, please don't leave for a while.

28 29

CHAIRMAN GARZA: We might have questions. Okay, we had 30 one more request for public comment from Erik Hummel, he said 31 he'll be back between 3:00 and 3:30, so if we see him we'll 32 offer him the opportunity to speak because he has come and gone 33 waiting also. Back to the agenda, Old Business 8(B), the 34 Federal Subsistence Program update. ADF&G Coordination, that's John. 35 Bill's favorite topic.

36 37

MR. VALE: I'm wondering if we're going to take up the 38 Proposed Rule one more time. We didn't actually address it yet 39 at the Council.

40 41

CHAIRMAN GARZA: Correct. We did receive a report 42 regarding 8(A), but we did not take action as a Council so we 43 are back to Item 8(A), Proposed Rule Federal Subsistence 44 Fisheries management. We have that Proposed Rule in our packet 45 and we have an April 20th deadline for either us as a Council 46 or us as individuals to submit comments. Mr. Vale.

47

48 MR. VALE: Thank you. Earlier I passed out the two 49 page....

CHAIRMAN GARZA: Distributed?

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MR. VALE: Yeah, distributed a two page document that's the proclamation from Roosevelt that established the Tongass. And in that proclamation it identifies the waters around the Yakutat area. It draws a line up the middle of Yakutat Bay and offshore down to the Elsak River, it also includes the inland 8 waters of Southeast Alaska. And the....

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CHAIRMAN GARZA: It looks like this, this handout. Go 11 ahead John.

12 13

MR. VALE: Anyway, as you all know the Proposed Rule, 14 the Forest Service doesn't recognize these waters as part of 15 the reserved waters inappropriately so, I believe, and say they 16 have been identified. And I certainly appreciated Mr. Tom 17 Abel's comments earlier. He talked about the government's 18 trust responsibility to Native people, and it's my feeling that 19 the Forest Service is in error, and they're not including these 20 waters. The gist of it is that it means fisheries, by and 21 large, are not going to be protected by ANILCA. And this is 22 wrong. And the -- together with the identification of these 23 waters and the trust responsibility, the Federal government has 24 with the Native people. I think we need to take strong action 25 to turn this around and have these waters included. And in the 26 interest of time, I'll stop there.

27 28

CHAIRMAN GARZA: I think it's an issue that certainly 29 has been brought up many times. I know Sitka Tribe, both 30 Herman and myself have argued for fisheries management for the 31 last few years. I'm sure that Sitka Tribe will be asking that 32 a larger area other than the designated rivers and streams 33 within Tongass National Park be considered subsistence.

34 35

Following up on what you stated, John, strategically 36 I'm not sure how, if we should just say all of the waters 37 within the archipelago. I have a specific interest in 38 lowering, if don't get all of those waters, not to use the mean 39 high tide, but rather the low, low tide so that the seaweeds 40 and shell fish and other intertidal resources that we so depend 41 on fall under Federal management as opposed to State. I've 42 certainly hit a brick wall every time I've brought that up, but 43 I would like to bring it back up for discussion.

44 45

I quess....

46 47

MR. VALE: Dolly.

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49 CHAIRMAN GARZA: I guess, you know, part of, you know, 50 when I've talked to Sitka Tribe's attorney, Jude Pate, and I

1 know some of you know ANILCA far better than I do, I don't study it as I should but the intent of ANILCA was to protect subsistence. And it's my understanding that the agencies have the right to reach out to non-designated areas if they need to in order to protect the subsistence rights. And if our subsistence is larger than what it encompasses within those streams then I think we certainly are within the policy of ANILCA to ask that that reach be made.

10 John.

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MR. VALE: The language that allows them to reach out 13 to me is inadequate. And it says if activities off of Federal 14 public lands effect subsistence on Federal public lands, then 15 the Secretary reserves the right to take action but it's a very 16 difficult measure, I believe. The communities in Southeast, 17 you know, most of them, you know, or all of them are on State 18 lands or private lands and these activities occur in the marine 19 waters, the subsistence activities, most all of them and I 20 think it's a difficult reach for the Secretary to make the case 21 that these activities in the marine environment and the users 22 being on State lands, it's a difficult connection to make the 23 case that these activities on Federal public lands are being 24 effected. So to me that's not adequate.

25 26

And at this time then I'd like to offer a motion that 27 our Council provide additional comments on the Proposed Rule 28 using the -- in addition to any other concern that people want 29 to bring forward, but using the argument that I related to 30 earlier with those waters being identified by the enabling 31 proclamation that created the Tongass, and the government's 32 trust responsibility to Native people to provide for their 33 cultural and existence and the fact that ANILCA intended to 34 protect subsistence uses of fish and game, and by drawing a 35 line at mean high tide and not going into the marine 36 environment and fish are being protected, simple as that. And 37 I'd like to see the Council provide that in the record as our 38 comments.

39 40

CHAIRMAN GARZA: Do we wish to create an ad hoc 41 committee to work on this approving it in concept, developing a 42 document, sending it out via fax or mail and having Fred 43 polling us to make sure that that's what we're supporting for 44 the April 20th deadline?

45 46

I'd support that Madame Chair. MR. VALE:

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CHAIRMAN GARZA: Okay. Gabriel's shaking his head yes.

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MR. GEORGE: (Nods affirmatively)

CHAIRMAN GARZA: Is there anyone who volunteers to be on this ad hoc committee? Mr. Vale.

3 4

MR. VALE: Yes.

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CHAIRMAN GARZA: Is this a one man committee?

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MR. VALE: Come on now.

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CHAIRMAN GARZA: I'll work with you John.

11 12

MR. VALE: Okay, thanks.

13 14

CHAIRMAN GARZA: And we'll ask Vicki and Marilyn in 15 they're interested in being on the committee since they're not 16 here so they're not able to jump to the charge.

17 18

Okay, so the intent would be to include all waters in 19 the Tongass as described in the enabling legislation?

20 21

MR. VALE: Yes.

22 23

CHAIRMAN GARZA: Okay. I guess the other thing that I 24 would recommend that we do individually and we did do a little 25 bit in Kake, is to look at the exact regulations for our area. 26 I intend to work with Herman and Sitka Tribe to see if the regs 27 in Sitka area are adequate for subsistence needs, which of 28 course, they're not, and to submit proposals or requests for 29 changes that would be incorporated in this Proposed Rule since 30 the Proposed Rule doesn't actually identify those regulations, 31 it simply states that they will mirror the State regs, which we 32 may not always be happy with. So I would charge you as Council 33 members to do that for your area.

34 35

Mr. Thomas.

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MR. THOMAS: I was just waving good-by to Ken.

38 39

CHAIRMAN GARZA: By Ken.

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41 CHAIRMAN GARZA: Item 8(B), Federal Subsistence Program 42 update. Was that part of the report from you, Bill, or is 43 there something additional, Fred.

44 45

MR. THOMAS: I read my report. My report I already 46 gave.

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48 MR. CLARK: A lot of these items are under Tab U in 49 your book. Bill has had intimate involvement in developing and 50 effecting changing and steering the process on many of these

issues. So if you would wish to speak about these, I would defer to him, otherwise I could talk about them a little bit.

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4 CHAIRMAN GARZA: I tried deferring to him but he 5 fluffed it. Mr. Thomas.

6 7

7 MR. THOMAS: Okay. The first one has to do with 8 apparently the request from the State department to workout a 9 memorandum of agreement with the Federal Subsistence Board so 10 that they would have representation on this Council, as well as 11 representation on the Staff Committee; would help clarify 12 issues raised by agencies or Regional Councils and should 13 improve the quality of information in preparing recommendations 14 to the Board. Non-Federal representatives would only provide 15 information and would not act as members of the Staff committee 16 or would make decisions.

17 18

Well, the response by the Regional Council to the MOA 19 last fall generally supported efforts to improve coordination 20 and cooperation between the Federal program and ADF&G, the 21 Board and the Staff Committee are mindful of concerns raised by 22 the Councils that such efforts not weaken the Federal 23 subsistence protections. The Board is committed to the 24 maintenance of healthy fish and wildlife resources and the 25 continuation of subsistence uses by rural residents of Alaska 26 as mandated by Title VIII. The Staff Committee recommendations 27 are intended to strengthen the Federal subsistence program to 28 ensure that these commitments are met.

29 30

Okay. This is the first time I've seen that, I just got my packet. But anyway, I've been in correspondence with the Commissioner of Fish and Game and with the Chairman of the Staff Committee in regards to that memorandum of agreement. And I couldn't understand how it would be possible to make it workable when one party is mandated by provisions of one constitution and prohibited by another and vice versa. I see that as a built-in conflict. And did they come up with a recommendation; is that in here?

39

MR. CLARK: Yes. One of the main things that came out 41 in the discussions is that ADF&G and the Federal subsistence 42 program have a lot that they have to do together, no matter 43 what. We use a lot of State information. A lot of Staff work 44 -- ADF&G Staff work goes into the Federal subsistence program. 45 So the idea was how do you make that relationship smoother, 46 more effective for the Federal subsistence program. More 47 effective for the Councils and the Board. So the Staff 48 Committee looked at a number of different alternatives, one of 49 which is developing a memorandum of understanding. And then I 50 think where Bill really came in was saying that an MOU doesn't

work very well and that's really where the Staff Committee finally came to in making their recommendation.

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They were originally called the MOU subcommittee of the Staff Committee so a number of people on the Staff Committee were tasked with the developing a memorandum of agreement, that was kind of their view. And then they backed off and said, well, maybe we don't need to do an MOU, maybe we don't want to do an MOU, let's look at the whole range of ways to improve communication between the Federal subsistence program and Alaska Department of Fish and Game. What they finally came down was some recommendations of how to get the communication going a little bit better, how to -- what steps ADF&G should be involved in to improve that communication and kind of backed off the idea of having a memorandum of understanding.

16 17

MR. THOMAS: I think my point was well demonstrated at 18 this meeting. The State took up a great deal of our time 19 giving us information that had lots of merit to it if you were 20 looking under State regulations and if you're mandated by 21 State. But none of what they presented to us was acceptable by 22 ANILCA, and it doesn't make sense. We're here because of 23 ANILCA. Everything that comes out of here must reflect 24 provisions of ANILCA. And if the State can't do that then it 25 becomes a waste of time regardless of how good the information 26 is. Even the information I got early on. I wrote to two 27 sources of the Fish and Game to give me specific information 28 regarding the deer population, the wolf population on Game 29 Management 2 and 1, so that I could properly and accurately and 30 conscientiously reflect good management practices and still 31 provide an opportunity for subsistence. After we got all the 32 information, more information showed up that had nothing to do 33 with the request I made. I don't know how any kind of an 34 agreement would improve that. I thought that was pretty 35 simple. And I sent this in September, so if that didn't 36 improve it, what's it going to take to improve. I mean that 37 was a that was a good effort. Things were written, very 38 simply, there was no threatening innuendos, it was put together 39 as professional as we knew how, and we wind up right back where 40 we are. It looks to me like a plug in the drain and I don't 41 think we need to endure that. Like I said in my report, 42 ANILCA, by no means is a perfect document, but it's a 43 responsible document. It's a document that is designed to 44 serve a segment of the society in Alaska. It reflects a 45 priority preference of availability, the State does not do 46 that. How can we put those together and still come out with 47 the provisions of ANILCA?

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CHAIRMAN GARZA: Is this an action item?

MR. CLARK: This is for information and should the 2 Council wish to make comment on it, they're welcome to.

CHAIRMAN GARZA: I think we made comment at the Yakutat 5 meeting at length. And we do have -- the minutes are ticking away.

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MR. CLARK: Right. If I may summarize just two points.

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CHAIRMAN GARZA: Just two points.

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MR. CLARK: Those two points are on the first page 13 after Tab U. The first is that Alaska Department of Fish and 14 Game participates in -- will participate in Staff Committee 15 meetings when regulatory proposals or other issues effecting 16 State management programs are considered by the committee. But 17 equally, representatives of Regional Councils will be invited 18 to participate in the Staff Committee meetings, if necessary, 19 to address issues effecting those respective Councils. 20 that's an attempt to put the State program and Council 21 involvement in the mix together.

22 23

MR. THOMAS: But why does the Councils have, if 24 necessary, and the State come up with an invitation? That's 25 what I'm getting at, infiltration and moving in rapidly.

26 27

The political delegation, what do you call them, the 28 House of Representatives -- I don't know, the politics in 29 Alaska are unable to come to a point to where they can identify 30 their own leadership, identify their own plan so the best thing 31 to do is put a scud missile right in the middle of one that's 32 working. And that's what's happening.

33 34

CHAIRMAN GARZA: Okay. We've heard the two points from 35 Fred, I would like to move on. Item 8(C), Regional Council 36 charter renewal.

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MR. CLARK: Just a point of information, there are some 39 other things under that same tab that include work on 40 restructuring the Federal Subsistence Board, these are just 41 updates. And a policy on requests for reconsideration. 42 some information on the consent agenda which the Federal 43 Subsistence Board will be using at the next Board meeting. 44 Does the Council want any information about any of those items?

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46 CHAIRMAN GARZA: I would ask the Council to read that 47 portion of the packet. If we have time we'll come back to it.

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49 MR. CLARK: Sounds good. The Regional Council charters 50 are up for renewal every two years. The Council looked at the

Southeast Charter previously and made some recommendations and 2 those were put into the new charter which is under Tab V in your book. Essentially the change is on the last page by the 4 addition of the word, unexcused, after removal of members. So it now reads; if a Council member appointed under Paragraph 9 6 misses two unexcused consecutive regularly scheduled meetings, the Chair of the Federal Subsistence Board recommend that the 8 Secretary of the Interior with the concurrence of the Secretary 9 of Agriculture remove that individual.

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It also has some wording stricken which is in the 12 paragraph above that under the heading, Chair. That the 13 Council members shall elect the Chair for a one year term, that 14 part was stricken because it's no longer necessary.

15 16

And now if the Council wants to adopt the agenda -- I 17 mean the charter.

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CHAIRMAN GARZA: Okay. This was also something that we 20 discussed at length at the Yakutat meeting. And I think it 21 was, if I remember correctly, the intent of this Council to add 22 that if a Council member misses two unexcused consecutive 23 regularly scheduled meetings, the Chair of the Federal 24 Subsistence Board recommend that the Secretary of the Interior 25 with concurrence of the Secretary of Agriculture remove that 26 individual. Is that still the wish of this Council, since it 27 is the only substantive change to this document?

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MR. THOMAS: Why not just shoot them?

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CHAIRMAN GARZA: Okay.

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MS. PHILLIPS: Move to adopt the charter as amended.

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MS. McCONNELL: Second.

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CHAIRMAN GARZA: It's been moved and seconded.

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MR. GABRIEL: Question.

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CHAIRMAN GARZA: Question has been called. All in 42 favor signify by saying aye.

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IN UNISON: Aye.

45 46

CHAIRMAN GARZA: Opposed.

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(No opposing responses)

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MR. CLARK: Madame Chairman, just so the Council is

00278 clear on this, that actually it's signed by the Secretary and it's just to be okayed from the Council. CHAIRMAN GARZA: Right. We have no objection. Annual 5 report, 1997 review. There was a subcommittee that met last 6 night. Is there someone who will report on that meeting? Mim. 7 8 MS. McCONNELL: Okay. This is very draft form. We 9 basically just listed items that would be written up so it 10 shouldn't take too long. One would be, comments on the 11 Proposed Rule using comments that have been expressed here this 12 afternoon. Including the need for solicitor's opinion on how 13 the issue can deal with issues raised by the rule and other 14 issues. The need to follow-up on the 15 letter supporting the tribal appeal or TLMP, the Tongass Land 16 Management Plant. That we need to reiterate points made in the 17 letter and to stress their importance and the need to seriously 18 consider the appeal. Also to stress that the plan had an 19 assumption of protection of led-to's and other protected areas 20 and that the.... 21 22 CHAIRMAN GARZA: Could I ask you to stop for a second? 23 MS. McCONNELL: Yes. 24 25 CHAIRMAN GARZA: Lonnie, you told me you had to leave 26 at 3:00, is that still the case, and if so, is there anything 27 you wish to say before you sneak off on us? 28 29 MR. ANDERSON: Can you hear me? 30 31 CHAIRMAN GARZA: Yes, we can. 32 33 MR. ANDERSON: I will be back in about 15 minutes. 34 35 CHAIRMAN GARZA: Okay. So someone here knows how to 36 reconnect him in 15 minutes or what? 37 38 MR. ANDERSON: I'll just leave it on mute and we're in 39 business. 40 41 CHAIRMAN GARZA: Okay. So when you come back you'll 42 just holler and let us know you're back? 43 MR. ANDERSON: Yes. 44 45 46 CHAIRMAN GARZA: Okay, thanks Lonnie. 47 48 MR. THOMAS: I'm on mute, too. 49 50 CHAIRMAN GARZA: Good. Okay, Mim, sorry.

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MS. McCONNELL: That's okay. So anyway, dealing with 2 the map up there, the lands that have been selected and not 3 conveyed yet. With that issue that we talked about a little 4 earlier today. Another issue is identification of subsistence 5 needs by community. And then a collaborative Federal/State 6 community reporting system of local harvest. And developing a 7 strategy for the Regional Council that would do the following, 8 and there's a number of items under this. So keep in mind that 9 these are all dealing with developing a strategy for this 10 Council. One would be to clarify the Council's jurisdiction, 11 and that kind of relates to having a solicitor helping us with 12 issues. Allowing the Council identify and meet needs of 13 people. To develop a vision for future the Council and the 14 people it represents. Identifies alternatives to status quo 15 practices that may be detrimental to the region. Promotes 16 working at the ecosystem level with agencies and communities. 17 Includes involvement in the implementation Tongass Land 18 Management Plan including working with the planning team. 19 then it is recommended that the Council hold a retreat during 20 the second week of April, 1998 to develop the above mentioned 21 strategies. Other participants may include the Forest Service, 22 Staff, a Federal Subsistence Board member and Staff member, the 23 Tongass Plan Implementation Team or TPIT, and any other people 24 that are -- that would be good to have there. And this would 25 be maybe a one or two day gathering, that's something we can 26 discuss. But this came up last night as we were talking. 27

Then another -- the annual report would include the 29 following positive reports, good things that have happened 30 since the last report. That progress has been made in 31 information gathering, for example, the Forest Service and 32 ADF&G collaborative effort for Unit 2. And then also the TRUCS 33 update that's being planned, the TRUCS study. Also involvement 34 of Council in development of the Tongass Land Management Plan 35 and other planning processes. Carol Jorgenson appointment as 36 Deputy and I couldn't remember what her.....

MR. CLARK: Forest Supervisor.

MS. McCONNELL:Forest Supervisor, okay. And then 41 the Information Assessment Team Product that Fred can fill us 42 in on, something he's been involved in that's in draft form 43 right now. And then also added on here is the testimony from 44 KIC that we heard today.

46 So that's what I have for going into the annual report. 47 Oh, and then I guess also the -- adding some -- well, that was 48 under the Proposed Rule, nevermind, so that's what I've got for 49 now. 50

CHAIRMAN GARZA: So what is the process of turning that into the annual report?

MS. McCONNELL: I think what we did last year is

5 working with Fred and coming up with a draft that gets sent 7

6 around to folks and we may go ahead, if the Council agrees on this idea of a retreat, then it could be finalized during that 8 process of the retreat. It might be a good place to finalize 9 our annual report. If that doesn't happen, then we can just do 10 like we did last year.

11 12

CHAIRMAN GARZA: Fred, do you know if there are funds 13 to have a special meeting?

14 15

MR. CLARK: I do not know, but we can certainly look 16 into it. I think that the idea is a very good one. And that 17 there will be a lot of support on the part of both the Federal 18 Subsistence Board Staff with the Fish and Wildlife Service and 19 with the Forest Service leadership.

CHAIRMAN GARZA: So the recommendation would be that a 21 draft annual report be developed for review by the Council at a 22 special retreat the second week of April in Sitka?

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Juneau. MS. McCONNELL:

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CHAIRMAN GARZA: There's herring eggs in Sitka.

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MR. VALE: Hey, Sitka's moving up on the list.

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MR. CLARK: I should probably point out that if it's 31 going to be a retreat, unless we want to do all the public 32 notification and all that sort of stuff beforehand, that we 33 would not -- the Council would not be in a decision-making mode 34 during that time. So anything that required a Council based 35 decision wouldn't be done at that point.

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CHAIRMAN GARZA: John.

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MR. VALE: With regard to the Proposed Rule -- or I 40 mean with our annual report, you know, we had a committee that 41 we formed of about five people, and you know we could complete 42 that annual report in the meantime and you know, if we don't 43 meet then we can send a draft out and finalize it like we did 44 before. Or if we do have this retreat we can finish that at 45 that time and this could be our final action or final authority 46 to move on that at this time. And with the regards to the 47 appeals from the five tribes, I've got a copy of those appeals 48 and they're stacked up on the corner of the table here. I know 49 some of you have read that because they're from your

50 communities, but for those of you that haven't or want a copy I

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encourage you to pick one up and read it, it's excellent reading. It says everything that I would have ever wanted to say about the Tongass Land Management, and it's an excellent 4 critique of the process and of the problems in it and I 5 encourage you all to read it. It's really good reading. the letter that we sent out is a good letter. It does hit the points there, but I think it's important to address it further in the annual report.

And besides that, the list of things that Mim went 11 through here, we were just kind of brainstorming on and the 12 conclusion we came to was that it would be good at one point 13 for us, as a Council, to get together and do the same kind of 14 brainstorming where we're not pressed by resolving the issues, 15 and we thought maybe we could make some progress as a group if 16 that were to happen. So I'd encourage everyone to participate 17 in that. That's all I have, thanks.

> Gabriel, and then John. CHAIRMAN GARZA:

MR. GABRIEL: I agree with the procedure as laid out. 22 What I would request for those that are going to be involved in 23 the annual report, consideration, is that map on the wall that 24 was brought up in terms of selected lands in the Tongass but 25 not conveyed, that that has a lot of different information on 26 it and some misinformation on it, so that I would caution the 27 writers of that to -- or I would recommend that they not 28 address it unless they have all the information, I quess is a 29 better way to put it, rather than not wasting their time. 30 Because certainly it's a learning experience. I've looked 31 through the map of Southeast Alaska and recognize all the 32 inaccuracies in mapping maps and that has a lot on it. So I 33 would highly recommend that they exclude that from the annual 34 report unless somebody's willing to spend a heck of a lot of 35 time, and I've looked at it for at least a couple of years.

CHAIRMAN GARZA: Okay. John Feller and then Mim.

MR. FELLER: Thank you, Madame Chairman. I met a 40 little bit with them last night on that annual report. And one 41 thing I liked about this booklet here is some of the updating 42 on c&t. For instance, this one on Unit 1(B), I'll just read 43 the part that I liked. Historically the Stikine River area was 44 a traditional use area for the Wrangell or Stikine Tlingits, 45 use by other Tlingits or by any other group was by permission 46 of the Wrangell Tlingits. So I think that's one....

MR. GEORGE: To include in the annual report?

MR. FELLER: Yeah, sure.

00282 CHAIRMAN GARZA: So you'll include that in the annual report? 3 4 MR. VALE: Sure. 5 6 CHAIRMAN GARZA: Okay. So is it the intent of the 7 Council to support the recommendations that we request a 8 special retreat for the second week in April in Juneau or Sitka 9 to review the annual report. 10 11 MR. VALE: I would so moved. 12 13 CHAIRMAN GARZA: Okay. Moved. 14 15 MS. McCONNELL: Second. 16 17 CHAIRMAN GARZA: Seconded. 18 19 MR. GEORGE: Ouestion. 20 21 CHAIRMAN GARZA: Question. All in favor signify by 22 saying aye. 23 24 IN UNISON: Aye. 25 26 CHAIRMAN GARZA: Opposed. 27 28 (No opposing responses) 29 30 CHAIRMAN GARZA: Rachel. 31 32 MS. MASON: Madame Chair, Mr. Feller, bringing this up 33 about the c&t brought to mind that I think that a retreat would 34 be a really good opportunity for this Council to discuss a 35 strategy for pursuing c&t throughout Southeast Alaska and we 36 could consider, as a whole, all the c&t's that might come 37 before us and so it -- I think in addition to the annual 38 report, we should also work on that. 39 40 CHAIRMAN GARZA: In terms of finances I understand if 41 it has to be held in Juneau, but if not, I will do my best to 42 offer you herring eggs if you meet in Sitka. Okay. So we will 43 keep rolling along here. We have one member in the public who 44 has waited very patiently, is that you Mr. Erik Hummel. 45

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48 CHAIRMAN GARZA: Okay, you've come back. I'd like to
49 give him the opportunity to testify now rather than waiting to
50 4:45 when we're all trying to jump out of here.

MR. HUMMEL: Yes.

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MR. HUMMEL: Thank you very much. I appreciate the opportunity. I realize you guys have been here a long time. My name is Erik Hummel, I work on a community health information project for Tongass Conservation Society. And one 5 of my jobs is to sort of keep track of, for the sake of the 6 community and to involve the community -- is to keep track of 7 the Ketchikan Pulp Company cleanup and how it effects our 8 community. With the closure of the KPC mill they've begun a 9 cleanup project that's supposed to fill the obligation of 10 restoring damage to the environment caused by its operations 11 there for in Ward Cove for the last 43 years. Under orders 12 from the EPA and the DEC, the major objective of this cleanup 13 is to protect the community from dangerous chemicals that 14 remain in the soils, and sediment, ground water and biota. 15 part of its Ward Cove sediment remediation project, KPC 16 submitted to EPA a thing called a baseline human health risk 17 assessment. That risk assessment modeled the transport of 18 chemicals from sediment into the marine ecosystem and 19 ultimately to human receptors. Those receptors the most 20 sensitive one is considered to be the subsistence fishing 21 person.

In the case of dioxane which is one of the major health 24 concerns in this cleanup, the result of KPC's model showed that 25 there's an increased risk of developing cancer for the 26 subsistence user of one in 7,800. That's not an insignificant 27 risk. DEC, for better or worse, has set the target risk for 28 cleanups to be one in 100,000. So it's about 13 times the 29 level that's considered sort of acceptable by some people.

KPC argued that this sampling of actual tissue more 32 accurately describes the risk to the subsistence fisherman but 33 the problem is that KPC has failed to conduct any sampling. 34 Instead it used data from studies collected on mussels 35 suspended in pulp mill affluent, a situation that no longer 36 continues to exist and doesn't deal with the sediment in the 37 bottom of the cove. And one study from DEC that includes six 38 salmon samples, two crab samples and one rock fish conducted 39 back in 1990. From a scientific standpoint, the affluent tests 40 are completely irrelevant. And from a statistical standpoint 41 the DEC test just are meaningless of setting any upper bound 42 for what the contamination might be in fish. One point is that 43 tissue samples collected near APC in Sitka showed the levels of 44 dioxane were much more consistent with the modeled numbers that 45 KPC came up with.

So -- and then another problem is that cancer is really 48 not considered to be the most sensitive measure of health 49 effects of dioxane, indeed, it's considered to be really an 50 indirect effect of dioxane's interference with the andraprin

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system, the hormone system.

This may or may not be particularly significant to you, 4 but it's one piece of many that shows that in this process, at 5 least, the cleanup has made every attempt to avoid collecting 6 information which might indicate that there is a problem, and 7 unfortunately if there is a problem it will, without a doubt, 8 be a most serious for the subsistence users. So my reason for 9 being here today and making just this short presentation is 10 that to alert you to the fact that the mathematical models show 11 a serious problem of contamination. That the models have been 12 dismissed on the basis of inadequate scientific data. And that 13 now is really the only time when anyone can request data be 14 collected in the form of tissue samples of fish, shellfish and 15 other subsistence foods, at least, within the context of the 16 Ward Cove Sediment Remediation Project and I don't see any 17 other vehicle for getting that information. And so I'm urging 18 you to contact Karen Keelee who is the project manager for 19 this, she's with USEPA Region 10 in Seattle to request a 20 thorough and scientific sampling program be the basis of any 21 risk assessment that's used to guide cleanup efforts. 22

And that's what I have to say, thank you.

CHAIRMAN GARZA: And in your request to testify you did 26 say you had written materials?

MR. HUMMEL: I have -- unfortunately what I'm calling 29 attention to is a lack of information not information. I do 30 have the pages from the report which show the risk that they 31 modeled. And sort of their explanation for why we don't have 32 to consider that, so I have six pages out of that. 33 provide that to you as well as the things that I said.

> CHAIRMAN GARZA: And have you worked with KIC?

MR. HUMMEL: I have been talking with KIC about the 38 issue and one of the members of KIC is involved in the group 39 here looking at the technical aspects of the cleanup.

Will they be writing a similar letter CHAIRMAN GARZA: 42 requesting that testing.

MR. HUMMEL: I don't know, I can't speak for KIC.

46 CHAIRMAN GARZA: Okay. I quess because it's getting 47 near the end of the day it would be nice if we had a letter 48 that we could follow that letter.

MR. HUMMEL: I can provide you with this.....

00285 1 MS. McCONNELL: A letter.... 2 3 4 5 6 MR. HUMMEL: Absolutely. MS. McCONNELL: That would help. 7 MR. HUMMEL: At your next meeting? 8 9 MS. McCONNELL: It could get done before then. Ιt 10 could go to, probably, Fred. 11 12 MR. HUMMEL: Okay, you bet. 13 14 CHAIRMAN GARZA: So it is the intent of the Council to 15 support Tongass Conservation Society's request to ensure that 16 there is thorough and scientific sampling of the cleanup area 17 for KPC. 18 19 MR. HUMMEL: Particularly tissue samples of subsistence 20 -- of fish -- of fish and shellfish, that's what we're 21 interested in. 22 23 Is that our intent? CHAIRMAN GARZA: 24 25 MR. THOMAS: And publish their findings. 26 27 CHAIRMAN GARZA: And publish their findings. 28 29 MR. HUMMEL: Absolutely, you bet. 30 31 CHAIRMAN GARZA: Okay. Hearing no objection, we will 32 get a draft letter from you, Fred will get it out -- now, we're 33 giving you more work, in Yakutat we didn't give you much. 34 35 MR. THOMAS: That was my intent. 36 37 CHAIRMAN GARZA: Hearing no objection. So it is my 38 understanding that we're done with public comment unless 39 anybody else intended to speak from the public perspective. 40 Regional Council membership nomination process update, Item 41 8(E), that is in our packet, back in W. 42 43 MR. CLARK: That's right. 44 45 CHAIRMAN GARZA: For Region Southeast, there are five 46 seats that are up; John Feller, Mary Rudolph, Patricia 47 Phillips, Mim McConnell, and Lonnie Anderson. How do you wish 48 to update us on this process, Fred? 49 50 MR. CLARK: Essentially just to let you all know

exactly what you said, that those folks, their seats are up, if they want to reapply they need to get it in within the next couple of days if they hadn't done so already. Applications 4 must be postmarked by March 13th, 1998. And there have been a lot of, I guess, a lot of dialogue among Staff and Board 6 members and stuff on how to do the evaluation process for people who are nominated as members. And that's just a 8 continuing thing and it's going to continue to evolve probably 9 as long as we have the Council membership process. But I don't 10 think I need to go into any great detail about all that. 11 CHAIRMAN GARZA: Well, I guess I would like to comment

12 that I certainly was interviewed when I was up for 13 reconsideration again. And although, I could be snotty about 14 it and say it was redundant, I appreciated the fact that there 15 was an effort to ensure that I was a subsistence person and 16 that I represented subsistence interests, and so I think that 17 that ongoing process is a good process.

18 19

MR. CLARK: Madame Chairman, Patti just pointed out an 20 inconsistency here which I think is good to be aware of.

21 22

MS. McCONNELL: Yeah, I noticed that.

23 24

MR. CLARK: That on one sheet it says that the 25 applications are due by the 20th and one says by the 13th.

26 27

CHAIRMAN GARZA: Right. And so if you could pass it on 28 that we may have to follow the 20th because I've seen that 20th 29 deadline and that may actually be what's on the radio.

30 31

MR. CLARK: It says the 20th in several parts, so it's 32 a democratic document so the majority wins.

33

34 CHAIRMAN GARZA: Okay, April 20th. So you can postpone 35 getting your fax over there for another week. Okay.

36 37

MR. VALE: Dolly, I don't know if Lonnie's back, but if 38 he's not, I'd like to be sure to let him know that his term's 39 expired. Can you do that?

40 41

MR. CLARK: I've talked to Lonnie about it.

42 43

MR. VALE: Okay.

44

45 CHAIRMAN GARZA: Okay, that's the end of old business. 46 I'd like to move on to new business. We have three items under 47 new business and then we have the location and date for the 48 next meeting, comments. Do we wish to take another quick break 49 or are we on a roll. I had enough caffeine and candy that I 50 could sit here but we may need to break.

00287 1 MR. THOMAS: Salena, wants to take a break, yes. 2 3 REPORTER: Yes.

> CHAIRMAN GARZA: Okay, five minute break.

(Off record)

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(On record)

11 CHAIRMAN GARZA: Agency reports, in parenthesis, brief 12 summary. But we will give Mr. Summers all the time he needs 13 since he has been so patient as to wait as long as he has to 14 make his presentation. He will be followed by John, who will 15 bring up his item which we have down as Item 9(D), so the two 16 will be combined. Clarence. 17

MR. SUMMERS: Madame Chairman, Council members, 19 Clarence Summers, National Park Service. I'll try to make this 20 short. I have two items and John Vale will assist me since 21 he's the Chairman for the Wrangell-St. Elias Subsistence 22 Resource Commission.

23 24 Item number one, is the Wrangell-St. Elias Subsistence 25 Plan, you should have a copy. I think our Staff sent copies to 26 the Regional Councils for the Southeast region and to the 27 Southcentral region and to Eastern Interior. There's a 28 requirement in Section 808 of ANILCA that the Subsistence 29 Resource Commissions will have consultation with the effected 30 Regional Councils within the region, and you happen to be one. 31 The short of it is is this plan contains information on 32 subsistence fishing and hunting and gathering -- it's hunting, 33 trapping and gathering in Wrangell-St. Elias National Park. 34 It's an attempt to better document the work of the Subsistence 35 Resource Commission. There are seven Subsistence Resource 36 Commissions currently operating in the State of Alaska under 37 the guidance of the National Park Service, and Wrangell-38 St.Elias happens to be the first Commission that's prepared a 39 report such as this. And it's currently available for public 40 review and comment. And I think there was a cover letter in 41 your booklet. I think there's mention of several deadlines. 42 Comments are due, I think March 21st, now, that's a soft 43 deadline, by the way, I just want to make that clear. 44 this letter also mentions that the Subsistence Resource 45 Commission will meet in Tanacross in March -- it says the 24th 46 and 25th to review comments and that meeting was rescheduled, 47 it's now April 7th and 8th. And so like I said the deadlines 48 are soft, this is a living document. This is the first call 49 for comments, it's still in draft. And so if you want to, at 50 your next meeting, to officially submit something, you know,

1 feel free to do so. In the meantime, if you want to submit 2 individual comments to the National Park Service, please do so, 3 and we'll take them into consideration. There is an address, I 4 think, on Page 2 of the first section. The Superintendent of 5 the Park, John Jarvis is the Commission -- well, the charter 6 states that the Commission reports to the Park Superintendent, 7 that's John Jarvis, his office is in Copper Center.

And I'll stop with that. I'm not sure if you've had 9 time to review this, but if you have any questions on this 10 plan....

11 12

CHAIRMAN GARZA: In terms of process, Clarence, when 13 you stated in the letter that the comment period of March 21st 14 was extended to April 7th and 8th, did that also change the 15 meeting in Tanacross or is that still the 24th and 25th?

16 17

MR. SUMMERS: Let me try to answer your question. 18 letter states that -- identifies March 21st is the due date for 19 comments, and when this letter was prepared, I think it was 20 January 7th, the plan was to collect the comments and at that 21 meeting review the comments while the Commission was in 22 session. I guess that was the original plan. But because of a 23 delay in getting this out to the public and other effected 24 parties, like I said, the thought is now that this not be a 25 hard and fast deadline. I'll refer to it as one that's no 26 longer in effect. The plan will be to gather -- I think to 27 date there's several comments, there are comments from some of 28 the other Regional Councils, at the April meeting we'll review 29 comments and then try to incorporate the comments into the plan 30 if appropriate. And then like I said, this is a living 31 document and so this isn't the final. I think the guidelines 32 are to, at some point prepare a final and if there's a major 33 revision involve the public, but we haven't decided on that 34 date as of yet. So hopefully that's a little further down the 35 road. But the idea is to bring this to the attention of the 36 effected Regional Councils and local advisory committees and to 37 the State of Alaska.

38 39

CHAIRMAN GARZA: Okay, John.

40 41

Just following up a little bit on the plan MR. VALE: 42 here for your own information. When you look at the categories 43 in here you'll see different colored sheets. And the yellow 44 sheets are the existing status of the plan.

45 46

CHAIRMAN GARZA: Okay.

47

48 MR. VALE: And the orange sheets are proposed actions 49 that haven't been finalized that are pending.

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9 10

11 12 Page 2 -- actually two pages in and I think there's a listing

13 and it states that the yellow page is a description of the 14 issue, and it's an issue -- if it was an issue before the 15 Commission, and the peach color/salmon color page identifies 16 the proposed action -- okay, let me do it this way. The yellow 17 sheet identifies the issue. It explains what the NPS policy is

30 31

CHAIRMAN GARZA: Okay.

to help me out on that one.

CHAIRMAN GARZA: And the green.

MR. VALE: That's why they're color-coded. sure about the green and the purple, Clarence, you might have

18 on the subject. An example would be this first section lists 19 eligibility, and there's an attempt here to describe 20 eligibility in Wrangell-St. Elias. In a nutshell, there are 18 21 resident zone communities and there's a permit system that the 22 superintendent manages. So there are two ways to acquire 23 eligibility in a Park. And in this case, Wrangell-St.Elias 24 National Park, live in one of the resident zones or obtain a

25 permit from the superintendent. And the authorities are listed 26 below, as you can see, the 30 CFR contains definitions for this 27 eligibility program. And so the yellow sheets throughout the

28 booklet give the review or a snapshot of the Park Service's 29 eligibility program.

MR. VALE: And are waiting to work through the process.

MR. SUMMERS: Turn into the document and I believe it's

The salmon colored sheet if you turn the page, if 32 you're in this first section, it states a proposed action by

33 the Subsistence Resource Commission. And I believe in this 34 first section on Page 2 in the eligibility section, it states 35 that the Commission wants to add resident zone communities. 36 Like I said there are 18 communities currently identified or

37 designated as communities where the residents are authorized to 38 engage in subsistence in the Park. So this proposed action,

39 the salmon colored proposed action is a Commission 40 recommendation to add Dot Lake, Tetlin, Northway and Tanacross

41 to the Wrangell-St. Elias subsistence resident zone community

42 program. And so this page gives you some background on that 43 recommendation. It gives you the current status, so it's an

44 executive briefing, if you want to call it that, similar to 45 your booklet that you use, I think, in the proposals, there's

46 an executive summary. This is an attempt to summarize the 47 issue, provide the reviewer with some background and give the 48 current status. And as an example the current status -- the

49 Park Service has drafted a proposed rule to do just that, add

50 these communities and it's currently under review. As a

matter-of-fact we're going to meet in Tanacross and continue the discussion. And so that gives you an example of what the salmon color represents.

5

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I believe the lavender pages are issues that have been 6 resolved, SRC completed actions. They give you an example of one in here dealing with aircraft access. But if it's a lavender or purple color, it's something that the Commission 9 proposed and either they dropped the issue or whatever they 10 recommended came to pass and it's now in regulation and on the 11 books.

12 13

And if it's a green colored page, that means the 14 National Park Service proposed an action. And a similar 15 scenario, you got the issue background, current status and the 16 authority and there's a summary here. And so that, I think 17 takes care of the sections that are color-coded. And if you 18 have any questions, I'll take them at this time.

19 20

CHAIRMAN GARZA: I just looked through it and I didn't 21 see a map.

22 23

MR. SUMMERS: A map of the Park. That's a good 24 recommendation. And I can only state that this is an attempt 25 to provide some background on the issue.

26 27

MR. THOMAS: I'm listening to you Clarence.

28 29

MR. SUMMERS: We have a photograph on the front, I'm 30 sure there's more photographs to be added later. You're 31 correct, there are no maps here. I can provide you with a Park 32 brochure. I apologize that they didn't include a Park map.

33 34

MR. VALE: We better get one in there.

35 36

MR. SUMMERS: Right, we can do that.

37 38

CHAIRMAN GARZA: We're not as all familiar with all of 39 the communities involved.

40 41

MS. McCONNELL: But this is a very nice job.

42 43

MR. THOMAS: Oh, man it's super.

44

45 MR. SUMMERS: The other sections in the back, just 46 quickly, I think there's a copy of a proposed rule, and the 47 time line so you can get a feel for what's being proposed. 48 There's a c&t section that shows the customary and traditional 49 use determinations that are in Federal regulation in Subpart C 50 for the species. For example, here's a page in it for c&t

determinations in Unit 12. It lists the existing c&t determinations. The plan is to keep this thing current. And so if and when the Board acts on a proposal or a regulation that effects c&t we'll revise this page as appropriate. And normally there's a copy of ANILCA and some other NPS regs. And like I said, this is the first cut from the printer and it happens to have a glossy photo and it happens to be mine on the cover. But the plan is to include maps and other photographs for each section to make it more user friendly.

10 11

MR. VALE: For years on the Commission we were dealing 12 with -- we didn't have this and we were dealing with one issue 13 or another and you know I think we had some trouble maintaining 14 some consistency and this was an effort to help keep us 15 informed and focused and now we have it. It's certainly 16 welcome.

17 18

18 CHAIRMAN GARZA: John, Herman just slipped a note over 19 to me that this area is really the concern of Yakutat much more 20 than the rest of Southeast, so I guess, we would yield to you 21 if you have comments concerning it, that you would let us know 22 so that we could support your concerns or your recommendations.

23 24

MR. VALE: We'll do that.

25 26

CHAIRMAN GARZA: Okay.

27 28

MR. VALE: And I guess I'll just go ahead and move 29 along. I have two items I want to relate to the Council here. 30 One, the folks in Yakutat have asked myself on behalf of the 31 folks in Yakutat have asked the Park Service to amend their 32 restrictions on the use of ATVs in the Park.

33

34 Presently, the uses are restricted to roads and 35 existing trails. And for our -- for the section of Park near 36 Yakutat there are no roads or existing trails so the uses of 37 ATVs are pretty much not allowed. They do allow below mean 38 high tide because the Park only goes to high tide, so there's 39 some ability to use them but it's not enough and we're 40 attempting at this time to get the Park Service to modify that 41 restriction and what we've suggested is that it read beaches, 42 roads and existing trails because the beaches are our roads 43 there. And they're not subject to the types of damage like 44 marsh and terrain and everything, and they're what we have 45 always used. And there is a long history of not necessarily 46 ATVs like we see today, the Hondas, but Jeeps were a commonly 47 used piece of equipment for those subsistence and commercial 48 activities. And so right now the Park Service is attempting to 49 document that historical use so that we can perhaps get these 50 regulations liberalized.

And the second item I had was a handout I passed to you. This is an action item, if I can find it, here it is.

What it is is at our last meeting we proposed a residency requirement to -- in order to participate in the Park to take subsistence. And there's some concern that people were -- right now there really isn't a residency requirement and there's concern that people were moving into the communities saying they're a resident, hunting in the Park and then leave. And the Commission felt that there should be a minimum of one year residency before a person can establish, you know, their uses in the Park. And so this is a copy of our -- I've handed out a copy of the proposed recommendation and I hope you've had a chance to read it, it's fairly short.

CHAIRMAN GARZA: Show me what it looks like again.

17 MR. VALE: Right here.

CHAIRMAN GARZA: I'm having a hard time finding it.

MR. VALE: I handed it out just a few minutes ago while 22 we were at the break, I left it right in front of everyone.

CHAIRMAN GARZA: Oh, I see, okay.

MR. VALE: And if you want to take a minute to read it, 27 I'll intend to offer a motion with regards to this.

CHAIRMAN GARZA: Okay. Can you offer the motion now?

31 MR. VALE: Okay. I would move that our Council support 32 this proposed recommendation to require a one year residency in 33 order to take subsistence resources.

MS. McCONNELL: Second.

37 CHAIRMAN GARZA: It's been moved and seconded to 38 support the proposed recommendation that a minimum residency 39 requirement of one year be established for individuals in 40 resident zone communities and this is in regard to the 41 Wrangell-St. Elias National Park area. So it is specific to 42 that area. If we voted in favor of this motion, then this 43 intent will go to the SRC, who are meeting in Copper Center 44 this spring?

MR. VALE: Yeah, in about two weeks, the 7th and 8th, I 47 believe are their dates for our next meeting. And once the 48 Commission receives these comments as well as from the Regional 49 Councils we'll take final action on it and then our 50 recommendation will go to the Secretary of the Interior and the

Secretary will then, you know, take action to sign it or kick it back to us or some other action. If he does sign off on it then that will become a requirement for the Park.

5

7

CHAIRMAN GARZA: I guess we could have some 6 deliberation on residency requirements and legalities and stuff, but I guess I would like to avoid that and just for us 8 to vote on our intent of whether or not we're supportive and let someone else deal with the legal issue of it. I certainly 10 would speak in favor of the motion.

11 12

MS. McCONNELL: Ouestion.

13 14

CHAIRMAN GARZA: Question has been called. All in 15 favor of the motion say aye.

16 17

IN UNISON: Aye.

18 19

CHAIRMAN GARZA: Opposed.

20 21

(No opposing responses)

22 23

CHAIRMAN GARZA: Okay. So we do recommend a minimum 24 residency requirement of one year for Wrangell-St. Elias.

25 26

MR. VALE: And as a follow-up on that, I guess we'd 27 appreciate a short letter, I think one paragraph would probably 28 be enough expressing our position on this.

29 30

CHAIRMAN GARZA: Okay, Fred, will you do that?

31 32

With help from John Vale, certainly.

33 34

MR. VALE: Sure.

35 36

CHAIRMAN GARZA: Okay.

37 38

MR. VALE: And so thank you.

39

40 CHAIRMAN GARZA: So in terms of the deadline for 41 reviewing this document, Fred, will you get a one-pager off to 42 us as Council members that we could look at or can Clarence 43 expect to get anything from this Council?

44 45

MR. CLARK: The way I would see the process working is 46 John Vale put something together and I'll put it on Council 47 letterhead and ship it out for everybody to look at.

48

49 CHAIRMAN GARZA: And are you current enough that you 50 feel you can do that without being strung out?

MR. VALE: I guess, you know, having been involved in 2 the creation of this, I don't have any comments for changes. 3 The general idea here is really just to review it and if 4 there's something that you don't understand or that you feel 5 maybe could be improved on, any of you see something like that, 6 please let me know. And a map is a good one; there's one right 7 there and I like that one. But by and large I'm real happy with the way this document is put together.

And also it's -- even though there is a deadline here, 11 it's not a, I believe, a hard and fast deadline. This thing is 12 going to be changing continuously as time goes on. So anytime 13 there's a comment or concern about this document, you know, no 14 reason not to hesitate to forward it.

15 16

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CHAIRMAN GARZA: Well, perhaps you could draft a 17 letter, it doesn't have to be long that says that we don't 18 object to the work that has been done. We appreciate the Park 19 Service for embarking on this great effort. I think it's taken 20 years to get into this process and it's good to hear that there 21 are seven regional subsistence commissions that are working on 22 different issues. And I'm glad we're sort of ahead of them 23 because I think there are a number of issues in our regions, at 24 least, in your area that need to be dealt with. And so even if 25 it's a general letter of support, I think that would be good to 26 get it out there.

27 28

MR. VALE: And I guess, lastly, just for your own 29 information, the Commission is much like the Regional Council 30 only it just deals with the Park. And for a recommendation to 31 be rejected, it's the same type of criteria that a Regional 32 Council recommendation can be rejected at, you know, 33 substantial evidence or contrary to subsistence needs. 34 we're very much like a Council only we just deal with the Park.

35 36

CHAIRMAN GARZA: I just don't think that anybody else 37 could just be like us, John. I think we're unique in all 38 senses. Okay, so is that Clarence?

39 40

MR. SUMMERS: That's it.

41

42 CHAIRMAN GARZA: Okay, thank you, very much for waiting 43 so patiently for these last two days. 44

45

MR. SUMMERS: Thank you.

46

47 CHAIRMAN GARZA: Thank you for the report. And thank 48 you, John, for your work on the Commission.

49 50

MR. VALE: Okay.

CHAIRMAN GARZA: Next under 9(A)(2), Fish and Wildlife 2 Service Fish Service, Migratory Bird Treaty Act. Fred Clark 3 handed out to us a synopsis of it. The lady who was going to 4 present on it flew away. Fred. 5 MR. CLARK: Madame Chairman, thank you very much. 7 wanted to sit up here so I could feel like a real Staff person 8 for a change. This is what I distributed a little bit ago. 9 This is the epitome of passing the ball. Mimi was here, then 10 she had to leave so she gave it to Bill Knauer. Bill Knauer 11 was here and he had to leave so he gave it to me. So I'll 12 leave now. 13 14 My question is, do you really want me to go over this 15 now or do you want to just have it to read? 16 17 CHAIRMAN GARZA: I think we can just have it to read. 18 19 MR. VALE: Yes. 20 21 MR. THOMAS: Oh, no. 22 23 MR. CLARK: It doesn't impact Southeast very much. 24 25 That's your analysis? CHAIRMAN GARZA: 26 27 MR. CLARK: And it's going to take about four years 28 before the regulations come into place. 29 30 CHAIRMAN GARZA: Okay. So Fred's analysis is that it 31 doesn't impact us very much and we've got four years to think 32 about it so we'll leave it at that. 33 34 MR. THOMAS: I'll look at it in four years. 35 36 CHAIRMAN GARZA: Okay. 37 38 MR. CLARK: Very good. 39 40 I would make a brief comment. MR. VALE: 41 42 CHAIRMAN GARZA: Wait, wait, Fred sit back down.

43

44 MR. VALE: Well, the comment is I should have mentioned 45 that this was the hunting -- we put in a hunting recommendation 46 last year from the Commission asking to -- there was no 47 waterfowl hunting on the Park. The Park's don't have waterfowl 48 hunting because they're not part of ANILCA, the Migratory Bird 49 Act, just like Marine Mammal Act is not part of ANILCA. 50 there hasn't been any waterfowl hunting on the Park. So we put

in a recommendation asking for that and it turned out that it required, you know, it was a Treaty Act and it required a long process in order to get amendments to that Treaty to allow for that to happen. We worked on it for several years, that process did take place and what this means is it is important, I believe, to Southeast residents, because what -- things like harvesting sea gull eggs, tern eggs, they're considered migratory birds, those were not allowed legally in the past and these changes will make that legal. So it is good for subsistence people and it also allows for waterfowl hunting in the Parks. So I just wanted to update you on that.

MR. THOMAS: When were they not legal?

MR. VALE: It never has been legal.

CHAIRMAN GARZA: Ongoing.

19 MR. THOMAS: Oh, I ought to think about developing a 20 new taste, I guess.

MR. VALE: The Fish and Wildlife Service has basically 23 turned their head the other way on this one. And so now the 24 process is coming about it will become legal.

MR. CLARK: And the only other thing I would like to 27 add if I may, Madame Chairman, is that there will be separate 28 regulatory bodies setup to handle the -- there will be the 29 possibility to change regulations as they're developed and that 30 changing will go through a different body than the Regional 31 Advisory Council. So this body won't be handling this piece of 32 legislation and the Treaty regulations.

34 CHAIRMAN GARZA: I know that RuralCap has been very 35 involved with this process and I trust that they will ensure 36 that the subsistence needs are met as best as they can. But 37 Gabriel or John, did one of you have your hand up or have you 38 long forgotten what you were going to say?

MR. GEORGE: We forgot.

CHAIRMAN GARZA: Okay. Thank you, Mr. Clark.

MR. CLARK: You're very welcome.

CHAIRMAN GARZA: Okay. Are there other agency reports? 47 Any other new business -- well, we have (C) Control Lake 48 Project. Mim handed out piles of paper.

MS. McCONNELL: Yeah, there was a letter and a

00297 1 resolution. 2 3 CHA

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41 42

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47 48

49 50 CHAIRMAN GARZA: Okay, what does the letterhead start

4 with?

......

MS. McCONNELL: It's just one of these.

CHAIRMAN GARZA: Okay, got it.

10 MS. McCONNELL: And this is the resolution, like so. 11 And it's just what Mark Wheeler was talking about from SEACC. 12 I personally don't have much knowledge of it. I just heard 13 about it within the last week or so. And apparently I've got a 14 copy of a newspaper article that quotes Bill, William Thomas, 15 Sr., spoke in favor of Alternative 10, the one developed by the 16 Control Lake Citizen's Coalition made up of environmental 17 organization representatives, independent timber contractors 18 and POW residents. He said that alternative is marginally 19 acceptable. He said Klawock/Hydaburg and Craig Tribal Councils 20 support Alternative 10, and it goes on. Actually he's quoted 21 further down also, Prince of Wales Island has endured much 22 exploration of resources, Thomas said. He asked the Forest 23 Service to harvest elsewhere. So there seemed to be support 24 from a lot of different communities and individuals and 25 organizations and it looked a lot better than all the other 26 alternatives and especially better than the one that the Forest 27 Service is preferring. So I offer this to the Council to take 28 action on if they so desire. And I've got the work done for 29 you here.

31 CHAIRMAN GARZA: Okay. So we have a draft letter and a 32 draft resolution regarding Control Lake.

MS. McCONNELL: Um-hum.

36 CHAIRMAN GARZA: I know that this topic was brought up 37 to us when we met in Craig, actually by several members from 38 Klawock, and so this has been before us before. We also have 39 our Chairman who's gone out on a limb and supported it so we 40 have to get behind him and act like we support him, I guess.

MS. McCONNELL: I might just add that the resolution is 43 almost verbatim from the Klawock resolution. I think I just 44 added one other paragraph on the end there, one extra whereas.

MR. THOMAS: How come you didn't put it on letterhead?

MS. McCONNELL: Because I didn't have any letterhead.

MR. THOMAS: Why don't you have letterhead?

00298 MS. McCONNELL: What? 1 2 3 CHAIRMAN GARZA: Because she'd go wild. 4 5 MS. McCONNELL: Fred's got it on the computer. 7 MR. THOMAS: Good. 8 9 CHAIRMAN GARZA: John. 10 11 MR. VALE: Move to adopt the letter and resolution. 12 13 MS. McCONNELL: Second. 14 15 CHAIRMAN GARZA: Move to adopt the letter and 16 Resolution 98-01, a resolution requesting the U.S. Forest 17 Service manage the Control Lake project area under the 18 specifications of the 11 mile and Citizen's Alternative has 19 been so moved. Is there a discussion? 20 21 MR. THOMAS: Ouestion. 22 23 CHAIRMAN GARZA: Question has been called. All in 24 favor signify by saying aye. 25 26 IN UNISON: Aye. 27 28 CHAIRMAN GARZA: Opposed. 29 30 (No opposing responses) 31 32 CHAIRMAN GARZA: Mr. Thomas you will sign this letter 33 and forward it on. 34 35 MR. THOMAS: After it gets on letterhead. 36 37 CHAIRMAN GARZA: After the letterhead is provided and 38 date it. 39 40 MS. McCONNELL: I had another issue here. 41 42 MR. THOMAS: Oh, man. 43 44 CHAIRMAN GARZA: Mim. 45 46 MS. McCONNELL: Another.... 47 48 CHAIRMAN GARZA: Just because it looks like we're 49 finishing before doesn't mean you can add a bunch of things on 50 at the last minute.

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00299
           MS. McCONNELL: No, no, no, this is one you told me to
2 bring up at this time.
3
4
           CHAIRMAN GARZA: Okay.
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6
          MR. THOMAS: Oh, sure.
7
8
           MS. McCONNELL: Because I think there was a couple.
9 had talked briefly about a letter commenting on the roadless
10 issue. I think we need to -- I'm not -- I don't have any kind
11 of a draft written or anything. But the fact that the Tongass
12 is being exempted from -- in other words, right now, the way it
13 stands, new roads could be built in the Tongass. And I think
14 that it would be good if we wrote a letter saying that we don't
15 like that.
16
17
           CHAIRMAN GARZA: So it was President Clinton who
18 exempted Tongass from the roadless requirements for the Forest
19 Service? I remember it being on the news.
20
21
           MS. McCONNELL: Yeah, it was on the news.
22
23
           MR. CLARK: I can't remember if that was a
24 congressional exemption.
25
26
           MS. McCONNELL: I think it was a congressional
27 exemption. I think that Clinton would have....
28
29
           CHAIRMAN GARZA: Maybe he supported it.
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31
          MS. McCONNELL: .....not exempted.
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          MR. GABRIEL: Yeah, he would have maintained there to
34 be no roads.
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          MS. McCONNELL: Right.
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          MR. THOMAS: Not only that, if they don't build roads
39 they're going to take their budget away from.
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           CHAIRMAN GARZA: No he supported it.
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           MS. McCONNELL: He supported no new road building.
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           CHAIRMAN GARZA: He supported the exclusion of Tongass
45 from that requirement.
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          MS. McCONNELL: Did he?
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          CHAIRMAN GARZA: That was on the news.
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00300 1 MS. McCONNELL: Okav. 2 3 CHAIRMAN GARZA: Anyway, the intent would be that we 4 would..... 5 6 MR. WILSON: It was a compromise. It was a deal. 7 8 MR. THOMAS: You're kidding. 9 10 CHAIRMAN GARZA: And for Salena, please let us know who 11 you are, we'd like to know, too, but she needs to. 12 13 MR. WILSON: Curt Wilson, I'm with BLM. It was a deal. 14 Basically it was just a deal between the Alaska Delegation and 15 I don't know whether Clinton was involved, but at least the 16 Secretary, where they just cut the deal. 17 18 MR. THOMAS: According to the news he's been involved. 19 20 So maybe we can work on getting some MS. McCONNELL: 21 more of the facts, SEACC could probably help and draft a 22 letter. So do we want a motion to that effect? 23 24 CHAIRMAN GARZA: So the motion to.... 25 26 MS. McCONNELL: To send a letter to whoever protesting 27 the exemption of the Tongass from the roadless -- I don't have 28 all the right words, somebody help me here? Pardon? 29 30 There was a roadless moratorium that was MR. JOHNSON: 31 placed that a deal which was struck between the administration 32 and Congressional delegation which the Tongass was one of 33 several forests that were exempted, we were not the only one. 34 35 MS. McCONNELL: Okay. 36 37 CHAIRMAN GARZA: So there was a road moratorium? 38 39 MS. McCONNELL: Yes. A road moratorium. 40 41 CHAIRMAN GARZA: A moratorium on roads..... 42 43 MR. JOHNSON: A road moratorium for construction of new 44 roads. 45 46 CHAIRMAN GARZA: Right, okay. And Tongass was excluded 47 from that moratorium? 48 49 MS. McCONNELL: From that moratorium?

MR. JOHNSON: I believe it's a 90 day or a 180 day, I'm not sure of the exact amount of time that they will review what those implications have for not constructing roads. I'm not sure what all they're assessing, but that's what they're doing during the comment period.

7 MS. McCONNELL: Actually I think the comment period was 8 sometime later this month. I think the comments are due 9 by.....

11 MR. JOHNSON: It's my understanding they've been 12 extended but I could be wrong about that, too.

MS. McCONNELL: Oh, that might be.

16 MR. THOMAS: Was it building the roads or subsidizing 17 the building?

CHAIRMAN GARZA: Building.

MR. JOHNSON: It's my understanding the actual construction of new roads. Now, there may be some other 23 provisions, too, but no new construction of roads.

MR. THOMAS: Um-hum.

MR. JOHNSON: In "roadless" areas.

CHAIRMAN GARZA: Fred.

MR. CLARK: Madame Chairman, there was actually a 32 public meeting going on during the same time we were having our 33 public meeting on that topic here in Ketchikan. There may be 34 some materials that were produced for that meeting that would 35 be of value to the Council, and if there are I will provide 36 those to the Council.

CHAIRMAN GARZA: Great.

MS. McCONNELL: Good.

MR. CLARK: The rationale that is given behind 43 exempting the Tongass National Forest and the other forests as 44 David Johnson mentioned was that these are forests that have 45 recently completed their new land management plans. So that 46 the extension of that rationale is that the plan to build new 47 roads was recently considered in their new way of thinking 48 about doing land management planning, so therefore, they aren't 49 in the old motive of building roads.

00302 CHAIRMAN GARZA: John. 1 2 3 MR. VALE: I believe that Mark Wheeler, from SEACC when 4 he testified earlier asked us to support the position that no 5 roads be built until the appeals are heard. 6 7 MS. McCONNELL: Right. 8 MR. VALE: And that seemed like a reasonable request to 10 me so I would suggest that our comments be framed around that. 11 12 CHAIRMAN GARZA: Okay. Gabriel. 13 14 MR. GABRIEL: Yeah, what I was going to say was that I 15 would refrain from making any -- writing any letters until we 16 know what we're talking about or have something that we can 17 read and respond to so -- but John brought up a -- some 18 information and if that's true then I wouldn't mind going on 19 that, but I would not vote on anything that we don't have any 20 information on and come out not smelling like a rose. 21 22 CHAIRMAN GARZA: Okay. So Fred, you will check on 23 materials from the previous meeting and get it out to us? 24 25 MR. CLARK: Yes. 26 27 CHAIRMAN GARZA: Okay, Patti. 28 29 MS. PHILLIPS: I won't be supporting any letter unless 30 I know the contents and reasons why also. 31 32 CHAIRMAN GARZA: Okay. 33 34 MS. McCONNELL: My assumption was that a draft letter 35 would go out to everybody before anything final happens. 36 That's what we've always done in the past, so, okay? 37 38 CHAIRMAN GARZA: Yes, sounds good. 39 MS. McCONNELL: With a fact sheet. 40 41 CHAIRMAN GARZA: Do we have anything else under new 42 business? 43 44 MS. McCONNELL: Yeah. 45 46 CHAIRMAN GARZA: Mim. 47 48 MS. McCONNELL: The one other one was the protection of 49 subsistence areas. And there's -- I think what I wanted to

50 comment on that was again, it concerns the lands that have been

selected but not conveyed. And I don't know -- I'd like to deal with that issue but I'm not sure what the best way is to deal with it. I think it could be kept very general, maybe even in the annual report maybe it could be spoken of and just saying that we were under the impression that lands that were protected and were told in TLMP were protected, we have always assumed that that would be the case and now we're finding out that that was not true. And that there's -- here we see this map that I've never seen before showing that there's land that's been selected that I thought was protected under TLMP but it's not. And so I don't know, once again, how that would be phrased. But I'm not happy about the situation and I think that we need to deal with it somehow.

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15 CHAIRMAN GARZA: So was that the issue where we had 16 these -- led to these designations and then our Congressional 17 Delegation decided that those led to designations should be 18 available for these selections?

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MS. McCONNELL: No, no, this is different.

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CHAIRMAN GARZA: Okay.

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MR. VALE: What I would suggest on that, Madame Chair, 25 is that in our annual report we request from the Forest Service 26 information about how they intend to handle that issue 27 with....

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MS. McCONNELL: That's a good idea.

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MR. VALE:areas that were identified with habitat 32 -- you know, land prescriptions that protected the areas being 33 selected by the corporations and how they intend to deal with 34 that in the plan.

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MS. McCONNELL: That's good.

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38 MR. VALE: And the implementation of the plan so that 39 they could provide us with the information. And that's what I 40 would suggest, that we address it in that manner in the annual 41 report.

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43 MS. McCONNELL: That sounds good. And then the only 44 other thing -- oh, sorry.

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CHAIRMAN GARZA: Gabriel.

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48 MR. GABRIEL: Yeah, I don't -- you know, like I said I 49 looked at most of northern and southeast in terms of maps and 50 lands designations as to who owns or is filing for what, and

00304 that map is real inaccurate. There's a lot of things that aren't on there, there are some things that are on there that 3 are not supposed to be on there. There was Native allotments 4 on there, there's State of Alaska, City and Borough of Juneau, 5 Sea-Alaska, I don't know who all's on there, and it doesn't say 6 who's on there. So I don't know what we're dealing with and 7 unless you're willing to sit down and go through and identify 8 those areas where Sea-Alaska's going to select and -- or has 9 selected and has been conveyed, then I don't know what we're 10 talking about or whether we're chasing something that -- not 11 that it's a minor thing, but I don't know what's going on with 12 the map. I do know it's not accurate. 13 14 CHAIRMAN GARZA: Okay. 15 16 MR. GEORGE: I do know that I've gone through it. 17 18 MR. THOMAS: Were you referring to corporation land, 19 Mim? 20 21 MS. McCONNELL: I'm.... 22 23 MR. THOMAS: Or State land? 24 25

MS. McCONNELL:referring to land that has been 26 selected by Native corporations.

MR. THOMAS: Oh, okay.

MS. McCONNELL: That was selected through ANCSA.

MR. THOMAS: Okay.

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34 MS. McCONNELL: I'm not talking about recent things, 35 I'm talking about -- like that map up there is dated back some 36 time.

CHAIRMAN GARZA: Okay. I would suggest that if we are 38 successful in getting a retreat that this would be part of it 39 because we would want to look at how the lands throughout 40 Southeast are being used or being designated for the future. 41 How that fits in with c&t's and how that fits in with our 42 obligation to protect subsistence.

MS. McCONNELL: Okay. One thing about that though is 45 -- and I don't know, maybe John should speak to his about the 46 Yakutat area, that there's supposed to be logging starting on 47 the Situk River this summer.

49 MR. VALE: Well, I don't know that that's the case. 50 The situation is Sea-Alaska is making selections, they're not

finalized yet. That's what that map is about. But I think that we should just pose the question, how are these selections going to effect the Tongass Land Management Plan. And you know, we don't have to look at that map or anything, we just as the Forest Service for that information. We could do so in our annual report or we could do so separately in a letter.

Eooking at the map, myself, I see for example, Misty Fjords is on the Tongass Land Management Plan as blue in a protected wilderness status, yet looking on the selections I see Sea-Alaska has got a huge selection in there. So there are protected areas that are being selected. And so I think it would be good for us to understand how that is going to impact the implementation of the plan. And so I think we could ask for that information and not take a position on anything, but just request that information. We could do so in the annual report or in a separate action.

19 MS. PHILLIPS: Yeah, they have to answer the annual 20 report.

MR. VALE: Um-hum.

24 CHAIRMAN GARZA: Okay. So we'll include it in the 25 annual report so somebody has to answer it. So the question 26 would be, how will the process of designating the conveyed but 27 not yet selected lands effect subsistence uses in those areas?

MR. VALE: Yeah. How does it effect, basically, the 30 land prescriptions, you know, that protect wildlife. You know, 31 how do those Sea-Alaska selections effect the plan and those 32 land prescriptions that, you know, are effected by those 33 selections.

CHAIRMAN GARZA: Is that okay?
MS. McCONNELL: Dave's got something.

MR. JOHNSON: Madame Chairman.

CHAIRMAN GARZA: Dave.

MR. JOHNSON: If I might, Dave Johnson, when you're 43 making your request be as specific as you can about exactly 44 what you want on these maps because we can get you just about 45 anything you want. It's kind of like going to Baskin & 46 Robbins, if you want ice-cream, make sure you tell us the exact 47 flavor because we can provide it. Jeff mentioned earlier, was 48 interested in knowing the exact road system on Prince of Wales 49 and the Native selections in terms of acres that I mentioned 50 earlier yesterday of 220,000 acres is closer to 300,000 acres.

00306 So I wanted to correct that also. But anything else that you have with respect to habitat or second growth, that information we'd probably have. 5 CHAIRMAN GARZA: Okay, Gabriel. 6 7 MR. GABRIEL: Have you looked at that map and do you 8 have any explanation as to why it's such a mixed bag? 10 MR. JOHNSON: I haven't looked at the map, but my guess 11 is that the map that we are looking at here, possibly, I don't 12 know who provided that map, but it may be one of the older 13 vintage maps. There's a number of things that were changing as 14 the Forest Plan, TLMP was coming out, I mean literally, daily, 15 if things were changing on the map in terms of colors and in 16 terms of prescriptions. They were things that had been planned 17 for a long time but they didn't get transplanted into the GIS 18 system that was to be the corporate record, if you will, or the 19 library that housed the final information that was going to go 20 into the final map for the final plan. So with respect to 21 that, I can't say, but there are a number of selections that 22 have been made that have not been conveyed. So if you're 23 really interested in looking at a specific area to know whether 24 or not it's in a certain type of ownership, the best place to 25 go is to the district or unit closest to your area. 26 had a question about something in Angoon go to the Admiralty 27 Monument there in Juneau or a question in Sitka, you would go 28 to the district office and they could probably tell you on 29 their local map what the status is of that piece of ground. 30 31 MR. GABRIEL: But you have no idea where that 32 information came from? 33 34 MR. JOHNSON: I can't speak to the information on that 35 map back there, no. 36 37 MR. GABRIEL: Because it has, like I said, allotments 38 as Sea-Alaska has staked, as village -- and I don't know what 39 else it has. 40 41 CHAIRMAN GARZA: Fred. 42 43 MR. ANDERSON: Dolly. 44 45 CHAIRMAN GARZA: Lonnie. 46 47 MR. ANDERSON: I'm going to have to shove off, I have a 48 Council meeting coming up in a half an hour so.....

CHAIRMAN GARZA: Okay.

00307 1 MR. GEORGE: Is that a move to adjourn? 2 3 Is there any parting comments? CHAIRMAN GARZA: 4 5 MR. ANDERSON: No. Wherever you have the next meeting, 6 I would approve. 7 8 MR. VALE: I got your proxy? 9 10 MR. ANDERSON: You have my proxy. 11 12 CHAIRMAN GARZA: Hey, I'm going to talk to Marilyn 13 about that. 14 15 MR. ANDERSON: Alrighty. 16 17 CHAIRMAN GARZA: Okay. Well, thanks for staying on the 18 phone, I know that it's really difficult to do these meetings 19 by teleconference but we've certainly needed your participation 20 in the meeting and we hope that you got enough out of it 21 through this crazy phone system that it was worth your time, 22 Lonnie. 23 24 MR. ANDERSON: It was. And I was able to write a few 25 letters in between. 26 27 MR. GABRIEL: Did you tell him what the proposed place 28 is next? 29 30 MR. ANDERSON: All right. Everyone take care and have 31 a safe trip home. 32 33 MR. THOMAS: See you later, Lonnie. 34 35 MR. GEORGE: Lonnie. 36 37 MR. ANDERSON: Yes. 38 39 CHAIRMAN GARZA: The two options for the next meeting 40 are Haines and Angoon. And Angoon may be conceding because 41 Haines has submitted their request earlier. 42 43 MR. ANDERSON: Haines at the upper end of Lake Canal, 44 that sounds interesting, no problem. 45 46 CHAIRMAN GARZA: Okay. 47 48 MR. GEORGE: I'll remember that Lonnie. 49 50 MR. ANDERSON: I would rather go to Angoon than Haines,

00308 seeing's as Marilyn is not there. Alrighty, bye-bye. 3 CHAIRMAN GARZA: Bye-bye. 4 5 MR. CLARK: Madame Chair. 7 CHAIRMAN GARZA: Fred. 8 MR. CLARK: This guy walked through the door a little 10 while ago, my first thought was Roadkill but I couldn't decide 11 whether it was the guy or the bag he was carrying. So I would 12 like him to explain what he was carrying. 13 14 MR. JOHNSON: Well, I just brought some things for 15 folks to snack on, I thought people might be a little hungry. 16 I don't know what they had from the Salvation Army for lunch 17 today. 18 19 MS. McCONNELL: Wow, what a guy Roadkill. 20 21 CHAIRMAN GARZA: We can go for another two hours now. 22 23 MR. THOMAS: Oh, yeah. 24 25 MR. JOHNSON: There's no tracks on it either, no tire 26 marks or gravel. 27 28 CHAIRMAN GARZA: You shouldn't have fed us, we'll never 29 get out of here now. 30 31 MR. JOHNSON: I guess just briefly, I don't know about 32 on the agenda, Madame Chairman, but from agency reports, I 33 wanted to express appreciation to the Council for the time that 34 you folks take out of your busy schedules, sacrifices that you 35 make to come together to discuss issues important to 36 subsistence. I can say that because in addition to being a 37 bureaucrat, I'm also a rural user. I live on Prince of Wales, 38 I live in Unit 2 and the things that go on there are important 39 to me. I would also express appreciation to you because of the 40 discussion that took place last year about Unit 2 was part of 41 the reason for having some fairly good information, I think, 42 from the agencies, particularly State Subsistence Division and 43 State Conservation Division, and I would just encourage you as 44 a Council to continue to do the things you're doing because 45 it's funny how if somebody needs answers to questions, if the 46 Council says they need them the money tends to show up. 47

So again, thanks for your efforts in the work that

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49 you're doing for subsistence.

1 CHAIRMAN GARZA: Well, we appreciate the logistics 2 support you've given us in the last couple of days on getting 3 us here and there and making sure we have few unmet needs. And 4 we really thank you for the roadkill.

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MR. JOHNSON: Also I would add, I don't know what people's plans are tonight but I will be available with the vehicle to continue to get people to the airport and I'll also be around tomorrow. So if you're not going back until tomorrow, I'll be more than glad to help out with that.

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CHAIRMAN GARZA: Mim.

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MS. McCONNELL: I just wanted to add one more thing to 15 the annual report and that is -- it's real brief. I would make 16 a request that Staff stay here until the Council meeting is 17 done. It's really hard to do business without our Staff here. 18 And we have things that are just as important at the end of our 19 meeting as they are in the beginning.

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CHAIRMAN GARZA: Salena needs that bag.

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MR. VALE: I don't know if that's an annual report item 24 but we can communicate that to.....

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CHAIRMAN GARZA: Probably Rachel, too.

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MR. NICKERSON: There's not much left.

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30 CHAIRMAN GARZA: No, there's tons left. I concur with 31 you, Mim.

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MS. McCONNELL: John was just pointing out it may not 34 be an annual report item, I don't know. Somehow it really 35 needs to get conveyed because this happens a lot and it's 36 frustrating. I understand how they feel, I think we should 37 probably leave right after proposals, too. However, since we 38 have to stay, I think they should, too.

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CHAIRMAN GARZA: John.

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42 MS. McCONNELL: And I really commend the guys that are 43 still here.

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(Applause)

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MR. VALE: Madame Chair, moving on, hearing that Gabe 48 is willing to relent on the meeting in Angoon and Marilyn 49 expressed a strong interest to me in Yakutat that she'd really 50 love to have the Council come to Haines. I would like to move

that we hold our next Council meeting the first week in October in Haines.

MS. McCONNELL: Second.

6 CHAIRMAN GARZA: Okay. We did have a calendar that was 7 given out to us. It's been moved and seconded that the fall 8 meeting be held the second week of October in Haines.

MS. McCONNELL: Can I add something to that motion?

CHAIRMAN GARZA: Mim.

MS. McCONNELL: We had mentioned the possibility of 15 holding the retreat prior to the next Council meeting, and so I 16 would maybe add that to the motion that that be held prior or 17 maybe it doesn't need to be in there, I don't know.

MR. VALE: Well, we could meet one day in advance of 20 the meeting for our retreat, that might help us focus on our 21 proposals and whatnot, in doing business.

CHAIRMAN GARZA: Patti.

MS. PHILLIPS: I would encourage we start our meetings 26 on a Tuesday because if I want to get to a meeting -- to get to 27 this meeting I would have had to leave on Saturday because 28 there's no scheduled flights on Sunday.

CHAIRMAN GARZA: Okay.

MR. VALE: What's the calendar look like Dolly?

34 CHAIRMAN GARZA: I think everybody got one, the second 35 week of October, does that mean October 5th when there are 36 already two other Regional meetings scheduled or October 12th, 37 which is the beginning of the AFN Convention?

MR. VALE: Well, we don't want to meet at that time.

CHAIRMAN GARZA: Okay.

MR. VALE: Let's go with the 6th then, Tuesday.

45 CHAIRMAN GARZA: Okay. So the concern there is if we 46 have the same Federal Staff and they will either be showing up 47 late or leaving early because they'll be going off to other 48 regions.

MS. MASON: No.

00311 1 MR. CLARK: No. 2 3 We don't have anything else scheduled that MS. MASON: 4 week. 5 6 CHAIRMAN GARZA: I have Western Interior and the Yukon? 7 8 MR. THOMAS: They got other Staff people. 9 10 CHAIRMAN GARZA: Okay. 11 12 MS. MASON: There isn't any overlap with Staff. 13 14 CHAIRMAN GARZA: Okay. There's a motion to meet in 15 Haines the week of October 5th, making sure that we start the 16 meeting so that Patti can get in at a decent time instead of 17 having to come in way early in order to make it so it would 18 likely start October 6th. 19 20 That would be good. MS. PHILLIPS: 21 22 MR. VALE: We can figure on the day of the 6th as a 23 retreat and 7th and 8th for taking care of business. 24 25 MR. CLARK: Part of that depends on how much business 26 there is to do. 27 28 MR. VALE: Yeah. 29 30 MR. CLARK: By then we will know if you have fish to 31 deal with. 32 33 MR. VALE: Um-hum. 34 35 MR. CLARK: So I would suggest you plan for a longer 36 time rather than a shorter time at this point because you can 37 always curtail it -- shorten it. And have planned the 6th as 38 arrival and start the retreat and then continue the retreat on 39 Wednesday and then meet for the next two or three days. 40 41 CHAIRMAN GARZA: Okay. For the second week of October, 42 final dates depending on travel needs and the outcome of the 43 State legislature in regards to subsistence. If we have 44 fisheries it could be a very long first meeting. Gabriel.

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46 MR. GEORGE: Yeah. I'd like for -- I mean there was
47 some talk about Angoon reneging and I'd like to emphatically
48 state that I had -- I did not invite you guys to Angoon. It's
49 the ANB and ANS that invited you folks to Angoon and I'm not
50 speaking on their -- or reneging on their behalf, so I would

00312 like it to be clear on the record that that is the case. 3 MR. VALE: Will you tell them we'll take a raincheck, 4 Gabe? 5 6 MR. GEORGE: Oh, yeah, you know, I would hope that the 7 Chair would call them and thank them for their invitation and maybe say that, you know, we're next on the list if, indeed, 8 that's the case. I know Marilyn had it that way before and I'd 10 appreciate that same..... 11 12 MR. THOMAS: 1999. 13 14 MR. GEORGE:respect for the next meeting after 15 that. 16 17 CHAIRMAN GARZA: Okay. 18 19 MR. GEORGE: Yeah, okay. 20 21 MR. THOMAS: But tell them we'll be glad to be there in 22 '99. 23 24 MR. GEORGE: Right, right. 25 26 CHAIRMAN GARZA: Yes. MR. GEORGE: But I would appreciate the next meeting 27 28 for consideration. But it has to be on record that I didn't 29 invite you guys. 30 31 CHAIRMAN GARZA: Okay. Gabriel did not invite us to 32 Angoon, keep that in mind. Okay, so that's..... 33 34 MR. GEORGE: But when you come you're invited to go 35 through Joanne George's studio. 36 37 CHAIRMAN GARZA: Okay. Comments by public, agencies, 38 Staff and Council members. Michelle, we'll just start there 39 and go this way, any comments? 40 41 MR. CLARK: I don't think Michelle knows about this 42 ritual. 43 44 CHAIRMAN GARZA: We're glad to have you here. 45 come back to you, we'll start with Fred. 46 47 MR. CLARK: Dave started talking about the amount of 48 time and effort that the Council puts into this as a volunteer 49 group, it's pretty astounding. I'm always amazed at the volume 50 of stuff that I send to you people and you read it, or most of

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you. You do a really good job of not just reading it, but 2 analyzing and coming to the table with valuable information 3 that goes into the decision-making process, I'm always amazed. 4 So I wanted to thank you for making my job, not just easier, 5 because it doesn't make it easier, but it makes it very enriching. And I really, really enjoy working with you.

The other thing I wanted to talk about just briefly is 9 the Federal and State Staff specifically, who work to put the 10 information together for you to review. Sure, they're paid 11 staff it's their job to do this stuff, but they put an 12 incredible amount of heart and their own time into it. 13 of these people are putting in extra days, weekends, nights for 14 months on end with no break, you know, to get this together, to 15 pull off for the Councils around the state. It also ceases to 16 amaze me the amount of dedication and intensity of emotion that 17 they put into this work. And I just wanted to let you know 18 that I observe this first hand and that you have a large 19 volunteer force in the Federal employees and some of the State 20 employees. 21

That's all for today.

CHAIRMAN GARZA: Fred, I need to let you know that most 25 of us went over our packet while we sat and watched three 26 ferries leave without us from the Ketchikan airport.

MS. PHILLIPS: My community has recently gone through a 29 comprehensive plan development and we're nearing completion on 30 that. And the number one priority that they established was to 31 maintain their lifestyle. And part of maintaining that 32 lifestyle was to protect our subsistence resources. So I feel 33 pretty good about what we're doing here.

> CHAIRMAN GARZA: John.

MR. VALE: It's a pleasure interacting with everyone 38 once again. And I find every time I come to one of these 39 meetings I learn more, and it's always a learning experience. 40 And I appreciate the -- I believe the open minds that we all 41 bring into the process. And I do appreciate the hard work that 42 the Staff does, and particularly our Federal Staff, it's 43 quality work and I appreciate the honesty and integrity that 44 goes in the development of the Staff reports. So once again, 45 it's a pleasure working with everybody.

CHAIRMAN GARZA: Mim.

49 MS. McCONNELL: Well, yeah, ditto. I always end up 50 being kind of tongue-tied when they get to this, but thanks

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everybody, it's been a pleasure. And at this point I think I am going to go ahead and put my name in again. It's been kind of strange not living in Port Alexander, I feel a little bit removed from all of that but I still stay in touch and I'll be back out in the Tongass all summer long cruising around visiting communities in central Southeast.

And also I wanted to encourage you all to attend the Tongass Community Future's Conference that I am helping to put 10 on in Sitka April 3rd, 4th and 5th. And if you can't come, 11 please pass the word on to people and encourage them to attend. 12 And if you have any questions about it, feel free to ask or 13 call me. Thanks everybody for your hard work.

CHAIRMAN GARZA: Herman.

17 MR. KITKA: I enjoy coming to work out our problems 18 even though we're disrupting the State Fish and Game and their 19 proposals, I still enjoy their company and working with all of 20 the advisory over here. So I guess that's all from this end. 21 I don't know if I'll get reappointed again for the next 22 section.

CHAIRMAN GARZA: Thank you, Herman. I guess I would 25 like to say it certainly has been a challenge chairing this 26 meeting. I appreciate your support in having me chair the 27 meeting, Bill, and Council members. I appreciate the support 28 of Staff and I particularly appreciate the support from the 29 public, who needs to come here and remind us of what we are 30 doing here.

Just some logistics, please clean up your mess when 33 we're done and also help Salena run all these wires back so we 34 don't walk out on her and leave her with a bunch of gear to 35 haul out. So if we could help the Staff cleanup when we're 36 done.

Bill.

MR. THOMAS: Pass to John for now.

MR. FELLER: Thank you. Yeah, I come to this meeting 43 always looking forward to it and I just had a little ways to 44 come from Wrangell, only 90 some miles but it seemed like it 45 was difficult to get here. I have mixed feelings about this 46 meeting because like I said, I always enjoy interacting with 47 everybody and I've been here since the beginning. I talked to 48 my coordinator for continuing education and he said we can't 49 even get together because you're traveling so much all the time 50 so he wants me to consider cutting back on my trips so I can

actually do some classes out of the UAS-Outreach. And since I'm up I might not go this time. And that's a somewhat sad thing for me to do, you know. I know I'll miss everybody, but I'll be watching what you're doing and I know there's a lot of 5 members that are coming in now that are really full of 6 enthusiasm and bring their background with them. And I know 7 this Council, if it does go into the Fed takeover, then you 8 guys will probably be in the driver's seat in fixing things up 9 to have more hands-on anyway. So I was hoping that we would 10 have that retreat so we could all be together one more time, 11 but okay, thank you, that's all I got.

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CHAIRMAN GARZA: Gabriel.

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MR. GABRIEL: Yeah, thanks. I guess I'm kind of 16 feeling like John here. I enjoy being part of the Regional 17 Council. I get enthusiastic, I get down, I get frustrated, I 18 get a lot of different things, you know. And I don't know, I 19 enjoy it, most of it. I felt a little bit down this time with 20 the exclusion, the inclusion, you know, broad different things 21 that happened to people around Angoon and Angoon and a lot of 22 different things. But I know that the people in Angoon will 23 address it when you come.

I might not have invited you to Angoon, but I'll 25 certainly invite you to my wife's art studio when you come, and 26 of course a tour around Angoon. And I think it's a neat place. 27 I was born there and I believe I'll probably die there. So I 28 appreciate and encourage you to look at it, like the oldtimer's 29 say, when you come, you're welcome, don't break the dish. 30 Thank you.

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CHAIRMAN GARZA: Mary.

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34 MS. RUDOLPH: I also have enjoyed working with the 35 group. I'm up for my position now so -- I've learned a lot 36 from the group since I got in. I remember when I first got to 37 the first meeting, I really felt inadequate, I really felt I 38 couldn't contribute anything, but I've learned so much from 39 this working group, they've really been a joy to work with. 40 There's never a lack of help from, whether it be the Staff or 41 the Council themselves, the -- more than one person is ready to 42 lend a helping hand or take us to where we have to go. And 43 this -- I've been traveling a lot for the IRA in Hoonah and 44 I've traveled for T and H and different organizations and I 45 think this has been one of the best groups I've ever traveled 46 with because I've never lacked for company or a ride to get to 47 where I have to go or needs being taken care of. I've met so 48 many nice people in the process. Like I told Ted last night, 49 we've always felt that Federal were people to be beware of or 50 to step aside from, and we find out now they're human and can

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work with us and listen to us and we're finally getting out of the mode of mother-may-I, and getting into the mode of telling 3 our feelings and what we want done. So if I don't make it back 4 into the Regional Advisory Council, I just wanted everyone to 5 know how much I've enjoyed meeting everybody and working with everybody.

I had mixed feelings about whether to put my name back 9 in of the community I come from -- well, I didn't think they'd 10 care less whether I did or not, has offered to help me with my 11 load of paperwork that I do because of my position in the IRA 12 and of being in this. So it kind of surprised me when I had 13 volunteers come forward and say they would volunteer to help And it's been, like I said, a lot of learning experience 15 and if I don't make it in, it's been a pleasure to work with 16 all of you and to meet all of you and to be a part of this 17 group. I just want to thank everyone for being so helpful and 18 being so kind with the ones that weren't able to get around or 19 get their food to eat or answer their telephone.

> CHAIRMAN GARZA: Thank you, Mary.

MR. NICKERSON: Thank you, Madame Chair. First of all 24 I'd like to thank you for the job you've done on chairing the 25 meeting. I really did appreciate this meeting. And I will 26 tell you a little bit about myself.

I've been in politics since I was 19 years old. I have 29 sat across tables and argued with the mayor, you know, and I've 30 been on the other side, I've been the mayor. One thing I've 31 always done is I've always been there for the good of the 32 people. For 26 years I have sat there and I have listened to 33 the people and I tried to do what the people wanted. 34 think that I have because I -- I am really uncomfortable saying 35 this here because it's not my style, but I think I have been 36 listening to the people and I have been serving them because I 37 just went through an election again this last year. I've been 38 on the School Board since 1981, and I just got elected again. 39 I've served on the City Council, I've been the mayor and that's 40 what -- that's the way I do business, and I can -- when I was 41 done hollering at the mayor and we walked out the door that was 42 the end of it and that's the way -- that is the way I do 43 business also. So what I am going to say here, I am not -- you 44 know, I don't hold it against anyone, but I would like you to 45 take this into consideration next time.

47 When the doe season was put on Prince of Wales Island, 48 that was the reason I got on the Council. I felt that we 49 weren't being heard. I feel we're taking a gamble with Prince 50 of Wales Island, with all -- no matter what the scientists say,

I feel we're taking a gamble and if we have a bad winter, the losers are going to be Prince of Wales subsistence people and I feel bad about that.

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The way the decisions were made, I understand where you were coming from, I understand why you did it and I respect you for it. But this process we went through, we might have well as been in Washington, D.C., because it was just like we were unreachable by the people. We talked about Section VIII and it was mentioned to me and I have it written down also, Section 1801.5 says that local people have a strong say -- well, they have a say because of personal knowledge of local conditions, and we heard from a lot of people. But it was just like we didn't hear them, you know. And I enjoy working with this Council but I don't know if I'm comfortable enough to say I want to be part of this process because I'm here for the people, you know, so I'd like to wish you guys all the luck and it's been a pleasure.

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And before I do, I'd like to thank Dave, it is true, he 21 has been driving us around all over and he drove me around this 22 morning, you know, I needed to get some stuff. I sure do 23 appreciate it. He did the same thing in Yakutat, so I wanted 24 to say thank you.

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CHAIRMAN GARZA: Mr. BLM.

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MR. WILSON: I don't think I'm exactly Mr. BLM. But as you know BLM doesn't have a lot of land down here but I was advised to come down here because I was told this Council was an interesting Council to watch and that I would probably learn something while I was here and I have learned quite a bit. I went to my first subsistence related meeting in 1976, and I could see then that there was going to be a hard road to haul for subsistence people. And I spent a lot of years keeping out of it because my sympathies were not always with the people who I was working for. But finally for one reason or another I got lured into it. And I would like you to know that I respect what you're trying to do and I wish you the best and this is one of those trips that's sort of optional for me but I'll probably come back and watch you do it again.

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And, Mim, I agree with you, the Staff should be here 44 right to the bitter end.

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CHAIRMAN GARZA: Thank you. Rachel, you're here.

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48 MS. MASON: I'm here to the bitter end. I always look 49 forward to this Council and going to the Council meetings and I 50 feel that through the years we have gotten to work together

better and better. And it's different from a situation where I'm just providing technical advice and you're giving me information but I really have a sense of working in cooperation with you and that we're working together to resolve some of the problems.

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So I have a lot of respect and admiration for all of 8 you and it's been really great. Some specific things, I wanted 9 to thank Fred for putting on his anthropologist hat helping me 10 out with some of the proposals. I'm glad to hear that Mim is 11 going to reapply. And I'm going to miss John a lot. And I 12 hope that Mary decides to reapply again. I'll miss Jeff, too, 13 if I understood correctly that he's leaving. But I look 14 forward to more challenges in the future.

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Thank you.

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CHAIRMAN GARZA: Thank you, Rachel.

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20 MR. JOHNSON: I guess I'll make a personal comment 21 first, Madame Chairman, with respect to Jeff's comment. 22 think now more than ever regardless of how the deliberations of 23 the Council goes, that we need people on the Council that have 24 their heart in subsistence. And the reason I say that is this 25 is not the end, this is only the beginning of the things that I 26 heard Herman speak about in Yakutat last year, that Sitka has 27 already experienced. I'm not from here but I care very much 28 about Prince of Wales. Jeff is a good friend of mine and Jeff 29 cares about Prince of Wales. And whether it's a doe issue or 30 whether it's special forest products or whether it's salmon or 31 herring or sea asparagus or whatever it is, I just came back 32 from a session down in the Northwest and I want to tell you 33 there's a lot of people there that care about the resources 34 that folks have been able to enjoy here for thousands of years. 35 And that opportunity to subsist may not always be there. And 36 so I would just, again, pass on to you, and by the way I don't 37 have my agency hat on, I have my Roadkill hat on, and by that I 38 mean the work you do is important and it's going to get a lot 39 harder. So I would say to Jeff and I would say to all of you, 40 the work you do is not necessarily going to be popular, but 41 there's no work that's more important. And the people that you 42 represent have a lot of faith in you and I know none of you 43 take that lightly. And that's why I enjoy being a part of, a 44 small part of this Federal program, too. So I would just 45 encourage you to not get discouraged. There are many, many 46 positive things, like I said before that when I see the kind of 47 makeup that's on this Council, it's refreshing to me as a 48 bureaucrat; I'll put my bureaucrat hat back on to see something 49 that people care about enough to invest their lives in.

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And so I don't want to take much more time, but again, I would just encourage you to keep on keeping on and not be discouraged by one little blip on the scale. Generations from now we'll talk about you as being those that cared enough to care that they could be able to do the things that life's memories are made of.

Thank you.

MR. SUMMERS: Madame Chairman, Council members. Once 11 again, I want to commend you on a fine meeting. I really 12 appreciated all the individual moments, conversations with you 13 over the last few days, it helped me better understand both the 14 Council and the concerns of your individual communities. I 15 want to thank Bill for hosting this meeting and the people of 16 Saxman for allowing us to use such a magnificent and wonderful 17 meeting place. I know when I pulled up in my rent-a-car and I 18 stepped out with this little snow falling and a bit of wind 19 coming off the water and I looked up, I had to focus twice 20 because I felt like I was just a small ant on the surface 21 outside looking up at this grand hall and the great art work on 22 this end of the building and it just put me in a humbling frame 23 of mind. And like I said, I want to thank you for giving me 24 this opportunity to attend this meeting, and to spend time with 25 you, thank you.

CHAIRMAN GARZA: Do you have any comments, Salena?

29 REPORTER: I just want to thank you for having me as 30 your Reporter once again and I'm looking forward to going to 31 Haines, and then Angoon.

CHAIRMAN GARZA: Thank you. Michelle.

MS. CHIVERS: I would just like to say thank you very much for allowing me to participate and assist you all and it's really interesting to watch a group of people work so well together. And it's something that's a dying thing that you guys are trying to protect and it's nice to see people out there trying to do that, you know, protect their lifestyles instead of letting it die. And a lot of people will just sit back and watch other people try to do this and you guys are a wonderful group of people fighting for it. And I appreciate being able to work with other agencies and meet everybody, you guys have all made it a wonderful trip for me and I appreciate this opportunity and hope to be able to do it again. Thanks.

CHAIRMAN GARZA: Thanks, Michelle. Mr. Thomas.

MS. MASON: I just have one more thing to add. Madame

Chair, I appreciate your indulgence. I got confused and I forgot the rest of what I was going to say. I was extremely happy when I came in and saw Bill looking like his usual, feisty self. And I'm very happy that you were well enough to come to the meeting, thank you very much for inviting us here. I was also very impressed with Madame Chair's style of operating and I thought that it was really great. Also I wanted to thank Roadkill for driving us around all over the place and....

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REPORTER: And the candy.

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MS. MASON: What?

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REPORTER: The candy.

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MS. MASON:and the candy. Okay, thanks very

18 much.

CHAIRMAN GARZA: Okay, Mr. Thomas.

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MR. THOMAS: Thank you, Madame Chairman. You folks 22 don't know how lucky I felt, even when I was in the hospital 23 knowing that this meeting would go on and go well, be 24 productive with informed capable leadership. I'm so proud to 25 have Dolly for a vice chair, she's been supportive, she's 26 always been there. But on the other hand, if something was 27 wrong with her, if she was laid up or couldn't be here, there 28 are other people that could have done a very good job in 29 leading this Council. That's the kind of talent we're blessed 30 with on this Council. The interaction here is matched by 31 nobody else. The sandpaper is just as rough as anybody else's 32 perhaps. But when we get through with the product it has a 33 good shine to it. It's something we can be proud of. We do 34 follow our conscious and we have a good conscious.

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I also want to thank those of you that called, sent 37 cards, dropped by while I was laid up on a couple of occasions, 38 I really appreciate that.

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With regard to caring about people on Prince of Wales, 41 when we first came about the doe consideration, it was a 42 proposal that came from Prince of Wales. We dealt with that 43 proposal with the same emotions, the same commitment, the same 44 support, the same non-support as we had this week. We have 45 said over and over again, there is a percentage of people out 46 there that need that extra protection and opportunity to 47 provide for themself [sic]. There isn't another regulation 48 that's being watched or has a chance of being killed in an 49 emergency order as much as the antlerless deer allowance on 50 Prince of Wales. To eliminate the provision for doing so would

not represent the discontinuing of harvesting antlerless deer.
Even today, seasons don't mean nothing. There are people that
need to hunt in January, March, May and they do. God bless
them. That's why the resource was put there. With proper
responsible management of those user groups that have a greater
impact on the resource would approach conservation like
subsistence does, there won't be a need for a priority. But
thank goodness for ANILCA, it's an umbrella that's very
appropriate. It's the only document that is responsible to
natural resources.

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Take a look at the history of the state. Right now, 13 what do we have an abundance as a result of good management 14 from the State. An answer to that is very hardpressed to come 15 by. Everything is rape and pillage. Get as much as you can 16 get and get out of here. Look what happens to the sport 17 charter fishermen, look at the amount of fish that they leave 18 on the plains all summer long. Subsistence people don't get a 19 fifth of that or a third of that because they can't use that 20 much, but neither can the people taking them out in boxes.

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And that population for deer on Prince of Wales is 23 watched very much. I was born on Prince of Wales, I probably 24 know Prince of Wales as good as anybody in this room. I follow 25 it, I am concerned, I try to be representative of it, I support 26 what the people out there ask for. Now, with relation to 27 Control Lake and trying to protect 11 Mile, I have done 28 everything but stand at the door with a gun in my hand to keep 29 the logging from happening over there. And if I thought that 30 would do it, I would do that. And I apologize for some of the 31 abrasiveness I probably used this time, but I feel very 32 strongly that if it wasn't for ANILCA we wouldn't be here. 33 it wasn't for ANILCA, there wouldn't be the opportunities for 34 subsistence use of the resource out there like they enjoy now. 35 I think we're as knowledgeable, we're as scientific, we're as 36 eloquent and we absorb and understand as good as anybody that 37 has anything to do with the management of the resource. 38 think our common sense is parallel by nobody. That I don't 39 apologize for.

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Thanks to the Staff that continuously attend these 42 meetings. Peggy Fox, over there, it's always good to see you. 43 And Michelle, we're glad you had a chance to come down here, it 44 graces the end where Fred's sitting. And thank you all very 45 much, I think we had a good meeting. Have safe travels home 46 and we look forward to seeing you in Haines.

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48 CHAIRMAN GARZA: I've asked Herman to say a closing 49 prayer.

003	322
1	MR. KITKA: May we all rise. Lord, thank you for
	bringing all the Advisory and the Staff to Saxman without any
	problems. And Lord, be with all of them through the coming
	year and bless each and every one of them and give them safe
	journey home. Amen.
6 7	MD THOMAC. Amon Cood job Madama Chairman
8	MR. THOMAS: Amen. Good job, Madame Chairman.
9	MR. GEORGE: Move to adjourn.
10	int. officer. Heve do dajourn.
11	UNIDENTIFIED VOICE: Second.
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13	CHAIRMAN GARZA: Okay, help clean up.
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15	MR. THOMAS: Unanimous.
16	CULTINAL CADEA II '
17	CHAIRMAN GARZA: Unanimous.
18 19	(Off record)
20	(OII lecold)
21	(END OF PROCEEDINGS)
22	(LIND OF FINOUED FINOU)
23	* * * * *

00323 CERTIFICATE 1 2 UNITED STATES OF AMERICA)ss. 5 STATE OF ALASKA 6 7 I, Joseph P. Kolasinski, Notary Public in and for the 8 State of Alaska and Reporter and Owner of Computer Matrix, do 9 hereby certify: 10 11 THAT the foregoing pages numbered 171 through 322 12 contain a full, true and correct Transcript of the Southeast 13 Federal Subsistence Regional Advisory Council, Volume III, 14 meeting taken electronically by Salena Hile on the 11th day of 15 March, 1998, beginning at the hour of 9:00 o'clock a.m. at the 16 Saxman Community Hall, Saxman, Alaska; 17 18 THAT the transcript is a true and correct transcript 19 requested to be transcribed and thereafter transcribed under my 20 direction and reduced to print by employees to the best of 21 their knowledge and ability; 22 23 THAT I am not an employee, attorney, or party 24 interested in any way in this action. 25 26 DATED at Anchorage, Alaska, this 22nd day of March, 27 1998. 28 29 30 31 32 JOSEPH P. KOLASINSKI 33 Notary Public in and for Alaska

My Commission Expires: 04/17/00